

2024

Annual Comprehensive Financial Report

CITY OF APPLETON, WISCONSIN
YEAR ENDING DECEMBER 31, 2024



"...meeting community needs ...enhancing quality of life."



CITY OF APPLETON, WISCONSIN
ANNUAL COMPREHENSIVE FINANCIAL REPORT
YEAR ENDED DECEMBER 31, 2024

Finance Department

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INTRODUCTORY SECTION



INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Common Council
City of Appleton, Wisconsin

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Appleton, Wisconsin (the City) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 5.F to the financial statements, effective January 1, 2024, the City adopted new accounting guidance for accounting changes. The guidance requires that changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the schedules relating to pensions and other postemployment benefits as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The financial information listed in the table of contents as supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedules of expenditures of federal and state awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and the *State Single Audit Guidelines*, issued by the Wisconsin Department of Administration, and the Settlement of DHS Cost Reimbursement Award as required by the *State Single Audit Guidelines*, are also presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the statistical section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Honorable Mayor and Common Council
City of Appleton, Wisconsin

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 11, 2025, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



CliftonLarsonAllen LLP

Green Bay, Wisconsin
July 11, 2025

MANAGEMENT'S DISCUSSION AND ANALYSIS

City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Appleton, Wisconsin, we offer readers of the City's financial statement this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2024. We encourage readers to consider the information presented here in conjunction with the City's financial statements.

Financial Highlights

- The assets and deferred outflows of resources of the City of Appleton exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$798,745,272. Of this amount, \$126,779,491 may be used to meet the City's obligations to citizens and creditors. The remaining amount is either subject to external restrictions on the utilization of the funds, or is invested in infrastructure capital assets.
- At the close of the fiscal year, the City of Appleton's governmental funds reported combined ending fund balances of \$62,058,752, a decrease of \$8,986,569 from the 2023 balance of \$71,045,321. The net decrease resulted from a decrease in the Facilities Capital Project Fund and increases in other funds. The Facilities Capital Projects Fund decrease was related to amounts held from prior years for the Library renovation project which were expended in 2024. The increase in other funds were due to positive operating results and interest earnings.
- At the close of the fiscal year, the City of Appleton's enterprise funds reported combined ending net position of \$406,624,164, an increase of \$46,701,805 from the 2023 net position of \$359,922,359. The increase was a result of positive operating results in 2024 from all the City's enterprise funds led by the Stormwater Utility, \$32,292,040, Wastewater Utility, \$4,623,591, Water Utility, \$4,524,716, Valley Transit, \$3,295,690, Parking Utility, \$2,305,360, and Reid Golf Course, \$186,615. A more detailed discussion of the operating results of the major enterprise funds are contained later in this document.
- In accordance with GASB Statement No. 68 which require governmental entities participating in the Wisconsin Retirement System (WRS) to report their proportionate share of the plan's activity and net pension asset or liability, \$5,588,280 has been recorded as a net pension liability at December 31, 2024. As of the December 31, 2023 measurement date used for the 2024 financial statements, WRS reported total resources available to provide pension benefits of \$127.7 billion. They also reported a total liability for pensions of \$129.2 billion, resulting in a net pension liability of \$1.5 billion. The City's proportionate share of this liability is \$5,588,280.
- During 2024, the City issued \$13,500,000 of general obligation debt and retired \$12,910,000 of general obligation bonds and notes, resulting in an outstanding balance of \$96,140,000 at December 31, 2024. The major capital projects funded with the amount borrowed in 2024 include park and trail projects, equipment purchases, infrastructure projects, and facility renovations. Under Wisconsin State Statutes Chapter 67, City of Appleton's aggregate general obligation indebtedness may not exceed 5% of the equalized value of taxable property located in the City. The net amount of debt that is applicable to the statutory limit is \$96,140,000 which is 22.2% of the legal limit of \$432,827,240, well under the statutory limit.
- During 2024, the City issued \$12,630,000 in new revenue bonds while retiring \$9,260,000 of outstanding revenue bond debt. This activity resulted in an increase of total outstanding revenue bond debt from \$97,575,000 at December 31, 2023 to \$100,945,000 at December 31, 2024. This total outstanding revenue bond debt at December 31, 2024 included \$29,540,000 of Stormwater Utility bonds, \$29,585,000 of Water Utility bonds, and \$41,820,000 of Wastewater Utility bonds. Descriptions of the individual outstanding revenue bond issues can be found in Note 4.G. of the financial statements.

City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

GOVERNMENT-WIDE STATEMENTS

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a format similar to a private sector business.

The *Statement of Net Position* presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position serve as a useful indicator of whether the financial position of the City is improving or deteriorating. To assess the overall health of the City, consideration must also be given to additional non-financial factors such as changes in the City's property tax base and the condition of the City's infrastructure.

The *Statement of Activities* presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused compensated absences).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government; public safety; public works; education and recreation; and community development.

The major business-type activities of the City include Valley Transit and the Water, Stormwater, and Wastewater Utilities.

The government-wide financial statements include not only the City of Appleton itself (known as the primary government), but also two component units, the Appleton Redevelopment Authority and the Business Improvement District, that are separate legal entities for which the City of Appleton is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 21 to 23 of this report.

FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains 43 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and Debt Service Fund which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 24 to 27 of this report.

Proprietary Funds – The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Wastewater, Water, Stormwater and Parking Utilities, Valley Transit and Reid Golf Course. The City uses internal service funds to account for its fleet management, facilities maintenance, and insurance programs. The services provided by these funds predominately benefit the government rather than the public. They have been included within the governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for Valley Transit and the Water, Wastewater and Stormwater Utilities since they are considered to be major funds of the City.

Data from the other enterprise funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major enterprise funds is provided in the form of combining statements elsewhere in this report. All internal service funds are also combined into a single, aggregated column in the proprietary fund financial statements. Individual fund information is provided in the Supplementary Section of this report.

The basic proprietary fund financial statements can be found on pages 28 to 37 of this report.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City uses a fiduciary fund to account for its property tax collection activities. The basic fiduciary fund financial statements can be found on pages 38 to 39 of this report.

Notes to the Financial Statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 43 to 103 of this report.

Other Information – In addition to the basic financial statements and accompanying notes, *required supplementary information* presents a detailed budgetary comparison schedule for the General Fund as well as a schedule of changes in total OPEB liability and related ratios for the City's post-employment benefits plan, and schedules of the City's proportionate share of the Wisconsin Retirement System net pension liability and employer annual contributions to the plan. These schedules and the related notes can be found on pages 106 to 109 of this report. The combining statements referred to earlier in connection with nonmajor governmental funds, proprietary funds, and other information related to the individual funds are presented following the required supplementary information. Combining and individual statements and schedules can be found on pages 115 to 137 of this report.

City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

Financial Analysis of the City as a Whole

An analysis of the City's financial position begins with a review of the Statement of Net Position and the Statement of Activities. These two statements report the City's net position and changes therein.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Appleton, assets and deferred outflows of resources exceeded liabilities and deferred inflows by \$798,745,272 as of December 31, 2024.

The largest portion of the City's net position (approximately 80%) reflects its investment in capital assets less any outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, they are not liquid and available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (approximately 2.7%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$126,779,491 may be used to meet the government's ongoing obligation to its citizens and creditors.

City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

CITY OF APPLETON'S NET POSITION

	Governmental Activities 2024	Business- Type Activities 2024	Totals
Current and Other Assets	\$ 153,592,681	\$ 99,723,653	\$ 253,316,334
Capital Assets	417,816,745	422,784,156	840,600,901
Total Assets	<u>571,409,426</u>	<u>522,507,809</u>	<u>1,093,917,235</u>
Deferred Outflows of Resources	<u>45,455,290</u>	<u>8,005,020</u>	<u>53,460,310</u>
Other Liabilities	18,198,692	7,695,098	25,893,790
Long-Term Liabilities	<u>122,201,294</u>	<u>110,039,167</u>	<u>232,240,461</u>
Total Liabilities	<u>140,399,986</u>	<u>117,734,265</u>	<u>258,134,251</u>
Deferred Inflows of Resources	<u>84,343,622</u>	<u>6,154,400</u>	<u>90,498,022</u>
Net Position:			
Net Investment in Capital Assets	316,403,385	334,364,040	650,767,425
Restricted	11,999,998	9,198,358	21,198,356
Unrestricted	<u>63,717,725</u>	<u>63,061,766</u>	<u>126,779,491</u>
Total Net Position – December 31, 2024	<u>\$ 392,121,108</u>	<u>\$ 406,624,164</u>	<u>\$ 798,745,272</u>

	Governmental Activities 2023	Business- Type Activities 2023	Totals
Current and Other Assets	\$ 171,840,379	\$ 93,748,104	\$ 265,588,483
Capital Assets	411,949,117	380,245,422	792,194,539
Total Assets	<u>583,789,496</u>	<u>473,993,526</u>	<u>1,057,783,022</u>
Deferred Outflows of Resources	<u>64,802,441</u>	<u>11,503,985</u>	<u>76,306,426</u>
Other Liabilities	22,811,029	8,419,120	31,230,149
Long-Term Liabilities	<u>128,228,563</u>	<u>108,279,292</u>	<u>236,507,855</u>
Total Liabilities	<u>151,039,592</u>	<u>116,698,412</u>	<u>267,738,004</u>
Deferred Inflows of Resources	<u>99,898,512</u>	<u>8,876,740</u>	<u>108,775,252</u>
Net Position:			
Net Investment in Capital Assets	325,768,448	286,696,074	612,464,522
Restricted	7,943,094	19,414,373	27,357,467
Unrestricted	<u>63,941,505</u>	<u>53,811,912</u>	<u>117,753,417</u>
Total Net Position – December 31, 2023	<u>\$ 397,653,047</u>	<u>\$ 359,922,359</u>	<u>\$ 757,575,406</u>

City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

Analysis of the City's Operations - The following table provides a summary of the City's operations for the year ended December 31, 2024. Governmental activities decreased the City of Appleton's net position by \$5,531,939 and business-type activities increased the City's net position by \$46,701,805.

CITY OF APPLETON CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

	Governmental Activities 2024	Business- Type Activities 2024	Totals
Revenues:			
Program Revenues:			
Charges for services	\$ 11,363,671	53,771,522	65,135,193
Operating grants and contributions	9,532,682	10,795,223	20,327,905
Capital grants and contributions	12,600,989	34,521,029	47,122,018
General Revenues:			
Property taxes	59,917,530	-	59,917,530
Other taxes	2,963,593	-	2,963,593
Intergovernmental	15,892,802	-	15,892,802
Investment income	4,489,846	3,482,440	7,972,286
Gain on sale of assets	376,661	1,806	378,467
Miscellaneous	271,508	20,081	291,589
Total Revenues	<u>117,409,282</u>	<u>102,592,101</u>	<u>220,001,383</u>
Expenses:			
General government	12,032,410	-	12,032,410
Public safety	41,468,117	-	41,468,117
Public works	47,812,326	-	47,812,326
Culture and recreation	12,853,112	-	12,853,112
Community development	7,146,092	-	7,146,092
Interest and fiscal charges	2,512,101	-	2,512,101
Water Utility	-	16,097,900	16,097,900
Wastewater Utility	-	13,745,068	13,745,068
Valley Transit	-	10,816,562	10,816,562
Stormwater Utility	-	11,008,571	11,008,571
Other non-major proprietary funds	-	3,339,258	3,339,258
Total Expenses	<u>123,824,158</u>	<u>55,007,359</u>	<u>178,831,517</u>
Change in net position before transfers	(6,414,876)	47,584,742	41,169,866
Transfers	<u>882,937</u>	<u>(882,937)</u>	-
Increase (decrease) in net position	(5,531,939)	46,701,805	41,169,866
Net Position – January 1, 2024	<u>397,653,047</u>	<u>359,922,359</u>	<u>757,575,406</u>
Net Position – December 31, 2024	<u>\$ 392,121,108</u>	<u>\$ 406,624,164</u>	<u>\$ 798,745,272</u>

City of Appleton, Wisconsin

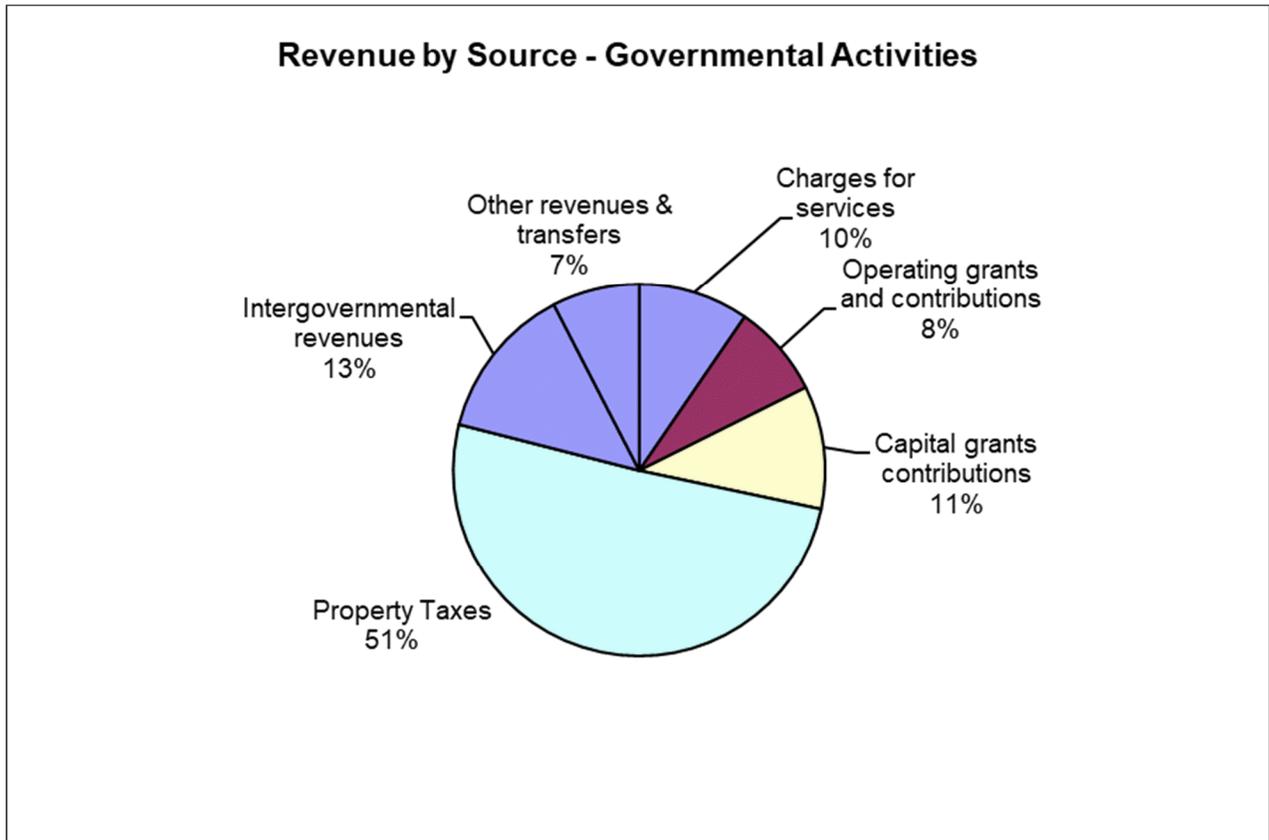
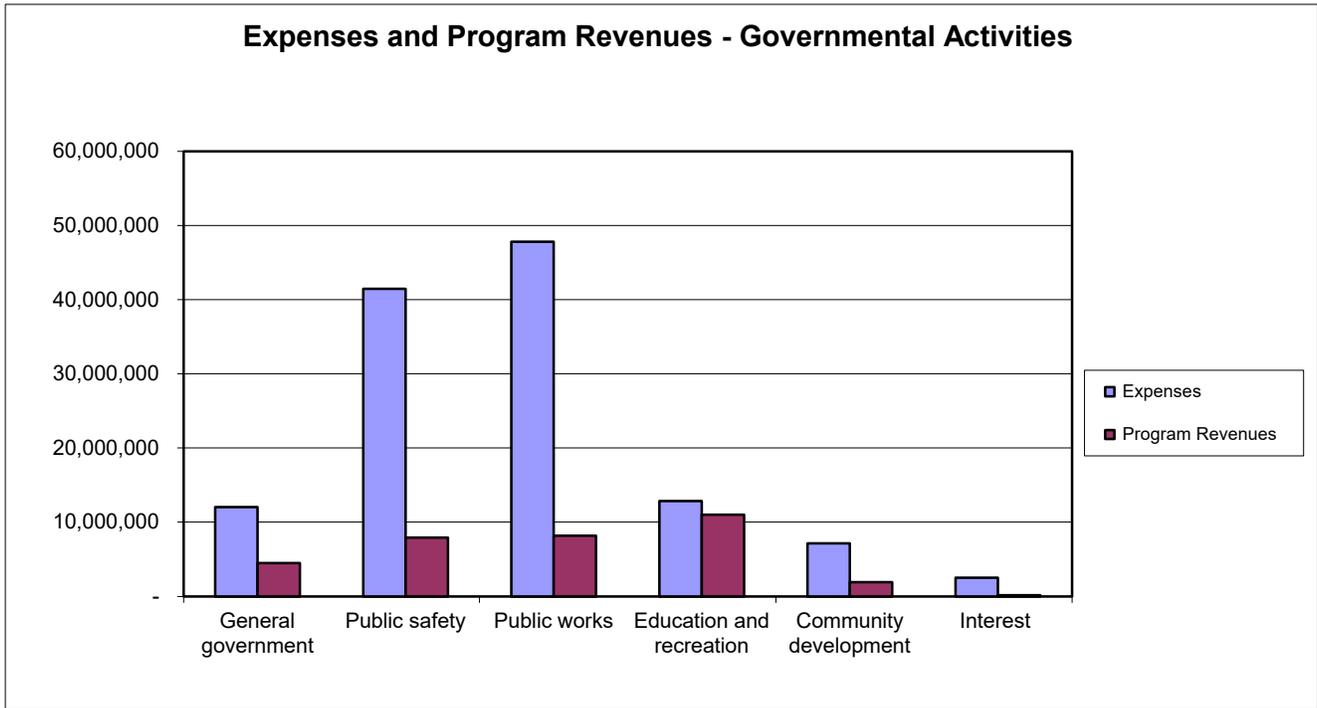
MANAGEMENT'S DISCUSSION AND ANALYSIS

CITY OF APPLETON CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (cont.)

	Governmental Activities 2023	Business- Type Activities 2023	Totals
Revenues:			
Program Revenues:			
Charges for services	\$ 10,158,654	\$ 51,401,310	\$ 61,559,964
Operating grants and contributions	9,532,791	9,539,980	19,072,771
Capital grants and contributions	344,828	814,901	1,159,729
General Revenues:			
Property taxes	58,866,748	-	58,866,748
Other taxes	2,867,103	-	2,867,103
Intergovernmental	12,007,668	-	12,007,668
Investment income	5,290,394	3,666,147	8,956,541
Gain (loss) on sale of assets	636,385	(91,610)	544,775
Miscellaneous	354,117	65,288	419,405
Total Revenues	<u>100,058,688</u>	<u>65,396,016</u>	<u>165,454,704</u>
Expenses:			
General government	8,914,982	-	8,914,982
Public safety	41,761,490	-	41,761,490
Public works	21,617,794	-	21,617,794
Education and recreation	11,925,399	-	11,925,399
Community development	10,223,508	-	10,223,508
Interest and fiscal charges	2,051,758	-	2,051,758
Water Utility	-	15,734,170	15,734,170
Wastewater Utility	-	13,787,990	13,787,990
Valley Transit	-	10,433,651	10,433,651
Stormwater Utility	-	7,701,832	7,701,832
Other non-major proprietary funds	-	2,923,845	2,923,845
Total Expenses	<u>96,494,931</u>	<u>50,581,488</u>	<u>147,076,419</u>
Change in net position before transfers	3,563,543	14,814,528	18,379,071
Transfers	<u>1,347,837</u>	<u>(1,347,837)</u>	<u>-</u>
Increase in net position	4,911,594	13,466,691	18,378,285
Net Position – January 1, 2023	<u>392,741,453</u>	<u>345,455,668</u>	<u>739,197,121</u>
Net Position – December 31, 2023	<u>\$ 397,653,047</u>	<u>\$ 359,922,359</u>	<u>\$ 757,575,406</u>

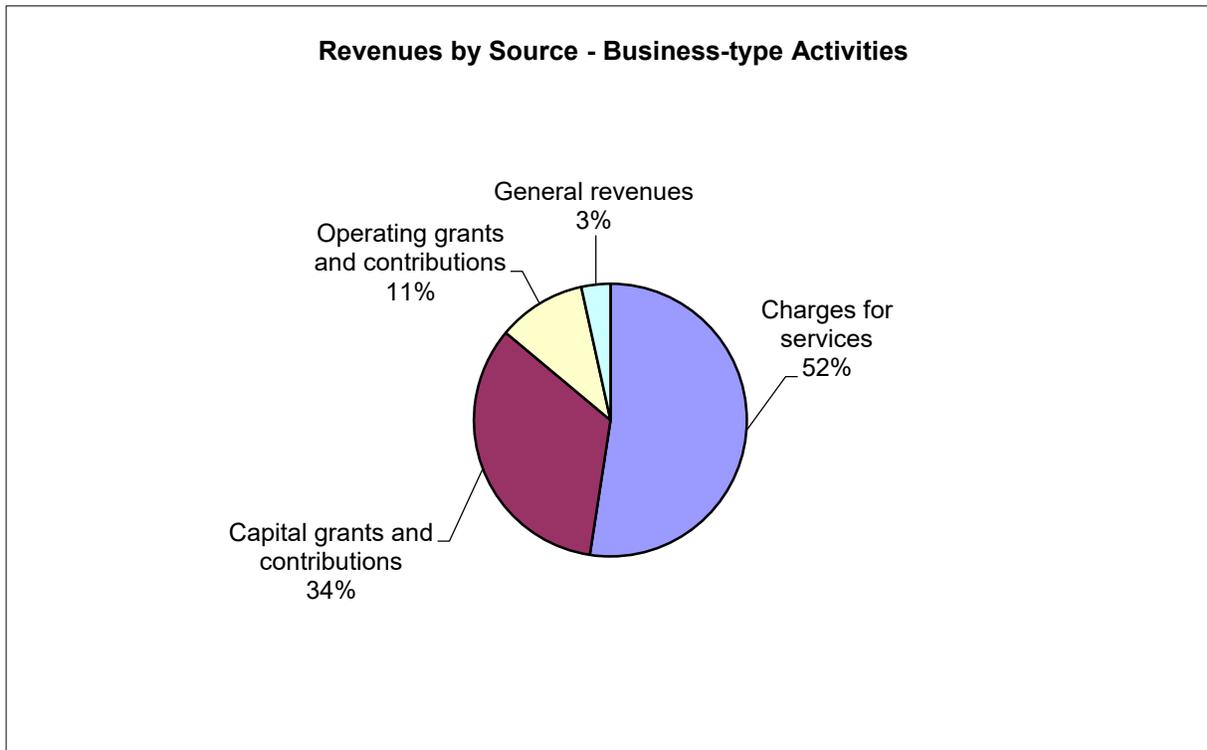
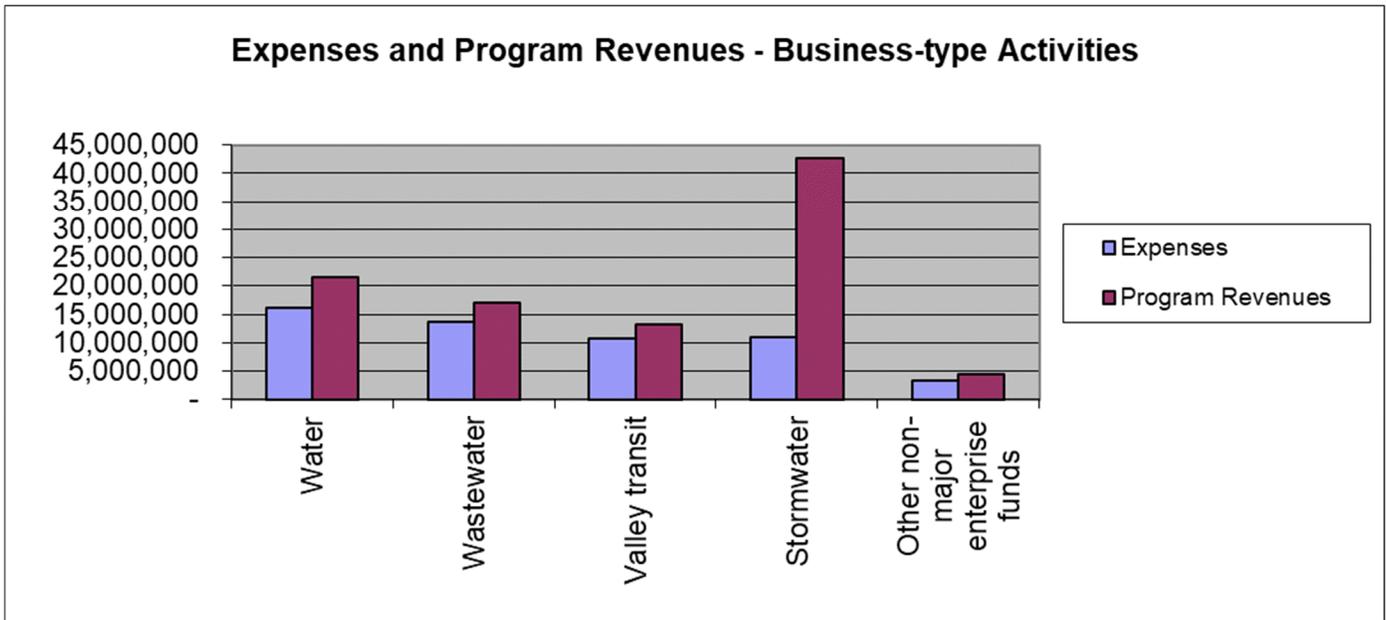
City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS



City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS



City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

GOVERNMENTAL FUNDS

The focus of the City of Appleton's governmental funds is to provide information on current inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, fund balance may serve as a useful measure of the government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City of Appleton's governmental funds reported combined ending fund balances of \$62,058,752. In accordance with Governmental Accounting Standards Board Statement No. 54 – Fund Balance Reporting and Governmental Fund Type Definitions, the City has classified the governmental fund balance as follows: 1) non-spendable \$2,423,138; 2) restricted \$14,462,144; 3) committed \$2,818,946; 4) assigned \$29,651,942; and 5) unassigned \$12,702,582. Non-spendable funds include amounts that cannot be spent because they are not in spendable form (inventories or prepaid expenses, for example), or are legally required to remain intact. Restricted funds consist of amounts that have externally enforceable limitations placed on their use by creditors, grantors, contributors, or other governments, or by law through constitutional provisions or enabling legislation. Committed funds include amounts that are constrained for specific purposes through formal action of the highest level of decision-making authority, usually the City Council. Assigned funds consist of spendable amounts that are intended to be used for specific purposes but are not considered restricted or committed. Unassigned funds include the residual balance within the general fund which has not been classified within the other categories. Unassigned fund balance may also include deficit balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

General Fund: The general fund is the main operating fund of the City. The general fund has a detailed reserve policy that ensures the financial stability of the City of Appleton. The reserve policy stipulates that the total unreserved fund balance (excluding designations for debt service) will be 25% of the following year's budgeted appropriations. It also calls for a designated balance for debt service of 25% of the ensuing year's debt service requirements. 75% of any excess funds over these amounts will be used for the reduction of long-term liabilities. Use of the remaining excess funds is subject to recommendation from the Finance Committee and final Council approval. This policy has allowed the City to keep its outstanding debt well below the legal debt limit. The City is currently at 22.2% of the limit and has a general obligation debt per capita of \$1,250.

For the year ended December 31, 2024, general fund revenues and transfers in totaled \$77,087,878 while expenses and transfers out were \$75,004,455 resulting in an increase of \$2,083,423 for the year. This was due to increased revenues compared to the original general fund budget attributable to investment income, additional state aids, and charges for services.

PROPRIETARY FUNDS

The City of Appleton's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Water Utility: Water Utility operating income was \$4,850,511 in 2024, or a 3.49% rate of return on the net investment rate base. This compares to operating income of \$5,993,284 in 2023, or a 4.21% rate of return. The decrease in operating income was a result of an increase in operating expense from 2023. Operation and maintenance expenses increased \$1,036,578 due to an increase in chemical expense and lime disposal fees, administrative fees paid to the City for support services, and repairs to a high service lift pump and clearwell tanks in 2024. Total Operating revenue increased slightly in 2024, this was due to an increase in the customer base. Finished water supplied increased 1% and the quantity of water purchased increased 1% or 27 MG (million gallons) from 2023. These changes contributed to a decrease of 2% of water loss reported in 2024. The increase in water purchased was a result of new development adding customers within the City and wholesale communities. Capital Contribution revenue was \$1,256,416 in 2024; this was up \$1.1 million from 2023 and is due to infrastructure contributions from TIF 13 and new subdivision development. Investment income decreased \$98,373 from 2023 with unrealized gain on investments reported as \$204,005 for 2024.

City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

Wastewater Utility: The Wastewater Utility recorded operating income of \$3,881,619 in 2024 compared to operating income of \$1,864,171 in 2023. Operating revenues were \$16,155,788 in 2024 compared to \$14,535,552 in 2023, this is due to 7% rate increase that was effective January 1, 2024. Operation and maintenance expenses decreased by \$397,212, due to timing of routine painting and spot repair work that will be completed in 2025 instead of 2024 and the decrease in the year end adjustment for pension expense. Capital Contribution revenue was \$449,097 in 2024, this was up \$287,924 from 2023 due to contributions from developers for new subdivision infrastructure received in 2024. Investment income decreased \$79,076 from 2023 with unrealized gain on investments reported as \$282,465 in 2024.

Stormwater Utility: Stormwater Utility operating income was \$1,560,653 in 2024 compared to operating income of \$4,629,421 in 2023. Operating expenses for 2024 increased 50% or approximately \$3.3 million from 2023. The increase in operating expenses was a combination of items including lateral replacement costs and the transfer of bridge and urban forestry activities from the General Fund. Transfer of bridge assets and costs accounted for an increase of \$600,000 in depreciation and \$100,000 in maintenance expenses. The transfer of urban forestry activities resulted in an additional \$1.7 million in expense. This transfer aligns urban forestry strategies with the management of stormwater in a cost effective manner.

Valley Transit: Operating revenues decreased \$121,417 in 2024 mostly due to a decrease in transportation revenues, resulting from a decrease in ridership. Valley Transit's ridership decreased in 2024 due to a temporary change in fixed-route service hours as we find it increasingly challenging to hire qualified drivers in the current job market. Overall ridership decreased 8% in 2024 when compared to 2023.

Operating expenses increased by \$384,264 during 2024. Valley Transit saw most of the increase in the cost of purchased transportation and materials/supplies.

Valley Transit's 2024 net position increased when compared to 2023. The largest factor contributing to the increase in net position is the capital funding received for a capital construction project that began during 2023. Phase one of the Whitman Administrative/Maintenance building project will be completed in 2025.

GENERAL FUND BUDGETARY HIGHLIGHTS

The final amended General Fund budget had total appropriations (including transfers) of \$5,843,537 more than the original budget. The total original appropriations, including those for transfers out, were \$70,996,744, while the final appropriations were \$76,840,280. A majority of the increase, \$2,456,039, was related to contingency funds established in the past that were carried over from 2023 into 2024 to safeguard against uncertainties in the economy. This contingency fund consists of reserves for fuel costs (\$137,315) and wage increases (\$1,104,159), an amount to guard against future potential State aid reductions (\$812,267), and an overall general contingency fund for unforeseen emergencies or catastrophic events (\$402,298).

The remaining increase in the 2024 Budget of approximately \$3,390,000 was related to \$1,000,000 of unexpended 2022 budget funds carried over to pay for expenses that were incurred in 2023. Additionally, various budget increases were approved by the City Council throughout the year totaling approximately \$2,390,000. The majority of these increases were related to expenses incurred in response to donations or grants received by the City during the year to fund public safety, library, and park and recreation programs.

City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

CAPITAL ASSETS

At the end of 2024, the City had invested a total of \$840,600,901 in capital assets (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, machinery and equipment, infrastructure and construction work in progress. Major capital asset events during the current fiscal year included the following:

Business-type Activities

Water: Transmission and distribution capital outlay accounted for approximately \$2.9 million of expenses in 2024 and will continue to be a focus due to an aging distribution system and to accommodate development on the north side of the City. The replacement of the chemical feed system and air compressor was completed in 2024. Additionally, \$778,000 in expense was recorded as work in progress for a dehumidification upgrade at the Water Treatment Plant.

Wastewater: In 2024, capital asset additions included approximately \$709,000 in improvements to the wastewater collection system. Other projects completed included \$188,000 of expense to complete the \$6.2 million multi-year project for the addition to the sludge storage building. Additionally, \$3.8 million for the belt filter press upgrade, \$1.7 million for piping and pumping upgrades, \$670,000 for HVAC improvements and \$660,000 for generator improvements at the Wastewater Treatment Plant were added to work in progress.

Stormwater: Capital improvements necessary to continue efforts in the management of stormwater in the City accounted for approximately \$1.37 million in capital outlay for additions and upgrades to mains and infrastructure.

Valley Transit: Net capital assets increased \$3,371,513 during 2024 as the result of capital purchases of \$4,719,081 financed by state and federal capital grants and local match dollars, offset by depreciation expense of \$1,347,568. Capital investments in 2024 consisted of the ongoing construction projects at the Whitman administrative/maintenance building.

Governmental Activities

Maintaining existing infrastructure, always a high priority of the City, accounted for the largest general fixed asset expenditures, with approximately \$7.3 million invested in various street and sidewalk improvement projects throughout the City. In conjunction with the maintenance of infrastructure, proper maintenance of City facilities is important to their longevity and safe operation. Investments made to various facilities in 2024 (including projects started in 2023 and completed in 2024) included \$2.7 million in renovations in City Hall, \$28.1 million in renovations at the library, and \$1.9 million at various fire stations and the Municipal Services Building.

Investments in equipment in 2024 consisted predominantly of replacements of vehicles managed by the City's Central Equipment Agency (\$3.8 million). Additionally, work continued on the project to replace existing legacy mainframe computer systems with an enterprise resource planning (ERP) system.

Finally, quality of life enhancements continue to be a major emphasis for the City. The largest investment was for park development at Lundgaard Park (\$943,000). Other improvements included trail development at Lutz Park (\$488,000) and Riverfront Trail (\$40,000), and various park hardscapes and playgrounds (\$1,025,000).

City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

CAPITAL ASSETS AT YEAR-END NET OF ACCUMULATED DEPRECIATION

	Governmental Activities 2024	Business-Type Activities 2024	Totals
Land	\$ 10,031,409	\$ 14,144,378	\$ 24,175,787
Right-of-ways	84,123,354	-	84,123,354
Land improvements	38,721,202	-	38,721,202
Intangible assets	1,395,447	7,533,033	8,928,480
Improvements	27,100,644	-	27,100,644
Buildings	60,771,295	194,870,805	255,642,100
Equipment, furniture and fixtures	59,870,324	123,399,100	183,269,424
Infrastructure	-	346,411,191	346,411,191
Streets	217,732,756	-	217,732,756
Sidewalks	38,822,967	-	38,822,967
Traffic signals	8,004,374	-	8,004,374
Bridges	18,175,642	-	18,175,642
Right-to-Use Assets	146,221	-	146,221
Right-to-Use Software	2,690,254	699,223	3,389,477
Construction in progress	43,118,994	23,582,933	66,651,927
Accumulated depreciation	<u>(192,888,138)</u>	<u>(287,806,507)</u>	<u>(480,694,645)</u>
Totals – December 31, 2024	<u>\$ 417,816,745</u>	<u>\$ 422,784,156</u>	<u>\$ 840,600,901</u>

	Governmental Activities 2023	Business-Type Activities 2023	Totals
Land	\$ 10,031,409	\$ 13,362,682	\$ 23,394,091
Right-of-ways	84,123,354	-	84,123,354
Land improvements	38,721,202	-	38,721,202
Intangible assets	1,395,447	7,406,088	8,801,535
Improvements	25,483,107	-	25,483,107
Buildings	56,493,968	184,740,505	241,234,473
Equipment, furniture and fixtures	59,463,317	121,920,407	181,383,724
Infrastructure	-	301,099,626	301,099,626
Streets	211,499,905	-	211,499,905
Sidewalks	37,839,783	-	37,839,783
Traffic signals	7,881,428	-	7,881,428
Bridges	56,050,895	-	56,050,895
Right-to-Use Assets	261,960	-	261,960
Right-to-Use Software	511,449	635,939	1,147,388
Construction in progress	15,288,527	18,353,647	33,642,174
Accumulated depreciation	<u>(193,096,634)</u>	<u>(267,273,472)</u>	<u>(460,370,106)</u>
Totals – December 31, 2023	<u>\$ 411,949,117</u>	<u>\$ 380,245,422</u>	<u>\$ 792,194,539</u>

City of Appleton, Wisconsin

MANAGEMENT'S DISCUSSION AND ANALYSIS

Long-Term Debt

During 2024, the City issued \$13,500,000 of general obligation debt and retired \$12,910,000 of general obligation bonds and notes, resulting in an outstanding balance of \$96,140,000 at December 31, 2024. Additionally, the City issued \$12,630,000 in revenue bonds and retired \$9,260,000 of bonds resulting in an outstanding balance of \$100,945,000.

Under Wisconsin State Statutes Chapter 67, the City of Appleton's aggregate indebtedness may not exceed 5% of the equalized value of taxable property located in the City. The net amount of debt that is applicable to the statutory limit is \$96,140,000 which is 22.2% of the legal limit of \$432,827,240. Furthermore, City policy limits aggregate debt to 40% of the legal limit. The net debt outstanding at December 31, 2024 is 55.5% of the 40% policy limit.

CITY OF APPLETON'S OUTSTANDING DEBT - GENERAL OBLIGATION AND REVENUE BONDS

	Governmental Activity 2024	Business-Type Activity 2024	Totals
General obligation bonds and notes payable	\$ 95,600,000	\$ 540,000	\$ 96,140,000
Revenue bonds	-	100,945,000	100,945,000
Total Outstanding General Obligation and Revenue Bonds – December 31, 2024	\$ 95,600,000	\$ 101,485,000	\$ 197,085,000
	Governmental Activity 2023	Business-Type Activity 2023	Totals
General obligation bonds and notes payable	\$ 94,795,000	\$ 755,000	\$ 95,550,000
Revenue bonds	-	97,575,000	97,575,000
Total Outstanding General Obligation and Revenue Bonds – December 31, 2023	\$ 94,795,000	\$ 98,330,000	\$ 193,125,000

Additional information on the City of Appleton's long-term debt can be found in footnote 4.G. of this report.

Currently Known Facts/Economic Conditions

As with local municipalities throughout the country, the City of Appleton continues to experience increases in costs due to inflation. The City's tax base continues to experience steady growth and benefits from a diverse mix of stable employers. With the closure of TIF 6 in 2023, the City created TIF 13 to continue development of infrastructure in the Southpoint Commerce Park. TIF districts 10, 11, and 12 also continue to see development. This activity along with residential development in new subdivisions, position the City of Appleton for future growth.

Requests for Information

The financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the City's finances. If you have questions about this report or need any additional information, contact the City of Appleton, Attn: Jeri A. Ohman, CPA, Finance Director at 1-920-832-5742 or at jeri.ohman@appletonwi.gov.

General information relating to the City of Appleton, Wisconsin, can be found at the City's website, www.appletonwi.gov.

**FINANCIAL
SECTION**



BASIC FINANCIAL STATEMENTS

**CITY OF APPLETON, WISCONSIN
STATEMENT OF NET POSITION
DECEMBER 31, 2024**

	Governmental Activities	Business-Type Activities	Totals	Component Units
ASSETS				
Cash and Investments	\$ 81,908,384	\$ 62,657,943	\$ 144,566,327	\$ 422,849
Receivables:				
Taxes and Special Charges	40,740,598	-	40,740,598	-
Accounts	2,423,493	4,680,869	7,104,362	-
Accounts: Unbilled	-	6,527,119	6,527,119	-
Special Assessments	124,702	116,795	241,497	110,337
Developer Loans	352,906	-	352,906	-
Housing Loans, Net	6,340,240	-	6,340,240	-
Accrued Interest	326,638	-	326,638	-
Other	8,398,177	73,982	8,472,159	-
Leases	425,067	1,845,262	2,270,329	-
Internal Balances	4,452,609	(4,452,609)	-	-
Due from Other Governments	614,457	727,763	1,342,220	-
Inventories	-	562,666	562,666	-
Prepaid Items	1,407,676	766,823	2,174,499	-
Deposit in CVMIC	2,020,950	-	2,020,950	-
Land Held for Future Use	4,056,784	10,082	4,066,866	420,130
Restricted Assets:				
Cash and Investments	-	26,153,788	26,153,788	5,672,011
Accrued Interest	-	53,170	53,170	-
Capital Assets, Nondepreciable	176,176,694	45,152,604	221,329,298	2,060,000
Capital Assets, Depreciable	241,640,051	377,631,552	619,271,603	25,425,656
Total Assets	571,409,426	522,507,809	1,093,917,235	34,110,983
DEFERRED OUTFLOWS OF RESOURCES				
Loss on Advance Refunding	9,551	557,956	567,507	-
Pension Related Amounts	43,020,770	6,822,908	49,843,678	-
Other Postemployment Related Amounts	2,424,969	624,156	3,049,125	-
Total Deferred Outflows of Resources	45,455,290	8,005,020	53,460,310	-
LIABILITIES				
Accounts Payable	3,305,972	3,812,443	7,118,415	122,627
Other Accrued Liabilities	2,942,340	420,886	3,363,226	-
Claims Payable	5,359,694	-	5,359,694	-
Due to Other Governments	60,005	1,553,385	1,613,390	-
Accrued Interest Payable	879,809	583,155	1,462,964	291,192
Special Deposits	41,377	-	41,377	-
Unearned Revenues	5,609,495	1,325,229	6,934,724	-
Long-Term Obligations:				
Due Within One Year	15,378,306	9,785,518	25,163,824	225,000
Landfill Postclosure Care	900,000	-	900,000	-
Due in More Than One Year	95,080,607	97,936,702	193,017,309	28,015,000
Net Pension Liability	4,821,126	767,154	5,588,280	-
Other Postemployment Benefits	6,021,255	1,549,793	7,571,048	-
Total Liabilities	140,399,986	117,734,265	258,134,251	28,653,819
DEFERRED INFLOWS OF RESOURCES				
Property Taxes Levied for Subsequent Year	57,345,975	-	57,345,975	275,897
Pension Related Amounts	25,753,153	4,098,229	29,851,382	-
Other Postemployment Related Amounts	819,427	210,909	1,030,336	-
Leases	425,067	1,845,262	2,270,329	-
Total Deferred Inflows of Resources	84,343,622	6,154,400	90,498,022	275,897
NET POSITION				
Net Investment in Capital Assets	316,403,385	334,364,040	650,767,425	(754,344)
Restricted:				
Debt Service	544,436	3,887,251	4,431,687	4,768,619
Housing Rehabilitation	1,457,325	-	1,457,325	-
Plant Replacement	-	3,910,962	3,910,962	-
Future Special Projects	2,496,089	-	2,496,089	903,392
Future Capital Projects	7,502,148	1,400,145	8,902,293	-
Unrestricted	63,717,725	63,061,766	126,779,491	263,600
Total Net Position	\$ 392,121,108	\$ 406,624,164	\$ 798,745,272	\$ 5,181,267

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2024**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
GOVERNMENTAL ACTIVITIES				
General Government	\$ 12,032,410	\$ 3,172,548	\$ 1,274,983	\$ -
Public Safety	41,468,117	2,054,949	2,023,332	3,812,406
Public Works	47,812,326	3,741,770	3,837,022	557,524
Culture and Recreation	12,853,112	1,680,434	1,176,564	8,122,464
Conservation and Development	7,146,092	560,595	1,220,781	108,595
Interest and Fiscal Charges	2,512,101	153,375	-	-
Total Governmental Activities	<u>123,824,158</u>	<u>11,363,671</u>	<u>9,532,682</u>	<u>12,600,989</u>
BUSINESS-TYPE ACTIVITIES				
Water Utility	16,737,876	20,503,529	523,205	1,256,416
Wastewater Utility	13,745,068	16,155,788	498,000	449,097
Valley Transit	10,816,562	1,088,489	7,123,853	4,926,396
Stormwater Utility	11,008,571	11,602,229	-	31,178,561
Other Nonmajor Enterprise Funds	3,339,258	4,421,487	700	-
Total Business-Type Activities	<u>55,647,335</u>	<u>53,771,522</u>	<u>8,145,758</u>	<u>37,810,470</u>
Total Primary Government	<u>\$ 179,471,493</u>	<u>\$ 65,135,193</u>	<u>\$ 17,678,440</u>	<u>\$ 50,411,459</u>
COMPONENT UNITS	<u>\$ 2,576,692</u>	<u>\$ 275,356</u>	<u>\$ -</u>	<u>\$ -</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF ACTIVITIES (CONTINUED)
YEAR ENDED DECEMBER 31, 2024**

Functions/Programs	Net (Expense) Revenue and Changes in Net Position			
	Governmental Activities	Business-Type Activities	Totals	Component Units
GOVERNMENTAL ACTIVITIES				
General Government	\$ (7,584,879)	\$ -	\$ (7,584,879)	\$ -
Public Safety	(33,577,430)	-	(33,577,430)	-
Public Works	(39,676,010)	-	(39,676,010)	-
Culture and Recreation	(1,873,650)	-	(1,873,650)	-
Conservation and Development	(5,256,121)	-	(5,256,121)	-
Interest and Fiscal Charges	(2,358,726)	-	(2,358,726)	-
Total Governmental Activities	(90,326,816)	-	(90,326,816)	-
BUSINESS-TYPE ACTIVITIES				
Water Utility	-	5,545,274	5,545,274	-
Wastewater Utility	-	3,357,817	3,357,817	-
Transit Utility	-	2,322,176	2,322,176	-
Stormwater Utility	-	31,772,219	31,772,219	-
Other Nonmajor Enterprise Funds	-	1,082,929	1,082,929	-
Total Business-Type Activities	-	44,080,415	44,080,415	-
Total Primary Government	(90,326,816)	44,080,415	(46,246,401)	-
COMPONENT UNITS	-	-	-	(2,301,336)
GENERAL REVENUES AND TRANSFERS				
Taxes:				
Property Taxes, Levied for General Purposes	42,780,127	-	42,780,127	-
Property Taxes, Levied for Debt Service	3,599,516	-	3,599,516	-
Property Taxes, Levied for Capital Projects	13,537,887	-	13,537,887	-
Other Taxes	2,963,593	-	2,963,593	2,475,297
Federal and State Grants and Other				
Contributions not Restricted to				
Specific Functions	15,892,802	-	15,892,802	-
Miscellaneous	271,508	20,081	291,589	-
Gain on Sale of Asset	376,661	1,806	378,467	-
Investment Return	4,489,846	3,482,440	7,972,286	286,757
Transfers	882,937	(882,937)	-	-
Total General Revenues and Transfers	84,794,877	2,621,390	87,416,267	2,762,054
CHANGE IN NET POSITION	(5,531,939)	46,701,805	41,169,866	460,718
Net Position - Beginning of Year	397,653,047	359,922,359	757,575,406	4,720,549
NET POSITION - END OF YEAR	<u>\$ 392,121,108</u>	<u>\$ 406,624,164</u>	<u>\$ 798,745,272</u>	<u>\$ 5,181,267</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2024**

ASSETS	General	Debt Service	Facilities Capital Projects	Nonmajor Governmental Funds	Totals
Cash and Investments	\$ 37,866,062	\$ 5,653,030	\$ -	\$ 35,659,082	\$ 79,178,174
Receivables:					
Taxes and Special Charges	28,137,152	9,642,652	-	2,960,794	40,740,598
Accounts	2,019,218	-	8,100,747	385,302	10,505,267
Special Assessments	352	-	-	124,350	124,702
Developer Loans	352,906	-	-	-	352,906
Housing Loans, Net	-	-	-	6,340,240	6,340,240
Accrued Interest Receivable	326,638	-	-	-	326,638
Other	91,262	-	-	206,168	297,430
Leases	425,067	-	-	-	425,067
Due from Other Funds	7,173,397	-	-	62,678	7,236,075
Advance to Other Funds	757,202	-	-	-	757,202
Due from Other Governments	13,638	-	-	587,322	600,960
Prepaid Items	1,313,030	-	-	420	1,313,450
Total Assets	\$ 78,475,924	\$ 15,295,682	\$ 8,100,747	\$ 46,326,356	\$ 148,198,709
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
LIABILITIES					
Accounts Payable	\$ 579,306	\$ -	\$ 1,887,413	\$ 770,208	\$ 3,236,927
Other Accrued Liabilities	2,766,176	-	7,492	79,803	2,853,471
Claims Payable	2,937,000	-	-	-	2,937,000
Due to Other Funds	960,983	-	5,003,849	378,139	6,342,971
Advance from Other Funds	-	-	-	517,202	517,202
Due to Other Governments	60,005	-	-	-	60,005
Special Deposits	41,377	-	-	-	41,377
Unearned Revenues	-	-	-	5,609,492	5,609,492
Total Liabilities	7,344,847	-	6,898,754	7,354,844	21,598,445
DEFERRED INFLOWS OF RESOURCES					
Property Taxes Levied for Subsequent Year	39,603,757	13,875,500	-	4,140,533	57,619,790
Loans Receivable	-	-	-	6,060,472	6,060,472
Special Assessments	-	-	-	127,739	127,739
Other	-	-	-	308,444	308,444
Leases	425,067	-	-	-	425,067
Total Deferred Inflows of Resources	40,028,824	13,875,500	-	10,637,188	64,541,512
FUND BALANCES					
Nonspendable	2,423,138	-	-	-	2,423,138
Restricted	-	1,420,182	-	13,041,962	14,462,144
Committed	-	-	-	2,818,946	2,818,946
Assigned	15,958,112	-	1,201,993	12,491,837	29,651,942
Unassigned	12,721,003	-	-	(18,421)	12,702,582
Total Fund Balances	31,102,253	1,420,182	1,201,993	28,334,324	62,058,752
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 78,475,924	\$ 15,295,682	\$ 8,100,747	\$ 46,326,356	\$ 148,198,709

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
BALANCE SHEET (CONTINUED)
GOVERNMENTAL FUNDS
DECEMBER 31, 2024**

RECONCILIATION TO THE STATEMENT OF NET POSITION

Total Fund Balances as Shown on Previous Page	\$ 62,058,752
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	399,358,150
Land held for future use is reported in the funds as expenditures and revenues. However, in the statement of net position, the costs of these assets are capitalized.	4,056,784
Other long-term assets are not available to pay current period expenditures and therefore are deferred in the funds.	6,770,467
Net position of the internal service fund is reported in the Statement of Net Position as governmental activities.	23,734,370
Some deferred outflows and inflows of resources reflect changes in long-term liabilities and are not reported in the funds.	
Deferred Outflows Related to Pensions	41,568,307
Deferred Inflows Related to Pensions	(24,880,755)
Deferred Outflows Related to Other Postemployment Benefits	2,303,004
Deferred Inflows Related to Other Postemployment Benefits	(778,213)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	
Bonds and Notes Payable	(95,525,000)
Premium on Debt	(4,193,791)
Lease Liability	(24,010)
Subscription-Based IT Arrangement Liability	(1,914,295)
Compensated Absences	(8,180,244)
Net Pension Liability	(4,657,808)
Postemployment Benefits Liability	(5,718,415)
Postclosure Care Costs Liability	(990,000)
Loss on Advance Refunding	9,551
Accrued Interest on Long-Term Obligations	(875,746)
Net Position of Governmental Activities as Reported on the Statement of Net Position	\$ 392,121,108

See accompanying Notes to Basic Financial Statements.

CITY OF APPLETON, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2024

	General	Debt Service	Facilities Capital Projects	Nonmajor Governmental Funds	Totals
REVENUES					
Taxes	\$ 40,366,008	\$ 13,537,887	\$ -	\$ 8,977,228	\$ 62,881,123
Special Assessments	251,999	-	-	525,448	777,447
Intergovernmental	19,385,133	-	-	9,746,090	29,131,223
Licenses and Permits	2,013,114	-	-	-	2,013,114
Fines and Forfeits	338,127	-	-	-	338,127
Public Charges for Services	2,406,958	-	-	2,089,079	4,496,037
Investment Income	2,418,909	-	231,267	1,725,917	4,376,093
Miscellaneous	1,866,382	-	8,097,966	4,397,978	14,362,326
Total Revenues	<u>69,046,630</u>	<u>13,537,887</u>	<u>8,329,233</u>	<u>27,461,740</u>	<u>118,375,490</u>
EXPENDITURES					
Current:					
General Government	8,311,852	-	-	1,447,530	9,759,382
Public Safety	39,535,440	-	-	3,481,008	43,016,448
Public Works	13,005,962	-	-	3,679,013	16,684,975
Culture and Recreation	9,399,185	-	-	110,248	9,509,433
Conservation and Development	1,796,514	-	-	1,934,496	3,731,010
Debt Service:					
Principal	144,490	12,708,375	-	-	12,852,865
Interest and Fiscal Charges	-	3,181,363	-	28,360	3,209,723
Capital Outlay	-	-	33,474,729	13,521,520	46,996,249
Total Expenditures	<u>72,193,443</u>	<u>15,889,738</u>	<u>33,474,729</u>	<u>24,202,175</u>	<u>145,760,085</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(3,146,813)	(2,351,851)	(25,145,496)	3,259,565	(27,384,595)
OTHER FINANCING SOURCES (USES)					
Long-Term Debt Issued	-	-	4,049,000	9,451,000	13,500,000
Subscription-Based IT Arrangement Issued	2,250,326	-	-	-	2,250,326
Premium on Debt Issued	-	1,383,887	-	-	1,383,887
Proceeds from Sale of Capital Assets	10,278	-	-	-	10,278
Transfers In	5,780,644	1,194,135	2,000,000	865,598	9,840,377
Transfers Out	(2,811,012)	-	-	(5,775,830)	(8,586,842)
Total Other Financing Sources (Uses)	<u>5,230,236</u>	<u>2,578,022</u>	<u>6,049,000</u>	<u>4,540,768</u>	<u>18,398,026</u>
NET CHANGE IN FUND BALANCES	2,083,423	226,171	(19,096,496)	7,800,333	(8,986,569)
Fund Balances - Beginning of Year, As Originally Reported	29,018,830	1,194,011	-	40,832,480	71,045,321
Change Within Financial Reporting Entity: Nonmajor to Major Fund	-	-	20,298,489	(20,298,489)	-
Fund Balances - Beginning of Year, As Adjusted	<u>29,018,830</u>	<u>1,194,011</u>	<u>20,298,489</u>	<u>20,533,991</u>	<u>71,045,321</u>
FUND BALANCES - END OF YEAR	<u>\$ 31,102,253</u>	<u>\$ 1,420,182</u>	<u>\$ 1,201,993</u>	<u>\$ 28,334,324</u>	<u>\$ 62,058,752</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2024**

RECONCILIATION TO THE STATEMENT OF ACTIVITIES

Net Change in Fund Balances as Shown on Previous Page \$ (8,986,569)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital Assets Reported Within Capital Outlay in Governmental Fund Statements	44,110,630
Capital Assets Contributed to the Stormwater Utility	(29,111,591)
Depreciation/Amortization Expense Reported in the Statement of Activities	(9,503,147)
Net Book Value of Disposals	(35,814)

Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.	181,723
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Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditures in the governmental funds, but the repayment reduces the long-term liabilities in the Statement of Net Position.

Long-Term Debt Issued	(13,500,000)
Subscription-Based IT Arrangement Issued	(2,250,326)
Premiums Issued on Long-Term Debt	(1,230,512)
Principal Repaid	12,708,375
Lease Principal Paid	144,492
Subscription Principal Paid	545,252

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Change in Accrued Interest on Long-Term Debt	(58,709)
Amortization of Premiums, Discounts, and Loss on Advance Refunding	921,674
Landfill Postclosure Costs	90,000
Compensated Absences and Other Benefits	(1,604,239)
Net Pension Liability	11,832,722
Deferred Outflows of Resources Related to Pensions	(20,163,590)
Deferred Inflows of Resources Related to Pensions	9,634,715
Other Postemployment Benefits	(1,865,419)
Deferred Outflows of Resources Related to Other Postemployment Benefits	1,466,395
Deferred Inflows of Resources Related to Other Postemployment Benefits	45,868

Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities.

1,096,131

Change in Net Position of Governmental Activities as Reported in the Statement of Activities	<u><u>\$ (5,531,939)</u></u>
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See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2024**

	Enterprise Funds				
	Water Utility	Wastewater Utility	Valley Transit	Stormwater Utility	Nonmajor Funds
ASSETS					
Current Assets:					
Cash and Investments	\$ 11,134,754	\$ 23,902,784	\$ 2,331,354	\$ 18,909,919	\$ 6,379,132
Receivables:					
Customer Accounts	1,429,914	1,691,834	259,854	1,050,481	248,786
Customer Accounts: Unbilled	3,689,285	1,568,809	-	1,269,025	-
Special Assessments	-	106,095	-	10,700	-
Leases	953,142	-	-	-	-
Due from Other Funds	367,052	352,415	-	178,838	-
Due from Other Governments:					
Federal Government	-	-	222,059	-	-
State Government	-	498,000	-	-	-
Local Government	5,755	-	1,949	-	-
Inventories	435,438	127,228	-	-	-
Prepaid Items	-	8,183	755,961	1,379	1,300
Restricted Assets:					
Cash and Investments	37,555	1,588,509	-	2,787,672	-
Total Current Assets	<u>18,052,895</u>	<u>29,843,857</u>	<u>3,571,177</u>	<u>24,208,014</u>	<u>6,629,218</u>
Noncurrent Assets:					
Long-Term Receivable	-	-	-	73,982	-
Restricted Assets:					
Cash and Investments	3,356,235	13,956,114	1,400,145	3,027,558	-
Accrued Interest	15,526	26,077	-	11,567	-
Total Noncurrent Assets	<u>3,371,761</u>	<u>13,982,191</u>	<u>1,400,145</u>	<u>3,113,107</u>	<u>-</u>
Other Assets:					
Deposit in CVMIC	-	-	-	-	-
Assets Held for Resale	10,082	-	-	-	-
Total Other Assets	<u>10,082</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Capital Assets:					
Nondepreciable	4,158,668	13,816,035	8,084,351	16,091,714	3,001,836
Depreciable	132,744,673	105,102,345	8,941,241	124,915,765	5,927,528
Total Capital Assets	<u>136,903,341</u>	<u>118,918,380</u>	<u>17,025,592</u>	<u>141,007,479</u>	<u>8,929,364</u>
Total Assets	158,338,079	162,744,428	21,996,914	168,328,600	15,558,582
DEFERRED OUTFLOWS OF RESOURCES					
Loss on Advance Refunding	282,522	-	-	275,434	-
Pension Related Amounts	1,617,004	1,624,449	2,155,048	979,204	447,203
Other Postemployment Related Amounts	145,748	120,440	188,131	113,123	56,714
Total Deferred Outflows of Resources	<u>2,045,274</u>	<u>1,744,889</u>	<u>2,343,179</u>	<u>1,367,761</u>	<u>503,917</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF NET POSITION (CONTINUED)
PROPRIETARY FUNDS
DECEMBER 31, 2024**

	Totals	Governmental Activities - Internal Service Funds
ASSETS		
Current Assets:		
Cash and Investments	\$ 62,657,943	\$ 2,730,210
Receivables:		
Customer Accounts	4,680,869	18,973
Customer Accounts: Unbilled	6,527,119	-
Special Assessments	116,795	-
Leases	953,142	-
Due from Other Funds	898,305	-
Due from Other Governments:		
Federal Government	222,059	-
State Government	498,000	13,497
Local Government	7,704	-
Inventories	562,666	-
Prepaid Items	766,823	94,226
Restricted Assets:		
Cash and Investments	4,413,736	-
Total Current Assets	82,305,161	2,856,906
Noncurrent Assets:		
Long-Term Receivable	73,982	-
Restricted Assets:		
Cash and Investments	21,740,052	-
Accrued Interest	53,170	-
Total Noncurrent Assets	21,867,204	-
Other Assets:		
Deposit in CVMIC	-	2,020,950
Assets Held for Resale	10,082	-
Total Other Assets	10,082	2,020,950
Capital Assets:		
Nondepreciable	45,152,604	1,011,350
Depreciable	377,631,552	17,447,245
Total Capital Assets	422,784,156	18,458,595
Total Assets	526,966,603	23,336,451
DEFERRED OUTFLOWS OF RESOURCES		
Loss on Advance Refunding	557,956	-
Pension Related Amounts	6,822,908	1,452,463
Other Postemployment Related Amounts	624,156	121,965
Total Deferred Outflows of Resources	8,005,020	1,574,428

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF NET POSITION (CONTINUED)
PROPRIETARY FUNDS
DECEMBER 31, 2024**

	Enterprise Funds				
	Water Utility	Wastewater Utility	Valley Transit	Stormwater Utility	Nonmajor Funds
LIABILITIES					
Current Liabilities:					
Accounts Payable	\$ 631,204	\$ 1,175,521	\$ 610,817	\$ 929,268	\$ 465,633
Other Accrued Liabilities	120,853	95,116	111,218	58,566	35,133
Claims Payable	-	-	-	-	-
Due to Other Funds	1,791,409	-	-	-	-
Due to Other Governments	-	-	1,553,385	-	-
Accrued Interest Payable	-	-	-	-	3,500
Compensated Absences	64,703	38,187	42,497	36,275	22,280
Unearned Revenue	-	-	1,221,962	-	103,267
Current Portion of Long-Term Debt	-	-	-	-	170,000
Payable from Restricted Assets:					
Current Portion of Long-Term Debt	4,021,576	2,080,000	-	3,310,000	-
Accrued Interest Payable	-	308,142	-	271,513	-
Total Current Liabilities	<u>6,629,745</u>	<u>3,696,966</u>	<u>3,539,879</u>	<u>4,605,622</u>	<u>799,813</u>
Long-Term Obligations, Less Current Portion:					
Advance from Other Funds	-	-	-	-	240,000
General Obligation Debt	-	-	-	-	370,000
Revenue Bonds	25,625,000	39,740,000	-	26,230,000	-
Debt Premium	1,334,038	2,390,571	-	977,803	-
Subscription-Based IT Arrangement	453,522	-	-	-	-
Compensated Absences	258,810	152,749	169,987	145,100	89,122
Net Pension Liability	181,119	185,999	243,895	106,615	49,526
Other Postemployment Benefits	361,896	299,056	467,134	280,885	140,822
Total Long-Term Liabilities	<u>28,214,385</u>	<u>42,768,375</u>	<u>881,016</u>	<u>27,740,403</u>	<u>889,470</u>
Total Liabilities	34,844,130	46,465,341	4,420,895	32,346,025	1,689,283
DEFERRED INFLOWS OF RESOURCES					
Pension Related Amounts	967,491	993,856	1,302,819	569,507	264,556
Other Postemployment Related Amounts	49,250	40,698	63,572	38,225	19,164
Leases Receivable	953,142	-	-	-	892,120
Total Deferred Inflows Of Resources	<u>1,969,883</u>	<u>1,034,554</u>	<u>1,366,391</u>	<u>607,732</u>	<u>1,175,840</u>
NET POSITION					
Net Investment in Capital Assets	108,562,225	87,726,493	16,778,707	112,993,651	8,302,964
Restricted	53,081	5,217,406	1,400,145	2,527,726	-
Unrestricted	14,954,034	24,045,523	373,955	21,221,227	5,786,532
Total Net Position	<u>\$ 123,569,340</u>	<u>\$ 116,989,422</u>	<u>\$ 18,552,807</u>	<u>\$ 136,742,604</u>	<u>\$ 14,089,496</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF NET POSITION (CONTINUED)
PROPRIETARY FUNDS
DECEMBER 31, 2024**

	Totals	Governmental Activities - Internal Service Funds
LIABILITIES		
Current Liabilities:		
Accounts Payable	\$ 3,812,443	\$ 69,045
Other Accrued Liabilities	420,886	88,869
Claims Payable	-	2,422,694
Due to Other Funds	1,791,409	-
Due to Other Governments	1,553,385	-
Accrued Interest Payable	3,500	4,063
Compensated Absences	203,942	91,315
Unearned Revenue	1,325,229	-
Current Portion of Long-Term Debt	170,000	36,625
Payable from Restricted Assets:		
Current Portion of Long-Term Debt	9,411,576	-
Accrued Interest Payable	579,655	-
Total Current Liabilities	19,272,025	2,712,611
Long-Term Obligations, Less Current Portion:		
Advance from Other Funds	240,000	-
General Obligation Debt	370,000	38,375
Revenue Bonds	91,595,000	-
Debt Premium	4,702,412	-
Subscription-Based IT Arrangement	453,522	-
Compensated Absences	815,768	365,258
Net Pension Liability	767,154	163,318
Other Postemployment Benefits	1,549,793	302,840
Total Long-Term Liabilities	100,493,649	869,791
Total Liabilities	119,765,674	3,582,402
DEFERRED INFLOWS OF RESOURCES		
Pension Related Amounts	4,098,229	872,398
Other Postemployment Related Amounts	210,909	41,214
Leases	1,845,262	-
Total Deferred Inflows Of Resources	6,154,400	913,612
NET POSITION		
Net Investment in Capital Assets	334,364,040	18,383,595
Restricted	9,198,358	-
Unrestricted	66,381,271	2,031,270
Total Net Position	409,943,669	\$ 20,414,865
Adjustment to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds	(3,319,505)	
Net Position of Business-Type Activities as Reported on the Statement of Net Position	\$ 406,624,164	

See accompanying Notes to Basic Financial Statements.

CITY OF APPLETON, WISCONSIN
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2024

	Enterprise Funds				
	Water Utility	Wastewater Utility	Valley Transit	Stormwater Utility	Nonmajor Funds
OPERATING REVENUES					
Charges for Services	\$ 20,063,340	\$ 12,824,404	\$ 1,020,903	\$ 11,423,140	\$ 3,667,909
Other	416,188	3,331,384	67,586	179,991	754,278
Total Operating Revenues	<u>20,479,528</u>	<u>16,155,788</u>	<u>1,088,489</u>	<u>11,603,131</u>	<u>4,422,187</u>
OPERATING EXPENSES					
Operation and Maintenance	10,966,479	8,604,616	9,326,249	6,817,225	2,773,682
Depreciation/Amortization	4,662,538	3,669,553	1,347,568	3,225,253	485,743
Total Operating Expenses	<u>15,629,017</u>	<u>12,274,169</u>	<u>10,673,817</u>	<u>10,042,478</u>	<u>3,259,425</u>
OPERATING INCOME (LOSS)	4,850,511	3,881,619	(9,585,328)	1,560,653	1,162,762
NONOPERATING REVENUES (EXPENSES)					
Investment Income	546,787	1,017,085	151,647	784,111	186,044
Net Increase (Decrease) in the Fair Value of Investments	204,005	282,465	13,738	246,062	49,594
Intergovernmental	523,205	498,000	-	-	-
Subsidies from Other Governmental Units	-	-	12,050,249	-	-
Gain (Loss) on Disposal of Capital Assets	-	(139,181)	-	-	-
Interest and Fiscal Charges	(948,737)	(960,161)	-	(955,591)	(15,613)
Debt Issuance Costs	(7,000)	(183,938)	-	(8,000)	-
Other	19,581	2,306	-	-	-
Total Nonoperating Revenues (Expenses)	<u>337,841</u>	<u>516,576</u>	<u>12,215,634</u>	<u>66,582</u>	<u>220,025</u>
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	5,188,352	4,398,195	2,630,306	1,627,235	1,382,787
Capital Contributions	1,256,416	449,097	-	31,178,561	-
Transfers In	-	-	665,384	-	1,150,000
Transfers Out - Tax Equivalent	(1,743,880)	-	-	-	-
Transfers Out	(176,172)	(223,701)	-	(513,756)	(40,812)
CHANGE IN NET POSITION	4,524,716	4,623,591	3,295,690	32,292,040	2,491,975
Net Position - Beginning of Year	<u>119,044,624</u>	<u>112,365,831</u>	<u>15,257,117</u>	<u>104,450,564</u>	<u>11,597,521</u>
NET POSITION - END OF YEAR	<u>\$ 123,569,340</u>	<u>\$ 116,989,422</u>	<u>\$ 18,552,807</u>	<u>\$ 136,742,604</u>	<u>\$ 14,089,496</u>

See accompanying Notes to Basic Financial Statements.

CITY OF APPLETON, WISCONSIN
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION (CONTINUED)
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2024

	Totals	Governmental Activities - Internal Service Funds
OPERATING REVENUES		
Charges for Services	\$ 48,999,696	\$ 8,408,044
Other	4,749,427	186,434
Total Operating Revenues	53,749,123	8,594,478
OPERATING EXPENSES		
Operation and Maintenance	38,488,251	8,528,323
Depreciation	13,390,655	3,367,103
Total Operating Expenses	51,878,906	11,895,426
OPERATING INCOME (LOSS)	1,870,217	(3,300,948)
NONOPERATING REVENUES (EXPENSES)		
Investment Income	2,685,674	89,335
Net Increase (Decrease) in the Fair Value of Investments	795,864	20,131
Intergovernmental	1,021,205	-
Subsidies from Other Governmental Units	12,050,249	-
Gain (Loss) on Disposal of Capital Assets	(139,181)	365,598
Interest and Fiscal Charges	(2,880,102)	(20,853)
Debt Issuance Costs	(198,938)	-
Other	21,887	12,607
Total Nonoperating Revenues (Expenses)	13,356,658	466,818
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	15,226,875	(2,834,130)
Capital Contributions	32,884,074	3,774,652
Transfers In	1,815,384	-
Transfers Out - Tax Equivalent	(1,743,880)	-
Transfers Out	(954,441)	(370,598)
CHANGE IN NET POSITION	47,228,012	569,924
Net Position - Beginning of Year	362,715,657	19,844,941
NET POSITION - END OF YEAR	\$ 409,943,669	\$ 20,414,865
Change in Net Position Reported Above	\$ 47,228,012	
Adjustment to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds	(526,207)	
Change in Net Position of Business-Type Activities as Reported on the Statement of Activities	\$ 46,701,805	

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Enterprise Funds				
	Water Utility	Wastewater Utility	Valley Transit	Stormwater Utility	Nonmajor Funds
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash Received from Customers	\$ 20,127,960	\$ 15,675,621	\$ 1,071,207	\$ 11,422,487	\$ 4,187,871
Cash Paid for Services Provided	-	-	-	-	-
Cash Paid for Employee Wages and Benefits	(3,375,842)	(2,941,718)	(3,304,808)	(2,722,225)	(1,284,386)
Cash Paid to Suppliers	(8,154,395)	(6,173,162)	(6,782,349)	(3,550,375)	(1,030,449)
Net Cash Provided (Used) by Operating Activities	8,597,723	6,560,741	(9,015,950)	5,149,887	1,873,036
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Tax Equivalent Paid to Municipality	(1,743,880)	-	-	-	-
Intergovernmental Operating Subsidies	-	-	9,333,045	-	-
Nonoperating Revenue	542,786	-	-	-	-
Change in Due to/from Other Funds	(28,649)	-	-	-	-
Transfer In (Out)	(176,172)	(223,701)	-	(513,756)	1,109,188
Net Cash Provided (Used) by Noncapital Financing Activities	(1,405,915)	(223,701)	9,333,045	(513,756)	1,109,188
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Acquisition of Capital Assets	(3,908,769)	(10,483,907)	(4,719,079)	(2,264,745)	(1,560,249)
Sale of Capital Assets	267,351	-	-	-	-
Insurance Proceeds Received for Damage to Property	-	45,722	-	-	-
Capital Grants and Contributions - Federal	-	-	4,926,396	-	-
Special Assessments Received	-	134,427	-	120,860	-
Proceeds from Issued Long-Term Debt	-	12,630,000	-	-	-
Premium Issued on Long-Term Debt	-	884,940	-	-	-
Debt Issuance Costs	-	(183,938)	-	(8,000)	-
Principal Paid on Long-Term Debt	(4,395,900)	(2,000,000)	-	(3,440,000)	(215,000)
Interest Paid on Long-Term Debt	(858,352)	(846,292)	-	(901,916)	(17,226)
Net Cash Provided (Used) by Capital and Related Financing Activities	(8,895,670)	180,952	207,317	(6,493,801)	(1,792,475)
CASH FLOWS FROM INVESTING ACTIVITIES					
Investment Income	545,251	1,021,119	-	788,714	-
Pooled Cash Income	-	-	165,385	-	235,638
Interest Received on Special Assessments	-	6,434	-	1,263	-
Investments Sold and Matured	1,545,151	326,335	-	167,165	-
Purchases of Investments	(136,022)	(3,227,464)	-	(461,351)	-
Net Cash Provided (Used) by Investing and Related Financing Activities	1,954,380	(1,873,576)	165,385	495,791	235,638
CHANGE IN CASH AND CASH EQUIVALENTS					
	250,518	4,644,416	689,797	(1,361,879)	1,425,387
Cash and Cash Equivalents - Beginning of Year	10,972,187	27,035,596	3,041,702	23,102,113	4,953,745
CASH AND CASH EQUIVALENTS - END OF YEAR					
	<u>\$ 11,222,705</u>	<u>\$ 31,680,012</u>	<u>\$ 3,731,499</u>	<u>\$ 21,740,234</u>	<u>\$ 6,379,132</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF CASH FLOWS (CONTINUED)
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Totals	Governmental Activities - Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash Received from Customers	\$ 52,485,146	\$ 8,607,609
Cash Paid for Services Provided	-	(2,111)
Cash Paid for Employee Wages and Benefits	(13,628,979)	(2,885,179)
Cash Paid to Suppliers	(25,690,730)	(5,518,768)
Net Cash Provided (Used) by Operating Activities	13,165,437	201,551
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Tax Equivalent Paid to Municipality	(1,743,880)	-
Intergovernmental Operating Subsidies	9,333,045	-
Nonoperating Revenue	542,786	14,208
Change in Due to/from Other Funds	(28,649)	-
Transfer In (Out)	195,559	(370,598)
Net Cash Provided (Used) by Noncapital Financing Activities	8,298,861	(356,390)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition of Capital Assets	(22,936,749)	(256,341)
Sale of Capital Assets	267,351	621,938
Insurance Proceeds Received for Damage to Property	45,722	-
Contributed Capital - Federal and State	4,926,396	-
Special Assessments Received	255,287	-
Proceeds from Issued Long-Term Debt	12,630,000	-
Premium Issued on Long-Term Debt	884,940	-
Debt Issuance Costs	(191,938)	-
Principal Paid on Long-Term Debt	(10,050,900)	(36,625)
Interest Paid on Long-Term Debt	(2,623,786)	(17,481)
Net Cash Provided (Used) by Capital and Related Financing Activities	(16,793,677)	311,491
CASH FLOWS FROM INVESTING ACTIVITIES		
Investment Income	2,355,084	-
Pooled Cash Income (Loss)	401,023	109,466
Interest Received on Special Assessments	7,697	-
Investments Sold and Matured	2,038,651	-
Purchases of Investments	(3,824,837)	-
Net Cash Provided (Used) by Investing and Related Financing Activities	977,618	109,466
CHANGE IN CASH AND CASH EQUIVALENTS	5,648,239	266,118
Cash and Cash Equivalents - Beginning of Year	69,105,343	2,464,092
CASH AND CASH EQUIVALENTS - END OF YEAR	\$ 74,753,582	\$ 2,730,210

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF CASH FLOWS (CONTINUED)
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Enterprise Funds				
	Water Utility	Wastewater Utility	Valley Transit	Stormwater Utility	Nonmajor Funds
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
Operating Income (Loss)	\$ 4,850,511	\$ 3,881,619	\$ (9,585,328)	\$ 1,560,653	\$ 1,162,762
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:					
Depreciation	4,662,538	3,669,553	1,347,568	3,225,253	485,743
Change in Pension Related Activities:					
Total Pension Liability	(399,619)	(591,263)	(627,725)	(332,701)	(119,929)
Deferred Outflows of Resources	586,753	1,224,590	1,100,018	632,940	191,081
Deferred Inflows of Resources	(248,023)	(632,991)	(521,523)	(350,002)	(90,121)
Change in Other Postemployment Related Activities:					
Total OPEB Liability	128,260	97,870	153,623	168,561	55,954
Deferred Outflows of Resources	(95,018)	(76,756)	(120,058)	(88,734)	(38,286)
Deferred Inflows of Resources	(720)	(2,332)	(3,482)	14,201	1,012
Change in Operating Assets and Liabilities:					
Customer Accounts Receivable	(236,016)	(224)	108,698	(91,597)	(185,613)
Other Accounts Receivable	(111,658)	18,057	-	(89,047)	-
Due from Other Funds	(26,015)	(69,262)	-	(20,163)	-
Due from Other Governments	(3,894)	(498,000)	-	-	-
Inventories and Prepaid Items	46,133	(17,057)	(316,463)	(1,379)	(1,300)
Accounts Payable	(556,426)	(410,271)	(362,481)	479,063	413,036
Other Accrued Liabilities	(416)	(4,297)	(27,711)	21,715	(28)
Unearned Revenue	-	-	(125,980)	-	(48,703)
Compensated Absences	1,333	(28,495)	(35,106)	21,124	47,428
Net Cash Provided (Used) by Operating Activities	<u>\$ 8,597,723</u>	<u>\$ 6,560,741</u>	<u>\$ (9,015,950)</u>	<u>\$ 5,149,887</u>	<u>\$ 1,873,036</u>
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION					
Cash and Cash Equivalents in Current Assets	\$ 11,134,754	\$ 23,902,784	\$ 2,331,354	\$ 18,909,919	\$ 6,379,132
Restricted Cash and Investments:					
Current	37,555	1,588,509	-	2,787,672	-
Non-Current	3,356,235	13,956,114	1,400,145	3,027,558	-
Less: Non-Cash Investments	(3,305,839)	(7,767,395)	-	(2,984,915)	-
Total Cash and Cash Equivalents	<u>\$ 11,222,705</u>	<u>\$ 31,680,012</u>	<u>\$ 3,731,499</u>	<u>\$ 21,740,234</u>	<u>\$ 6,379,132</u>
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES					
Contributed Capital Assets	<u>\$ 1,256,416</u>	<u>\$ 449,097</u>	<u>\$ -</u>	<u>\$ 31,178,561</u>	<u>\$ -</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF CASH FLOWS (CONTINUED)
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Totals	Governmental Activities - Internal Service Funds
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES		
Operating Income (Loss)	\$ 1,870,217	\$ (3,300,948)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:		
Depreciation	13,390,655	3,367,103
Change in Pension Related Activities:		
Pension Asset/Liability	(2,071,237)	(417,873)
Deferred Outflows of Resources	3,735,382	722,598
Deferred Inflows of Resources	(1,842,660)	(344,061)
Change in Other Postemployment Related Activities:		
Total OPEB Liability	604,268	109,144
Deferred Outflows of Resources	(418,852)	(79,907)
Deferred Inflows of Resources	8,679	(214)
Change in Operating Assets and Liabilities:		
Customer Accounts Receivable	(404,752)	13,131
Other Accounts Receivable	(182,648)	-
Due from Other Funds	(115,440)	-
Due from Other Governments	(501,894)	-
Inventories and Prepaid Items	(290,066)	1,317
Accounts Payable	(437,079)	12,669
Other Accrued Liabilities	(10,737)	1,223
Unearned Revenue	(174,683)	-
Compensated Absences	6,284	117,369
Net Cash Provided (Used) by Operating Activities	\$ 13,165,437	\$ 201,551
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION		
Cash and Cash Equivalents in Current Assets	\$ 62,657,943	\$ 2,730,210
Restricted Cash and Investments:		
Current	4,413,736	-
Non-Current	21,740,052	-
Less: Non-Cash Investments	(14,058,149)	-
Total Cash and Cash Equivalents	\$ 74,753,582	\$ 2,730,210
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES		
Contributed Capital Assets	\$ 32,884,074	\$ 3,774,652

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUND
DECEMBER 31, 2024**

	<u>Custodial Fund</u>
ASSETS	
Current Assets:	
Cash and Investments	\$ 25,144,954
Receivables:	
Taxes	56,886,989
Total Assets	82,031,943
 DEFERRED INFLOWS OF RESOURCES	
Property Taxes Levied for Subsequent Year	82,031,943
 NET POSITION	
Fiduciary Net Position - Held for Others	\$ -

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUND
YEAR ENDED DECEMBER 31, 2024**

	<u>Custodial Fund</u>
ADDITIONS	
Taxes and Special Charges Collected	\$ 82,702,833
DEDUCTIONS	
Payments to Other Taxing Districts	<u>82,702,833</u>
CHANGE IN NET POSITION	-
Net Position - Beginning of Year	<u>-</u>
NET POSITION - END OF YEAR	<u>\$ -</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF NET POSITION
COMPONENT UNITS
DECEMBER 31, 2024**

	Business Improvement District	Appleton Redevelopment Authority	Totals
	<u> </u>	<u> </u>	<u> </u>
ASSETS			
Cash and Investments	\$ 350,903	\$ 71,946	\$ 422,849
Receivables:			
Special Assessments	110,337	-	110,337
Assets Held for Resale	-	420,130	420,130
Restricted Assets:			
Cash and Investments	-	5,672,011	5,672,011
Capital Assets, Nondepreciable	-	2,060,000	2,060,000
Capital Assets, Depreciable	-	25,425,656	25,425,656
Total Assets	<u>461,240</u>	<u>33,649,743</u>	<u>34,110,983</u>
LIABILITIES			
Accounts Payable	122,627	-	122,627
Accrued Interest Payable	-	291,192	291,192
Long-Term Obligations:			
Due Within One Year	-	225,000	225,000
Due in More Than One Year	-	28,015,000	28,015,000
Total Liabilities	<u>122,627</u>	<u>28,531,192</u>	<u>28,653,819</u>
DEFERRED INFLOWS OF RESOURCES			
Property Taxes Levied for Subsequent Year	<u>275,897</u>	<u>-</u>	<u>275,897</u>
NET POSITION			
Net Investment in Capital Assets	-	(754,344)	(754,344)
Restricted	-	5,672,011	5,672,011
Unrestricted	<u>62,716</u>	<u>200,884</u>	<u>263,600</u>
Total Net Position	<u>\$ 62,716</u>	<u>\$ 5,118,551</u>	<u>\$ 5,181,267</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
 COMBINING STATEMENT OF ACTIVITIES
 COMPONENT UNITS
 YEAR ENDED DECEMBER 31, 2024**

		Revenues	
Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Business Improvement District	\$ 276,732	\$ -	\$ -
Appleton Redevelopment Authority	2,299,960	-	-
Total Component Units	\$ 2,576,692	\$ 275,356	\$ -

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
 COMBINING STATEMENT OF ACTIVITIES (CONTINUED)
 COMPONENT UNITS
 YEAR ENDED DECEMBER 31, 2024**

	Net (Expense) Revenue and Changes in Net Position		
	Business Improvement District	Appleton Redevelopment Authority	Totals
Business Improvement District	\$ (1,376)	\$ -	\$ (1,376)
Appleton Redevelopment Authority	-	(2,299,960)	(2,299,960)
	(1,376)	(2,299,960)	(2,301,336)
GENERAL REVENUES AND TRANSFERS			
Taxes:			
Other Taxes	-	2,475,297	2,475,297
Investment Income	11,851	274,906	286,757
Total General Revenues and Transfers	11,851	2,750,203	2,762,054
CHANGE IN NET POSITION	10,475	450,243	460,718
Net Position - Beginning of Year	52,241	4,668,308	4,720,549
NET POSITION - END OF YEAR	\$ 62,716	\$ 5,118,551	\$ 5,181,267

See accompanying Notes to Basic Financial Statements.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Appleton, Wisconsin (the City), have been prepared in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the City are described below:

A. Reporting Entity

The City is a municipal corporation governed by an elected Mayor and fifteen-member council. In accordance with U.S. GAAP, the basic financial statements are required to include the City (the primary government) and any separate component units that have a significant operational or financial relationship with the City. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (a) it is able to impose its will on that organization, or (b) there is potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

The City has identified the following component units that are required to be included in the basic financial statements:

Business Improvement District

The Business Improvement District of the City of Appleton (District) is a legally separate organization. The board of the District is appointed by the mayor of Appleton and approved by Common Council. Wisconsin Statutes provide for circumstances whereby the City can impose its will on the District, and also create a potential financial benefit to or burden on the City. See Note 5.A. As a component unit, the District's financial statements have been presented as a discrete column in the financial statements. The information presented is for the fiscal year ended December 31, 2024. Separately issued financial statements of the Business Improvement District of the City of Appleton may be obtained from Appleton Downtown Incorporated which is located at 333 W. College Avenue, Appleton, Wisconsin 54912.

CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

A. Reporting Entity (Continued)

Redevelopment Authority of the City of Appleton

The Redevelopment Authority of the City of Appleton (Redevelopment Authority) is a legally separate organization. The board of the Redevelopment Authority is appointed by the mayor of Appleton and approved by Common Council. Wisconsin Statutes provide for circumstances whereby the City can impose its will on the Redevelopment Authority, and also create a potential financial benefit to or burden on the City. See Note 5.A. As a component unit, the Redevelopment Authority's financial statements have been presented as a discrete column in the financial statements. The information presented is for the fiscal year ended December 31, 2024.

B. Related Organizations

The City's officials are responsible for appointing board members of the City of Appleton Housing Authority, but the City's accountability for this organization does not extend beyond making the appointments.

C. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Government-Wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. Proprietary funds include enterprise and internal service funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

General Fund

This is the City's main operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

Debt Service Fund

This fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of government funds.

Facilities Capital Projects Fund

This fund accounts for the resources accumulated and payments made for the City's facility assets of government funds.

The City reports the following major enterprise funds:

Water Utility

This fund accounts for all activities necessary to provide water service to residents and businesses of the City.

Wastewater Utility

This fund accounts for all activities necessary to provide wastewater treatment services to residents and businesses of the City.

Valley Transit

This fund accounts for all activities necessary to provide bus transit service to residents and businesses of the City and surrounding communities.

Stormwater Utility

This fund accounts for all activities necessary to provide stormwater management services to residents and businesses of the City.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Measurement Focus and Basis of Accounting

Additionally, the City reports the following fund types:

Internal Service Funds account for central equipment acquisition, operation, and maintenance, insurance and risk protection services, and facilities management provided to other departments or agencies of the City on a cost reimbursement basis.

Fiduciary Fund - Custodial Fund: The custodial fund accounts for property taxes and specials collected on behalf of other governments.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Only the portion of special assessments receivable collected during the current year are recorded as revenue. All other revenue items are considered to be measurable and available only when cash is received by the City.

Revenues susceptible to accrual include intergovernmental grants, intergovernmental charges for services, city ordinance forfeitures, public charges for services and interest. Other revenues such as licenses and permits, other fines and forfeits and miscellaneous revenues are recognized when received in cash or when measurable and available.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's water and sewer functions and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Measurement Focus and Basis of Accounting (Continued)

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's proprietary funds are charges to customers for services. Operating expenses for proprietary funds include the costs of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed.

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance

1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. For purposes of the statement of cash flows, all cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less from date of acquisition are considered to be cash equivalents.

2. Property Taxes and Special Charges Receivable

Property taxes and special charges consist of taxes on real estate and personal property and user charges assessed against City properties. They are levied during December of the prior year and become an enforceable lien on property the following January 1. Property taxes are payable in various options depending on the type and amount. Personal property taxes and special charges are payable on or before January 31 in full. Real estate taxes are payable in full by January 31 or in four installments on or before January 31, March 31, May 31, and July 31. Real estate taxes not paid by July 31 are purchased by the County as part of the August tax settlement. Delinquent personal property taxes remain the collection responsibility of the City.

The City bills and collects its own property taxes and also collects taxes levied by the Appleton Area School District, Freedom Area School District, Hortonville Area School District, Kimberly Area School District, Menasha Area School District, Outagamie County, Calumet County, Winnebago County, and Fox Valley Technical College. Collection and remittances of taxes for other entities are accounted for in the tax collection custodial fund.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

3. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. An allowance for doubtful accounts has been established for certain deferred housing loans in the amount of \$465,311.

4. Special Assessments

Assessments against property owners for public improvements are generally not subject to full settlement in the year levied. Special assessments are placed on tax rolls on an installment basis. Revenue from special assessments recorded in governmental funds is recognized as collections are made or as current installments are placed on tax rolls. Installments placed on the 2023 tax roll are recognized as revenue in 2024. Special assessments are subject to collection procedures.

5. Lease Receivables

The City is a lessor for a noncancellable leases of land, infrastructure and buildings. The City recognizes a lease receivable and a deferred inflow of resources in the applicable governmental activities or business-type activities in the government-wide and in the governmental and proprietary fund financial statements.

At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the City determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease.
- Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

6. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as “due from other funds” and “due to other funds” in the fund financial statements. Long-term interfund loans (noncurrent portion) are reported as “advances from and to other funds”. Noncurrent portions of the interfund receivables for the governmental funds are classified as nonspendable fund balance since they do not constitute expendable available financial resources and therefore are not available for appropriation.

The amount reported on the statement of net position for internal balances represents the residual balance outstanding between the governmental and business-type activities.

7. Inventories

Inventories in business-type activities are recorded at cost, which approximates market, using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are consumed rather than when purchased.

8. Prepaid Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and are expensed in the periods benefited.

Prepaid items of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

9. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$10,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

9. Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements, Including	
Parking Ramps	15 - 70
Equipment, Furniture, and Vehicles	3 - 25
Infrastructure	40 - 100
Intangibles	10

Annual depreciation expense for the enterprise funds reported on the statement of cash flows may exceed depreciation expense reported on the statement of revenues, expenses and changes in net position. The difference results from depreciation expense applicable to transportation and certain other operating equipment of the water utility enterprise fund being charged to operating expense accounts other than the depreciation expense account. This accounting procedure is required by the Public Service Commission of the State of Wisconsin.

Right-to-use lease assets are initially measured at the present value of payments expected to be made during the lease term, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

SBITA assets are initially measured as the sum of the present value of payments expected to be made during the subscription term, payments associated with the SBITA contract made to the SBITA vendor at the commencement of the subscription term, when applicable, and capitalizable implementation costs, less any SBITA vendor incentives received from the SBITA vendor at the commencement of the SBITA term. SBITA assets are amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT assets.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

10. Land Held for Future Use

Land held for future use consists of land and improvements held for resale and for future use and are valued at cost of acquisition, demolition, and site improvements. Business park land is recorded at lower of cost or market value.

11. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. The liability for compensated absences reported in the government-wide and proprietary fund statements consists of leave that has not been used that is attributable to services already rendered, accumulates and is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. The liability also includes amounts for leave that has been used for time off but has not yet been paid in cash or settled through noncash means and certain other types of leave.

12. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

Governmental funds may report deferred inflows of resources for unavailable revenues. The City reports unavailable revenues for special assessments, notes and loans receivable, and interest receivable. These inflows are recognized as revenues in the government-wide financial statements.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

13. Long-Term Obligations

In the government-wide financial statements, and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

14. Pensions

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions,
- Pension Expense (Revenue).

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

15. Fund Equity

Governmental Fund Financial Statements

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- **Nonspendable fund balance.** Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- **Restricted fund balance.** Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- **Committed fund balance.** Amounts that are constrained for specific purposes by action of the Common Council. These constraints can only be removed or changed by the Common Council using the same action that was used to create them.
- **Assigned fund balance.** Amounts that are constrained for specific purposes by action of City management. The Common Council has authorized, through the adoption of a fund balance policy, the City's finance director to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.
- **Unassigned fund balance.** Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The City has adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. Where applicable, the policy requires restricted funds to be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

15. Fund Equity (Continued)

Government-Wide and Proprietary Fund Statements

Equity is classified as net position and displayed in three components:

- **Net investment in capital assets.** Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- **Restricted net position.** Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- **Unrestricted net position.** Net position that is neither classified as restricted nor as net investment in capital assets.

F. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 2 RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Statement of Net Position

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net position - governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that “capital assets used in governmental funds are not current financial resources and, therefore, are not reported in the funds.” The detail of this difference is as follows:

Capital Assets Per Statement of Net Position:

Land	\$ 132,875,965
Construction in Progress	43,118,994
Intangible Assets	181,735
Depreciable Capital Assets, Net of Depreciation	<u>241,640,051</u>
Subtotal	417,816,745
Less: Internal Service Fund Capital Assets	<u>(18,458,595)</u>
 Net Adjustment for Capital Assets	 <u><u>\$ 399,358,150</u></u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 STEWARDSHIP AND COMPLIANCE

A. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the basic financial statements:

1. Prior to the end of July, department heads submit to the mayor proposed budgets, including expenditures and applicable revenue projections.
2. The mayor and staff then develop the budget and service plan and submit it to the common council at the first council meeting in October. The executive budget includes proposed expenditures and the means of financing them. Copies of the document are made available for public review.
3. Public hearings are conducted to obtain taxpayer comments.
4. The budget is adopted formally by resolution of the common council at the first finance committee meeting in November.
5. Activities of the general fund, special revenue funds, the debt service fund, capital projects funds, enterprise funds, and internal service funds are budgeted. The budget as adopted shows total expenditures/expenses by individual fund. Expenditures/expenses cannot legally exceed appropriations at this level without two-thirds common council approval. Council policies include additional budgetary controls beyond this legal level.
6. Under council policy, new appropriations up to \$15,000 require written approval by the mayor, countersigned by the Director of Finance, and reported to the Finance Committee as an informational item if funded by grants, user fees, or other non-tax revenues. New appropriations in excess of \$15,000 and those funded by taxes or debt also require the approval of the finance committee and two-thirds of the common council.
7. Formal budgetary integration is employed as a management control device during the year for all funds. A comparison of budget and actual is included in the accompanying financial statements for the major funds. The budget presentations are at the function level, whereas the legal level of control is at the total expenditures level.
8. All budgets adopted conform to generally accepted accounting principles (U.S. GAAP). Budget amounts are as originally adopted or as amended. Individual amendments were legally authorized as described above.
9. Budgets for all governmental funds, except grant-funded special revenue funds, lapse at year end. Reappropriations of any funds are made by council action.

The City did not have any material violation of legal or contractual provisions for the fiscal year ended December 31, 2024.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 3 STEWARDSHIP AND COMPLIANCE (CONTINUED)

B. Excess of Expenditures Over Budget Appropriations

For the year ended December 31, 2024, the following were expenditure accounts of the governmental funds that had actual expenditures in excess of budget appropriations:

Fund(s)	Excess Expenditures
General Fund:	
Public Safety	\$ 2,539,733
Debt Service: Principal	144,490

Excess expenditures were funded by positive variances in other general fund appropriations.

C. Property Tax Levy Limit

Wisconsin state statutes provide for a limit on the property tax levies for all Wisconsin cities, villages, towns and counties. For the 2024 and 2025 budget years, Wisconsin Statutes limit the increase in the maximum allowable tax levy to the change in the City's January 1 equalized value as a result of net new construction. The actual limit for the City for the 2024 budget was 2.072%. The actual limit for the City for the 2025 budget was 1.696%. Debt service for debt authorized after July 1, 2005 is exempt from the levy limit. In addition, Wisconsin statutes allow the limit to be adjusted for the increase in debt service authorized prior to July 1, 2005 and in certain other situations.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS

A. Cash and Investments

The City maintains various cash and investment accounts, including pooled funds that are available for use by all funds. Each fund's portion of these accounts is displayed on the financial statements as cash and investments.

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool.

The carrying amount of the City's cash and investments totaled \$195,865,069 on December 31, 2024 as summarized below:

Petty Cash and Cash on Hand	\$ 40,259
Deposits with Financial Institutions	18,090,671
Investments:	
U.S. Treasury and Agency Securities	82,418,263
Wisconsin Local Government Investment Pool	95,315,876
Total	\$ 195,865,069

Reconciliation to the Basic Financial Statements:

Government-Wide Statement of Net Position:	
Cash and Investments	\$ 144,566,327
Restricted Cash and Investments	26,153,788
Fiduciary Fund Statement of Net Position:	
Cash and Investments	25,144,954
Total	\$ 195,865,069

Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The City has the following fair value measurements as of December 31, 2024:

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

	Fair Value Measurements Using:		
	Level 1	Level 2	Level 3
Investments:			
U.S. Treasury Notes	\$ 54,297,579	\$ -	\$ -
First Am Government Obligation - X	383,180	-	-
Fannie Mae	9,514,555	133,473	-
Federal Home Loan Mortgage Corp	-	40,667	-
Federal Farm Credit Bank	-	11,204,526	-
Federal Home Loan Bank	552,696	6,287,130	-
Ginnie Mae	-	4,457	-
Total	<u>\$ 64,748,010</u>	<u>\$ 17,670,253</u>	<u>\$ -</u>

Deposits and investments of the City are subject to various risks. Presented below is a discussion of the City's deposits and investments and the related risks.

Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The City requires all deposits to be either insured or collateralized.

Deposits with financial institutions within the state of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. The state of Wisconsin has a State Guarantee Fund which provides a maximum of \$1,000,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of December 31, 2024, none of the City's deposits with financial institutions were in excess of federal and state depository insurance limits. All amounts were collateralized with securities held by the pledging financial institution or its trust department or agent but not in the City's name.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations. The City's investment policy requires a custody agreement for all securities managed by the City's investment manager. The custody agreement must contain language that documents that all securities are held at a minimum of uninsured, but collateral held by the pledging financial institution trust department or agent not in the City's name. Presented below is the actual rating as of the year-end for each investment type.

Investment Type	Amount	Exempt from Disclosure	AAA	Not Rated
U.S. Treasury Notes	\$ 54,297,579	\$ 54,297,579	\$ -	\$ -
First Am Government Obligation - X	383,180	-	-	383,180
Fannie Mae	9,648,028	-	9,511,084	136,944
Federal Home Loan Mortgage Corp	40,667	-	-	40,667
Federal Farm Credit Bank	11,204,526	-	11,204,526	-
Federal Home Loan Bank	6,839,826	-	6,839,826	-
Ginnie Mae	4,457	-	-	4,457
Totals	<u>\$ 82,418,263</u>	<u>\$ 54,297,579</u>	<u>\$ 27,555,436</u>	<u>\$ 565,248</u>

At December 31, 2024, the City had no investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total City investments.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City's investment policy requires investment in shorter-term securities, money market mutual funds, or similar investment pools as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity:

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Investment Type	Amount	Remaining Maturity (in Months)			
		12 Months or Less	13 to 24 Months	25 to 60 Months	More Than 60 Months
U.S. Treasury Notes	\$ 54,297,579	\$ 4,929,813	\$ 12,036,715	\$ 35,624,168	\$ 1,706,883
Fannie Mae	9,648,028	1,832,467	3,269,849	4,458,104	87,608
Federal Home Loan Mortgage Corp	40,667	-	1,251	5,670	33,746
Federal Farm Credit Bank	11,204,526	2,898,356	2,990,798	5,041,672	273,700
Federal Home Loan Bank	6,839,826	2,492,739	2,442,963	1,904,124	-
Ginnie Mae	4,457	-	-	4,330	127
First Am Government Obligation - X	383,180	383,180	-	-	-
Totals	\$ 82,418,263	\$ 12,536,555	\$ 20,741,576	\$ 47,038,068	\$ 2,102,064

Wisconsin Local Government Investment Pool

The City has investments in the Wisconsin local government investment pool of \$95,315,876 at year-end. The Wisconsin local government investment pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2024, the fair value of the City's share of the LGIP's assets was substantially equal to the carrying value.

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investments in securities to the top two ratings assigned by nationally recognized statistical rating organizations. The City does not have an additional credit risk policy. The City's investment in the Wisconsin local government investment pool is not rated.

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. As of December 31, 2024 the Wisconsin local government investment pool had a weighted average maturity of 9 days.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

B. Restricted Cash and Investment Assets

Restricted assets on December 31, 2024 totaled \$26,206,957 and consisted of cash and investments of \$26,153,787 and accrued interest of \$53,170 held for the following purposes:

Funds	Cash and Investments	Accrued Interest	Total Restricted Assets
Water Utility:			
Bond Reserve Fund	\$ 3,356,235	\$ 15,526	\$ 3,371,761
Bond Redemption Fund	37,555	-	37,555
Total	<u>3,393,790</u>	<u>15,526</u>	<u>3,409,316</u>
Wastewater Utility:			
Bond Reserve Account	3,957,996	15,335	3,973,331
Bond Redemption Fund	1,588,509	-	1,588,509
DNR Replacement Fund	3,900,220	10,742	3,910,962
Construction Fund	6,097,897	-	6,097,897
Total	<u>15,544,622</u>	<u>26,077</u>	<u>15,570,699</u>
Stormwater Utility:			
Bond Reserve Account	3,027,558	11,567	3,039,125
Bond Redemption Fund	2,787,672	-	2,787,672
Total	<u>5,815,230</u>	<u>11,567</u>	<u>5,826,797</u>
Valley Transit:			
Capital Equipment Replacement	1,400,145	-	1,400,145
Total	<u>\$ 26,153,787</u>	<u>\$ 53,170</u>	<u>\$ 26,206,957</u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. Capital Assets

Capital asset activity for the year ended December 31, 2024 was as follows:

	Beginning Balance	Adjustments (1)	Increases	Decreases	Ending Balance
Governmental Activities:					
Capital Assets, Nondepreciable:					
Land	\$ 10,031,409	\$ -	\$ -	\$ -	\$ 10,031,409
Right of Ways	84,123,354	-	-	-	84,123,354
Improvements	38,721,202	-	-	-	38,721,202
Intangible Assets	181,735	-	-	-	181,735
Construction in Progress	15,288,527	-	31,634,031	3,803,564	43,118,994
Total Capital Assets, Nondepreciable	148,346,227	-	31,634,031	3,803,564	176,176,694
Capital Assets, Depreciable:					
Intangible Assets	1,213,712	-	-	-	1,213,712
Improvements	25,483,107	-	1,737,537	120,000	27,100,644
Buildings	56,493,968	-	4,330,279	52,952	60,771,295
Equipment, Furniture, and Fixtures	59,463,317	-	4,301,018	3,894,011	59,870,324
Streets	211,499,905	-	6,232,851	-	217,732,756
Sidewalk	37,839,783	-	1,079,859	96,675	38,822,967
Traffic Signals	7,881,428	-	122,946	-	8,004,374
Bridges	56,050,895	(37,875,253)	-	-	18,175,642
Right-to-Use Assets	261,960	70,329	-	186,068	146,221
Right-to-Use Software	511,449	-	2,250,326	71,521	2,690,254
Subtotals	456,699,524	(37,804,924)	20,054,816	4,421,227	434,528,189
Less: Accumulated Depreciation and Amortization for:					
Intangible Assets	459,434	-	121,371	-	580,805
Improvements	7,589,613	-	824,254	52,000	8,361,867
Buildings	23,285,909	-	1,224,714	50,131	24,460,492
Equipment, Furniture, and Fixtures	28,770,255	-	3,939,347	3,868,529	28,841,073
Streets	101,482,153	-	4,943,451	276,447	106,149,157
Sidewalk	16,803,595	-	928,812	88,642	17,643,765
Traffic Signals	2,867,412	-	183,616	-	3,051,028
Bridges	11,561,103	(8,763,662)	242,342	-	3,039,783
Right-to-Use Assets	98,143	70,329	-	49,664	118,808
Right-to-Use Software	179,017	-	462,343	-	641,360
Subtotals	193,096,634	(8,693,333)	12,870,250	4,385,413	192,888,138
Total Capital Assets, Depreciable, Net	263,602,890	(29,111,591)	7,184,566	35,814	241,640,051
Governmental Activities Capital Assets, Net	\$ 411,949,117	\$ (29,111,591)	\$ 38,818,597	\$ 3,839,378	417,816,745
Less: Capital Related Debt, Less Unexpended Debt Proceeds					92,751,621
Less: Debt Premium					4,193,791
Less: Capital Related Accounts Payable and Retainage Payable					2,574,927
Less: Lease and Subscription-Based IT Arrangement Liabilities					1,938,305
Add: Deferred Charge on Refunding					9,551
Net Investment in Capital Assets					\$ 316,367,652

(1) During 2024, the City reclassified bridge infrastructure assets from governmental activities to the stormwater fund in business-type activities to align with the resources responsible for maintaining those assets.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. Capital Assets (Continued)

	Beginning Balance	Adjustments (1)	Increases	Decreases	Ending Balance
Business-Type Activities:					
Capital Assets, Nondepreciable:					
Land	\$ 13,318,167	\$ -	\$ 826,211	\$ -	\$ 14,144,378
Intangible Assets	7,406,088	-	126,945	-	7,533,033
Construction in Progress	18,353,647	-	15,850,468	10,728,922	23,475,193
Total Capital Assets, Nondepreciable	39,077,902	-	16,803,624	10,728,922	45,152,604
Capital Assets, Depreciable:					
Buildings and Land Improvements	184,785,020	-	11,632,118	1,546,333	194,870,805
Machinery and Equipment	121,920,407	-	1,685,983	149,550	123,456,840
Infrastructure	301,099,626	37,875,253	7,821,890	385,578	346,411,191
Right-to-Use Software	635,939	63,284	-	-	699,223
Subtotals	608,440,992	37,938,537	21,139,991	2,081,461	665,438,059
Less: Accumulated Depreciation and Amortization for:					
Buildings and Land Improvements	127,328,913	-	4,884,814	1,547,535	130,666,192
Machinery and Equipment	74,519,962	-	3,809,610	149,550	78,180,022
Infrastructure	65,364,558	8,763,662	4,856,268	208,320	78,776,168
Right-to-Use Software	60,039	63,284	60,802	-	184,125
Subtotals	267,273,472	8,763,662	13,611,494	1,905,405	287,806,507
Total Capital Assets, Depreciable, Net	341,167,520	29,174,875	7,528,497	176,056	377,631,552
Business-Type Activities					
Capital Assets, Net	\$ 380,245,422	\$ 29,174,875	\$ 24,332,121	\$ 10,904,978	422,784,156
Less: Capital Related Debt, Less Unexpended Debt Proceeds					81,091,922
Less: Debt Premium					4,702,412
Less: Capital Related Accounts Payable and Retainage Payable					2,668,640
Less: Subscription-Based IT Arrangement Liabilities					515,098
Add: Deferred Charge on Refunding					557,956
Net Investment in Capital Assets					<u>\$ 334,364,040</u>

(1) During 2024, the City reclassified bridge infrastructure assets from governmental activities to the stormwater fund in business-type activities to align with the resources responsible for maintaining those assets.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. Capital Assets (Continued)

Depreciation and amortization expense was charged to functions of the City as follows:

Governmental Activities:	
General Government	\$ 593,474
Public Safety	745,244
Public Works	6,828,803
Culture and Recreation	1,335,626
Subtotal	<u>9,503,147</u>
Capital Assets Held by City's Internal Service	
Fund are Charged to Various Functions Based	
on their Usage of the Assets	
	<u>3,367,103</u>
Total Depreciation/Amortization Expense -	
Governmental Activities	<u><u>\$ 12,870,250</u></u>
Business-Type Activities:	
Water Utility	\$ 4,662,538
Wastewater Utility	3,669,553
Valley Transit	1,347,568
Stormwater	3,225,253
Parking	421,968
Reid Municipal Golf Course	63,775
Total Depreciation/Amortization Expense -	
Business-Type Activities	<u>13,390,655</u>
Depreciation Charged to Other Functions and	
Costs of Removal	
	<u>220,839</u>
Total Increase in Accumulated Depreciation/Amortization	<u><u>\$ 13,611,494</u></u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Interfund Receivable, Payables, and Transfers

Interfund receivables and payables between individual funds of the City, as reported in the fund financial statements, as of December 31, 2024 are detailed below:

	Interfund Receivables	Interfund Payables
General Fund	\$ 7,173,397	\$ 960,983
Special Revenue Funds:		
Sanitation & Recycling Program	62,678	-
Community Development Block Grant	-	140,322
Police Grants	-	44,258
Room Tax	-	1,974
Wheel Tax	-	120,145
Continuum of Care	-	71,282
Emergency Shelter	-	158
Capital Project Funds:		
Facilities Capital Projects	-	5,003,849
Enterprise Funds:		
Water Utility	367,052	1,791,409
Wastewater Utility	352,415	-
Stormwater Utility	178,838	-
Subtotal	\$ 8,134,380	8,134,380
Government-Wide Adjustments:		
Fund Eliminations		(16,146,494)
Advance to Reid Municipal Golf Course		240,000
Internal Service Fund Allocation		3,319,505
Internal Balances - Government-Wide Statement of Net Position		\$ (4,452,609)

The outstanding balances between funds result mainly from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

In 1999, the City approved charging interest on the advances to the Tax Incremental Districts at 5%, compounded annually. The advances will be repaid as monies are available.

In 2002 and 2021, the City advanced the Reid Municipal Golf Course \$495,000 \$100,000, respectively, to fund capital improvements. A repayment schedule has been established.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Interfund Receivable, Payables, and Transfers (Continued)

During 2015, the City prepared projections estimating the TIF district's ability to repay the parking utility. As of this analysis, the following allowance has been established:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Allowance</u>
Parking Utility	Special Revenue - Tax Incremental District No. 3	<u>\$ 23,132,496</u>	<u>\$ 2,727,923</u>	<u>\$ 25,860,419</u>

Interfund advances as of December 31, 2024 were as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Advance</u>	<u>Amount not Due Within One Year</u>
General	Capital Project - Tax Incremental District No. 11	\$ 517,202	\$ -	\$ 517,202	\$ 517,202
General	Enterprise - Reid Municipal Golf Course	<u>240,000</u>	<u>-</u>	<u>240,000</u>	<u>-</u>
Subtotal - Fund Financial Statements		<u>\$ 757,202</u>	<u>\$ -</u>	757,202	<u>\$ 517,202</u>
Less: Fund Eliminations				<u>(517,202)</u>	
Total - Government-Wide Statements				<u>\$ 240,000</u>	

The principal purpose of these advances is due to expenditures/expenses exceeding revenues and required cash flows.

The following repayment schedule has been established. No interest is being charged.

<u>Years</u>	<u>General Fund Advance to Reid Golf Course</u>
2025	\$ 60,000
2026	80,000
2027	20,000
2028	20,000
2029	20,000
2030	20,000
2031	<u>20,000</u>
Totals	<u>\$ 240,000</u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Interfund Receivable, Payables, and Transfers (Continued)

Interfund transfers for the year ended December 31, 2024 were as follows:

Transfers from	General	Debt Service	Facilities Capital Projects	Nonmajor Governmental Funds	Valley Transit	Parking Utility	Total
Governmental Activities:							
General Fund	\$ -	\$ -	\$ 2,000,000	\$ -	\$ 811,012	\$ -	\$ 2,811,012
Nonmajor Governmental Funds	3,431,695	1,194,135	-	-	-	1,150,000	5,775,830
Business-Type Activities:							
Water Utility Enterprise Fund	1,920,052	-	-	-	-	-	1,920,052
Wastewater Utility Enterprise Fund	223,701	-	-	-	-	-	223,701
Stormwater Utility Enterprise Fund	18,756	-	-	495,000	-	-	513,756
Parking Utility Enterprise Fund	13,956	-	-	-	-	-	13,956
Reid Golf Course Enterprise Fund	26,856	-	-	-	-	-	26,856
Valley Transit	145,628	-	-	-	-	-	145,628
Internal Service Funds	-	-	-	370,598	-	-	370,598
Total Transfers to:	<u>\$ 5,780,644</u>	<u>\$ 1,194,135</u>	<u>\$ 2,000,000</u>	<u>\$ 865,598</u>	<u>\$ 811,012</u>	<u>\$ 1,150,000</u>	11,801,389
Less: Government-Wide Eliminations							<u>(10,918,452)</u>
Total Government-Wide Statement of Activities							<u>\$ 882,937</u>

Transfers are used to: (1) move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; (2) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; and (3) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service funds as debt service payments become due.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

E. Deferred Inflows of Resources

Governmental activities and governmental funds defer revenue recognition in connection with resources that have been received, but not yet earned. Governmental funds also defer revenue recognition related to receivables that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of unavailable revenue were as follows:

	Tax Levy / Unearned	Unavailable	Total
Property Taxes Receivable	\$ 57,345,975	\$ -	\$ 57,345,975
Interest Income	-	273,815	273,815
Rehabilitation Loans	-	6,060,472	6,060,472
Special Assessments not Yet Due	-	127,739	127,739
Grant Drawdowns Prior to Meeting all Eligibility Requirements	-	308,444	308,444
Leases	425,067	-	425,067
	<u>\$ 57,771,042</u>	6,770,470	<u>\$ 64,541,512</u>
Reconciliation to Government-Wide Financial Statements		<u>(6,770,470)</u>	
Total		<u>\$ -</u>	

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Lease Receivables

The City, acting as lessor, leases property under long-term, noncancelable lease agreements. A summary of the Entity's lease terms, and interest rates is as follows:

Governmental Activities:

Land space leases for farm usage. Fixed total payments totaling \$22,395.

The leases have interest rates at 0.3210% and 0.6170%, termination dates through 2026 with reasonably certain extension options.

Infrastructure space leases for cellular towers. Fixed total payments totaling \$46,215.

The leases have interest rates ranging from 0.788% to 1.413%, termination dates through 2042 with reasonably certain extension options.

Building space leases. Fixed total payments totaling \$15,053

The leases have interest rates at 1.5840% and 1.8510%, termination dates through 2048 with reasonably certain extension options.

Business-Type Activities:

Land space leases at Reid Golf Course for cellular towers. Fixed total payments totaling \$26,105.

The leases have interest rates at 1.329%, termination dates through 2040 with reasonably certain extension options.

Water infrastructure space leases for cellular towers. Fixed total payments totaling \$26,105.

The leases have interest rates ranging from 0.247% to 1.413%, termination dates through 2042 with reasonably certain extension options.

Total future principal and interest lease payments to be received under lease agreements are as follows:

<u>Year Ending June 30.</u>	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	
2025	\$ 29,100	\$ 5,977	\$ 99,408	\$ 18,566	\$ 153,051
2026	30,229	5,684	102,016	17,586	155,515
2027	31,259	5,357	104,706	16,573	157,895
2028	32,318	5,019	107,480	15,525	160,342
2029	33,406	4,670	113,642	14,442	166,160
2030 - 2034	62,545	19,563	641,346	53,892	777,346
2035 - 2039	70,398	14,211	639,417	18,709	742,735
2040 - 2044	78,942	8,166	37,247	593	124,948
2045 - 2048	56,870	1,762	-	-	58,632
Total Lease Payments	<u>\$ 425,067</u>	<u>\$ 70,409</u>	<u>\$ 1,845,262</u>	<u>\$ 155,886</u>	<u>\$ 2,496,624</u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Long-Term Obligations

The following is a summary of changes in long-term obligations of the City for the year ended December 31, 2024:

	Beginning Balance	Issued	Retired	Ending Balance	Due Within One Year
Governmental Activities:					
General Obligation Debt:					
Notes - General	\$ 94,683,375	\$ 13,500,000	\$ 12,658,375	\$ 95,525,000	\$ 13,045,000
Notes - Internal Service	111,625	-	36,625	75,000	15,000
Total General Obligation Debt	94,795,000	13,500,000	12,695,000	95,600,000	13,060,000
Promissory Note	50,000	-	50,000	-	-
Debt Premium	3,892,218	1,230,512	928,939	4,193,791	-
Lease Liabilities	168,502	-	144,492	24,010	20,279
Subscription-Based IT Arrangements	209,221	2,250,326	545,252	1,914,295	480,664
Compensated Absences (1):					
General	6,576,005	1,604,239	-	8,180,244	1,636,049
Internal Service	339,204	117,369	-	456,573	91,315
Landfill Liability	1,080,000	-	90,000	990,000	90,000
Governmental Activities Long-Term Obligations	<u>\$ 107,110,150</u>	<u>\$ 18,702,446</u>	<u>\$ 14,453,683</u>	<u>\$ 111,358,913</u>	<u>\$ 15,378,306</u>
Business-Type Activities:					
General Obligation Debt:					
Bonds	\$ 95,000	\$ -	\$ 75,000	\$ 20,000	\$ 20,000
Notes	660,000	-	140,000	520,000	150,000
Total General Obligation Debt	755,000	-	215,000	540,000	170,000
Revenue Bonds	97,575,000	12,630,000	9,260,000	100,945,000	9,350,000
Debt Premium	4,576,050	884,940	758,578	4,702,412	-
Subscription-Based IT Arrangements	575,900	-	60,802	515,098	61,576
Compensated Absences	1,013,426	6,284	-	1,019,710	203,942
Business-Type Activities Long-Term Obligations	<u>\$ 104,495,376</u>	<u>\$ 13,521,224</u>	<u>\$ 10,294,380</u>	<u>\$ 107,722,220</u>	<u>\$ 9,785,518</u>

(1) The change in the compensated absence liability is presented as a net change.

Total interest paid during the year on long-term debt totaled \$5,715,867.

The water revenue bond debt service payments are primarily due on January 1st and July 1st. The water utility makes the January 1st payment on December 31st of the prior year. Therefore, no current principal amount is shown on the statement of net position.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Long-Term Obligations (Continued)

General Obligation Debt

General obligation debt currently outstanding is detailed as follows:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 12/31/24
Governmental Activities:					
General Obligation Notes:					
Series 2014A	09/10/14	04/01/24	1.50-2.375%	\$ 6,525,000	\$ -
Series 2015A	10/28/15	04/01/25	2.00-3.00%	5,775,000	625,000
Series 2016	10/04/16	04/01/26	2.00-4.00%	18,920,000	4,430,000
Series 2018	10/09/18	04/01/28	4.00-5.00%	13,840,000	6,455,000
Series 2019	10/02/19	04/01/29	2.00-3.00%	17,955,000	10,420,000
Series 2020	08/06/20	07/01/30	2.00%	15,000,000	10,050,000
Series 2021	08/11/21	04/01/31	1.50-2.00%	14,500,000	11,805,000
Series 2022	06/15/22	04/01/32	4.00-5.00%	15,530,000	14,480,000
Series 2023	09/06/23	04/01/33	4.00-5.00%	20,200,000	18,945,000
Series 2024	08/28/24	10/01/34	5.00%	13,500,000	13,500,000
General Obligation Refunding Notes:					
Series 2017	10/02/17	04/01/27	2.00-3.00%	14,170,000	4,890,000
Total Governmental Activities					95,600,000
Business-Type Activities:					
General Obligation Refunding Bonds:					
Series 2012B	08/30/12	04/01/25	0.40-3.00%	735,000	20,000
General Obligation Notes:					
Series 2016	10/04/16	04/01/26	2.00-4.00%	705,000	160,000
General Obligation Notes:					
Series 2019	10/02/19	04/01/29	2.00-3.00%	705,000	360,000
Total Business-Type Activities					540,000
Total Outstanding General Obligation Debt					\$ 96,140,000

Annual principal and interest maturities of the outstanding general obligation on December 31, 2024 are detailed below:

Year Ending December 31,	Governmental Activities		Business-Type Activities	
	Bonds and Notes		Bonds and Notes	
	Principal	Interest	Principal	Interest
2025	\$ 13,060,000	\$ 3,272,325	\$ 170,000	\$ 11,450
2026	12,855,000	2,759,850	150,000	6,650
2027	12,545,000	2,338,750	70,000	3,700
2028	12,555,000	1,925,138	75,000	2,250
2029	11,730,000	1,511,450	75,000	750
2030-2034	32,855,000	2,636,750	-	-
Total	\$ 95,600,000	\$ 14,444,263	\$ 540,000	\$ 24,800

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Long-Term Obligations (Continued)

General Obligation Debt (Continued)

Year Ending December 31,	Totals	
	Principal	Interest
2024	\$ 13,230,000	\$ 3,283,775
2025	13,005,000	2,766,500
2026	12,615,000	2,342,450
2027	12,630,000	1,927,388
2028	11,805,000	1,512,200
2029-2033	32,855,000	2,636,750
Total	<u>\$ 96,140,000</u>	<u>\$ 14,469,063</u>

Legal Margin for New Debt

The City's legal margin for creation of additional general obligation debt on December 31, 2024 was \$336,687,240 as follows:

Equalized Valuation of the City	\$ 8,656,544,800
Statutory Limitation Percentage	<u>(x) 5%</u>
General Obligation Debt Limitation, Per Section 67.03 of the Wisconsin Statutes	432,827,240
Total Outstanding General Obligation Debt Applicable to Debt Limitation	<u>96,140,000</u>
Legal Margin for New Debt	<u>\$ 336,687,240</u>

In addition to the debt service fund, the City has assigned fund balance in the general fund of \$3,521,375 which may be used for debt service requirements.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Long-Term Obligations (Continued)

Revenue Bonds

Revenue bonds outstanding on December 31, 2024 totaled \$100,945,000 and were comprised of the following issues:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 12/31/24
Water Utility:					
Water System Revenue Bonds:					
Series 2012	08/08/12	01/01/32	2.00-3.25%	\$ 2,510,000	\$ 1,090,000
Series 2013	08/07/13	01/01/33	2.00-4.50%	7,180,000	3,695,000
Series 2014	09/10/14	07/01/34	2.00-4.00%	3,850,000	2,140,000
Series 2020	08/06/20	01/01/40	2.00-3.00%	6,865,000	5,920,000
Water System Revenue Bonds:					
Refunding Bonds:					
Series 2015	10/28/15	01/01/35	2.00-4.00%	22,735,000	7,575,000
Series 2016	10/04/16	01/01/36	2.00-4.00%	23,830,000	2,290,000
Series 2021	08/11/21	01/01/41	2.00-4.00%	8,265,000	6,875,000
Total Water Utility					<u>29,585,000</u>
Wastewater Utility:					
Sewerage System Revenue Bonds:					
Series 2020	08/06/20	05/01/40	2.00-4.00%	7,745,000	6,134,400
Series 2022	06/15/22	05/01/42	4.00-5.00%	11,710,000	10,970,000
Series 2024	08/28/24	11/01/44	4.00-5.00%	12,630,000	12,630,000
Sewerage System Revenue					
Refunding Bonds:					
Series 2018	10/09/18	05/01/28	2.00-5.00%	5,245,000	2,010,000
Series 2020	08/06/20	05/01/40	2.00-4.00%	3,105,000	2,505,600
Series 2021	08/11/21	05/01/41	2.50-4.00%	8,845,000	7,570,000
Total Wastewater Utility					<u>41,820,000</u>
Stormwater Utility:					
Stormwater System					
Revenue Bonds:					
Series 2012	08/08/12	04/01/32	2.00-4.00%	13,190,000	2,265,000
Series 2013	08/07/13	04/01/33	2.00-4.50%	6,440,000	3,645,000
Series 2014	09/10/14	04/01/34	2.00-4.00%	3,450,000	2,095,000
Series 2017	10/02/17	04/01/38	2.00-4.00%	5,000,000	4,115,000
Series 2018	10/09/18	04/01/39	2.50-4.00%	3,000,000	2,625,000
Series 2020	08/06/20	04/01/41	2.00-3.00%	2,965,000	2,715,000
Stormwater System Revenue					
Refunding Bonds:					
Series 2015	10/28/15	04/01/35	2.00-4.00%	9,425,000	4,275,000
Series 2016	10/04/16	01/01/36	2.00-4.00%	14,935,000	7,805,000
Total Stormwater Utility					<u>29,540,000</u>
Total Outstanding Revenue Bonds					<u>\$ 100,945,000</u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Long-Term Obligations (Continued)

Revenue Bonds (Continued)

Annual principal and interest maturities of the outstanding revenue bonds of \$100,945,000 on December 31, 2024 are detailed below:

<u>Year Ending December 31,</u>	<u>Business-Type Activities</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 9,350,000	\$ 3,293,319	\$ 12,643,319
2026	8,970,000	2,938,442	11,908,442
2027	9,080,000	2,594,284	11,674,284
2028	7,710,000	2,481,837	10,191,837
2029	7,280,000	2,186,225	9,466,225
2030-2034	29,385,000	7,392,793	36,777,793
2035-2039	19,960,000	3,289,706	23,249,706
2040-2044	9,210,000	674,603	9,884,603
Total	<u>\$ 100,945,000</u>	<u>\$ 24,851,209</u>	<u>\$ 125,796,209</u>

Utility Revenues Pledged

Revenue bonds are payable only from revenues derived from the operation of the water, wastewater, and stormwater utilities and do not constitute debt which with faith and credit or taxing powers of the City. The utilities have pledged future utility revenues, net of specified operating expenses, to repay the revenue bonds through 2044. Proceeds from the bonds provided financing for the construction or acquisition of capital assets used by the utilities. A summary of net customer revenues and remaining principal and interest due on revenue bonds follows:

	<u>Water Utility</u>	<u>Wastewater Utility</u>	<u>Stormwater Utility</u>
Net Customer Revenues:			
Charges for Services	\$ 20,063,340	\$ 12,824,404	\$ 11,423,140
Other Revenues	416,188	3,331,384	179,991
Total Operating Revenues	20,479,528	16,155,788	11,603,131
Less: Operating Expenses	10,966,479	8,604,616	6,817,225
Net Customer Revenues	<u>\$ 9,513,049</u>	<u>\$ 7,551,172</u>	<u>\$ 4,785,906</u>
Debt Service:			
Principal	\$ 3,820,000	\$ 2,000,000	\$ 3,440,000
Interest	858,352	346,292	901,916
Total Debt Service	<u>\$ 4,678,352</u>	<u>\$ 2,346,292</u>	<u>\$ 4,341,916</u>
Remaining Principal and Interest	<u>\$ 34,566,759</u>	<u>\$ 47,429,634</u>	<u>\$ 44,593,826</u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Long-Term Obligations (Continued)

Utility Revenues Pledged (Continued)

A statutory mortgage lien upon the City's utility systems and any additions, improvements and extensions thereto is created by Section 66.0621 of the Wisconsin Statutes as provided for in the ordinances creating the revenue bond issues. The City's systems and the earnings of the system remain subject to the lien until payment in full of the principal and interest on the bonds.

The City believes it is in compliance with all significant bond issue requirements.

Closure and Postclosure Care Cost

State and federal laws and regulations require the City to place a final cover on its Mackville Landfill, which no longer receives solid waste, and to perform certain maintenance and monitoring functions at the site for 40 years after closure. Construction of the cover was completed at December 31, 2002. The City does have postclosure care responsibility at the Mackville Landfill. As of December 31, 2024, a \$990,000 liability was estimated based on what it would cost to perform all postclosure care in 2025 and thereafter. Actual costs may be higher due to inflation, changes in technology or changes in regulations. The City incurred approximately \$107,969 of closure costs in 2024.

H. Leases Payable

The City leases equipment as well as certain operating and office facilities for various terms under long-term, noncancelable lease agreements. The leases expire at various dates through 2028.

<u>Year Ending December 31,</u>	Governmental Activities		
	Principal	Interest	Total
2025	\$ 20,279	\$ 66	\$ 20,345
2026	3,536	7	3,543
2027	124	-	124
2028	71	-	71
Total Minimum Payments Required	\$ 24,010	\$ 73	\$ 24,083

Right-to-use assets acquired through outstanding leases are as follows:

Machinery and Equipment	\$ 146,221
Less: Accumulated Amortization for:	
Machinery and Equipment	118,808
Total	\$ 27,413

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

I. Subscription-Based Information Technology Arrangements

The City has entered into subscription based-information technology arrangements (SBITAs). The SBITA arrangements expire at various dates through 2033 and provide for renewal options.

As of December 31, 2024, in governmental activities, SBITA assets and the related accumulated amortization totaled \$2,690,254 and \$641,360, respectively.

As of December 31, 2024, in business-type activities, SBITA assets and the related accumulated amortization totaled \$699,223 and \$184,125, respectively.

The future subscription payments under SBITA agreements are as follows:

<u>Year Ending December 31,</u>	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	
2025	\$ 480,664	\$ 62,996	\$ 61,576	\$ 6,550	\$ 611,786
2026	498,050	47,174	62,359	5,767	613,350
2027	460,220	30,781	63,152	4,974	559,127
2028	475,361	15,639	63,955	4,171	559,126
2029	-	-	64,768	3,358	68,126
2030-2033	-	-	199,288	5,090	204,378
Total	<u>\$ 1,914,295</u>	<u>\$ 156,590</u>	<u>\$ 515,098</u>	<u>\$ 29,910</u>	<u>\$ 2,615,893</u>

J. Conduit Debt Obligations

The City has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. In addition, no commitments beyond the collateral, the payments from the private-sector entities, and maintenance of the tax-exempt status of the conduit debt obligations were extended by the City for any of these bonds. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2024, there is one series of Industrial Revenue Bonds outstanding, with an aggregate principal amount payable of \$30,000,000. The bonds mature in 2037.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Pension Plans

1. Plan Description

The WRS is a cost-sharing, multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report, which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>. Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

Vesting

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided

Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Pension Plans (Continued)

2. Postretirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	<u>Core Fund Adjustment %</u>	<u>Variable Fund Adjustment %</u>
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0
2023	1.6	(21.0)

3. Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, executives and elected officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

For the year ended December 31, 2024, the WRS recognized \$5,387,549 in contributions from the employer.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Pension Plans (Continued)

3. Contributions (Continued)

Contribution rates for the reporting period are:

<u>Employee Category</u>	<u>Employee</u>	<u>Employer</u>
General (including Executives, Elected Officials)	6.90%	6.90%
Protective with Social Security	6.90%	14.30%
Protective without Social Security	6.90%	19.10%

4. Pension Asset, Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2024, the City reported a liability of \$5,588,280 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2023, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2022 rolled forward to December 31, 2023. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2023, the City's proportion was 0.37586178%, which was an increase of 0.0003647% from its proportion measured as of December 31, 2022.

For the year ended December 31, 2024, the City recognized pension expense of \$3,859,487.

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 22,532,112	\$ 29,843,922
Net Differences Between Projected and Actual		
Earnings on Pension Plan Investments	19,474,441	-
Changes in Assumptions	2,435,795	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	13,781	7,460
Employer Contributions Subsequent to the Measurement Date	5,387,549	-
Total	<u>\$ 49,843,678</u>	<u>\$ 29,851,382</u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Pension Plans (Continued)

4. Pension Asset, Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$5,387,549 reported as deferred outflows related to pension resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>Expense</u>
2025	\$ 2,992,210
2026	3,139,140
2027	12,222,846
2028	(3,749,449)
Total	<u>\$ 14,604,747</u>

5. Actuarial Assumptions

The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2022
Measurement Date of Net Pension Liability (Asset):	December 31, 2023
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8 %
Discount Rate:	6.8 %
Salary Increases:	
Wage Inflation	3.0 %
Seniority/Merit	0.1% - 5.6%
Mortality	2020 WRS Experience Mortality Table
Post-Retirement Adjustments*	1.7 %

* *No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.*

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Pension Plans (Continued)

5. Actuarial Assumptions (Continued)

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total pension liability for December 31, 2023 is based upon a roll-forward of the liability calculated from the December 31, 2022 actuarial valuation.

Long-Term Expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	<u>Current Asset Allocation %</u>	<u>Long-Term Expected Nominal Rate of Return %</u>	<u>Long-Term Expected Real Rate of Return %</u>
Core Fund Asset Class:			
Public Equity	40.0	7.3	4.5
Public Fixed Income	27.0	5.8	3.0
Inflation Sensitive	19.0	4.4	1.7
Real Estate	8.0	5.8	3.0
Private Equity/Debt	18.0	9.6	6.7
Leverage	<u>(12.0)</u>	3.7	1.0
Total Core Fund	<u><u>100.0</u></u>	7.4	4.6
Variable Fund Asset Class:			
U.S. Equities	70.0	6.8	4.0
International Equities	<u>30.0</u>	7.6	4.8
Total Variable Fund	<u><u>100.0</u></u>	7.3	4.5

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 7%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. Currently, an asset allocation target of 12% policy leverage is used, subject to an allowable range of up to 20%.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Pension Plans (Continued)

5. Actuarial Assumptions (Continued)

Single Discount Rate. A single discount rate of 6.8% was used to measure the total pension liability for the current and prior period. This discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 3.77% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index’s “20-year Municipal GO AA Index” as of December 31, 2023. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City’s Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate. The following presents the City’s proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the City’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	1% Decrease to Discount Rate (5.80%)	Current Discount Rate (6.80%)	1% Increase to Discount Rate (7.80%)
City's Proportionate Share of the Net Pension Liability (Asset)	\$ 54,013,961	\$ 5,588,280	\$ (28,297,124)

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Pension Plans (Continued)

6. Payables to the Pension Plan

At December 31, 2024, the City reported a payable of \$746,930 for the outstanding amount of contributions to the pension plan for the year ended December 31, 2024.

7. Deferred Compensation Plan

The City offers its employees a deferred compensation plan created in accordance with the Internal Revenue Code Section 457. The Plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Contributions to this plan are entirely from employee voluntary contributions. The City makes no employer contributions to this plan.

L. Other Postemployment Benefits

Single-Employer Defined Postemployment Benefit Plan

1. Plan Description

The City administers a single-employer defined benefit healthcare plan (the Retiree Health Plan). The City's group health insurance plan provides coverage to active employees and retirees (or other qualified terminated employees) at blended premium rates. This results in another postemployment benefit (OPEB) for retirees, commonly referred to as an implicit rate subsidy. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

2. Benefits Provided

Employees and their eligible dependents can elect to continue medical coverage into retirement on the City's group plan on a pay-all basis. The City does not pay any portion of the cost of coverage. Coverage continues until the retiree reaches Medicare eligibility given that the required contributions are paid. For all employees, coverage can remain for the spouse as a single policy until the spouse becomes Medicare eligible given that the required contributions are paid.

3. Employees Covered by Benefit Terms

At December 31, 2024, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently	
Benefit Payments	44
Active Employees	591
Total	635

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

L. Other Postemployment Benefits (Continued)

Single-Employer Defined Postemployment Benefit Plan (Continued)

4. Total OPEB Liability

The City's total OPEB liability was measured as of December 31, 2024, and the total OPEB liability used to calculate the total OPEB liability was determined by an actuarial valuation as of January 1, 2024.

Actuarial Assumptions. The total OPEB liability in the January 1, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method:	Entry Age Normal
Discount Rate:	4.28%
Inflation:	3.0%
Salary Increases:	4.0%
Healthcare Cost Trend Rates:	6.5% for 2024 Decreasing to an Ultimate Rate of 4.5% by 2039

Mortality, disability, retirement and withdrawal rates are the same as those used in the December 31, 2023 Wisconsin Retirement System's (WRS) actuarial valuation report.

Discount Rate. The discount rate used to measure the total OPEB liability changed from 4.00% used in the 2023 reporting year to 4.28% in the current year, which is the S&P Municipal Bond 20 Year High-Grade Rate Index as of December 31, 2024. The projection of cash flows used to determine the discount rate assumed that City contributions will be made at rates equal to the actuarially determined contribution rates.

5. Changes in the Total OPEB Liability

	Increase (Decrease) Total OPEB Liability
Balance at Beginning of Year	\$ 4,992,217
Changes for the Year:	
Service Cost	482,100
Interest	191,618
Difference Between Expected and Actual Experience	1,689,752
Changes of Assumptions Changes or Inputs	618,914
Benefit Payments	(403,553)
Net Changes	<u>2,578,831</u>
Balance at End of Year	<u>\$ 7,571,048</u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

L. Other Postemployment Benefits (Continued)

Single-Employer Defined Postemployment Benefit Plan (Continued)

5. Changes in the Total OPEB Liability (Continued)

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.28%) or 1-percentage-point higher (5.28%) than the current rate:

	1% Decrease to Discount Rate (3.28%)	Current Discount Rate (4.28%)	1% Increase to Discount Rate (5.28%)
Total OPEB Liability	\$ 8,139,013	\$ 7,571,048	\$ 7,051,550

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.5%) or 1 percentage-point higher (7.5%) than the current healthcare cost trend rates:

	1% Increase	Healthcare Cost Trend Rates (6.5%)	1% Decrease
Total OPEB Liability	\$ 8,364,273	\$ 7,571,048	\$ 6,886,278

6. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2024, the City recognized OPEB expense of \$979,826.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

L. Other Postemployment Benefits (Continued)

Single-Employer Defined Postemployment Benefit Plan (Continued)

6. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 1,722,392	\$ 321,297
Changes in Assumptions	1,326,733	709,039
Total	\$ 3,049,125	\$ 1,030,336

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in other postemployment benefits expense as follows:

Year Ending December 31,	Expense
2025	\$ 306,108
2026	306,108
2027	254,074
2028	210,286
2029	142,090
Thereafter	800,123
Total	\$ 2,018,789

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

M. Fund Equity

Government-Wide and Proprietary Fund Statements

Net position of the governmental activities reported on the government-wide statement of net position at December 31, 2024 include the following:

Net Investment in Capital Assets:	
Land	\$ 132,875,965
Intangible Assets	181,735
Construction in Progress	43,118,994
Other Capital Assets, Net of Accumulated Depreciation/Amortization	241,640,051
Less: Related Long-Term Debt Outstanding (Excluding Unspent Capital Related Debt Proceeds)	(92,715,888)
Less: Unamortized Debt Premium	(4,193,791)
Add: Unamortized Loss on Refunding	9,551
Less: Lease and Subscription Based IT Liabilities	(1,938,305)
Less: Retainage Payable	<u>(2,574,927)</u>
Total Net Investment In Capital Assets	316,403,385
Restricted:	
Debt Service	544,436
Housing Rehabilitation	1,457,325
Future Special Projects:	
Hazardous Materials	278,851
ARPA	1,580,598
Health Grants	50,900
Room Tax	8,233
Parks	575,042
Emergency Shelter	2,465
Future Capital Projects:	
TIF Development Activity	7,501,525
City Center Facilities	<u>623</u>
Total Restricted	11,999,998
Unrestricted	<u>63,753,458</u>
Total Governmental Activities Net Position	<u><u>\$ 392,156,841</u></u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

M. Fund Equity (Continued)

Government-Wide and Proprietary Fund Statements (Continued)

Net position of the business-type activities reported on the government-wide statement of net position at December 31, 2024 include the following:

Net Investment in Capital Assets:	
Land	\$ 14,086,637
Intangible Assets	7,533,033
Construction in Progress	23,532,934
Other Capital Assets, Net of Accumulated Depreciation/Amortization	377,631,552
Less: Related Long-Term Debt Outstanding (Excluding Unspent Capital Related Debt Proceeds)	(95,387,103)
Less: Retainage Payable on Contracts	(2,668,640)
Less: Subscription Based IT Liabilities	(515,098)
Less: Unamortized Debt Premium	(4,702,412)
Add: Unamortized Loss on Refunding	557,956
Add: Borrowed Reserve and Depreciation Fund	14,295,181
Total Net Investment in Capital Assets	<u>334,364,040</u>
Restricted:	
Debt Service	3,887,251
Plant Replacement - DNR Fund	3,910,962
Future Capital Projects	1,400,145
Total Restricted	<u>9,198,358</u>
Unrestricted	<u>63,061,766</u>
Total Business-Type Activities Net Position	<u><u>\$ 406,624,164</u></u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

M. Fund Equity (Continued)

Nonspendable Fund Balance

In the fund financial statements, portions of the governmental fund balances are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact.

At December 31, 2024, nonspendable fund balance was as follows:

General Fund:

Nonspendable:

Prepaid Items	\$ 1,313,030
Advance to Other Funds (Principal Portion)	757,202
Developer Loans	<u>352,906</u>
Total Nonspendable Fund Balance	<u>\$ 2,423,138</u>

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

M. Fund Equity (Continued)

Restricted Fund Balance

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At December 31, 2024, restricted fund balance was as follows:

Special Revenue Funds:

Restricted for:

Community Development Block Grant	\$ 46,991
Hazardous Materials Level A - Public Safety	278,851
ARPA Grant	1,509,482
Tax Incremental District No. 3	764,610
Health Grants	50,900
HOME Homeowner - Housing Rehabilitation	169,358
Housing Rehabilitation Grant - Housing Rehabilitation	106,392
Business and Neighborhood Revitalization Grant	2,206
Lead Hazard Control Grant - Housing Rehabilitation	22,270
Room Tax	8,233
Emergency Shelter	2,465
Library Grants	17,261
Peabody Estate - Parks	75,134
Lutz Park - Parks	156,560
Park Purpose Open Space - Parks	194,996
Union Spring Park - Parks	20
Project City Park - Parks	6,827
Miracle League Baseball - Parks	27,359
Ellen Kort Peace Park	96,885
Total Special Revenue Funds	3,536,800

Debt Service Fund:

Restricted for:

Retirement of Long-Term Debt	1,420,182
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Capital Projects Funds:

Restricted for:

Tax Incremental District No. 7	2,014,283
Tax Incremental District No. 8	1,125,906
Tax Incremental District No. 9	954,921
Tax Incremental District No. 10	371,222
Tax Incremental District No. 11	979,575
Tax Incremental District No. 12	701,788
Tax Incremental District No. 13	1,973,743
Public Works Equipment	1,112,166
City Center Facilities	623
Information Technology	270,935
Total Capital Projects Funds	9,505,162

Total Restricted Fund Balance	\$ 14,462,144
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**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 4 DETAILED NOTES ON ALL FUNDS (CONTINUED)

M. Fund Equity (Continued)

Committed Fund Balance

In the fund financial statements, portions of government fund balances are committed by Common Council action. At December 31, 2024, governmental fund balance was committed as follows:

Special Revenue Fund:

Committed for:

Sanitation and Recycling	<u>\$ 2,818,946</u>
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Assigned Fund Balance

In the fund financial statements, portions of governmental fund balances have been assigned to represent tentative management plans that are subject to change. At December 31, 2024, fund balance was assigned as follows:

General Fund:

PILOT Applied to the Subsequent Years' Budget	\$ 1,791,409
Carryover Appropriations	3,509,891
Compensated Absences	5,836,585
Health Insurance	1,298,852
Debt Service	<u>3,521,375</u>
Subtotal	<u>15,958,112</u>

Capital Projects Funds:

Assigned for Subsequent Year's Expenditures:

Capital Improvements:

Subdivision Development Projects	391,171
Industrial Park Land	2,766,923
Public Safety Facilities	72,552
Public Works Equipment	2,199,816
CEA Replacement	6,333,945
Community Development	83,052
Facilities Capital Projects	1,201,993
Information Technology	<u>644,378</u>
Subtotal	<u>13,693,830</u>

Total	<u>\$ 29,651,942</u>
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**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION

A. Component Units

This report also contains financial information for the Business Improvement District of the City of Appleton (the Business Improvement District) and the Redevelopment Authority of the City of Appleton (the Redevelopment Authority), which are included as discretely presented component units in the statement of net position and the statement of activities.

In addition to the basic financial statements and the preceding notes to the basic financial statements, the following additional disclosures are considered necessary for a fair presentation.

Business Improvement District (BID)

1. Basis of Accounting/Measurement Focus

The BID follows the accrual basis of accounting and the flow of economic resources measurement focus.

2. Cash and Investments

At year end, the carrying amount of the BID's deposits was \$350,903 and is part of the City's commingled cash.

Redevelopment Authority

1. Basis of Accounting/Measurement Focus

The Redevelopment Authority follows the accrual basis of accounting and the flow of economic resources measurement focus.

2. Cash and Investments

At year end, the carrying amount of the Redevelopment Authority's deposits was \$71,946 and is part of the City's commingled cash.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION (CONTINUED)

A. Component Units (Continued)

Redevelopment Authority (Continued)

3. Restricted Cash and Investments

At year-end, the Redevelopment Authority held accounts with Associated Trust related to the issuance of Taxable Lease Revenue Bonds for the construction of the Fox Cities Exhibition Center. The City of Appleton signed a Pledge and Security agreement with Associated Trust along with the member municipalities of the Fox Cities Tourism Zone authorizing Associated Trust to manage the collection and distributions of Hotel Room Taxes in the appropriate allocations set forth by the Agreement dated May 1, 2018. Cash and Investments held at Associated Trust in the name of the Redevelopment Authority as of December 31, 2024 are segregated into the following accounts:

Associated Trust Investment Accounts	Cash and Investments
Bond Reserve Fund	\$ 2,423,408
Room Tax Stabilization Fund	903,392
Debt Service Fund	2,345,211
Total	\$ 5,672,011

The segregation of these funds is stipulated by the Indenture of Trust Agreement between the Redevelopment Authority and Associated Trust dated May 1, 2018. Descriptions and purposes for the restriction on the balances of the funds noted above are as follows:

Funds	Restricted Purpose
Bond Reserve	To Make Up Deficiencies in the Debt Service Fund
Room Tax Stabilization	To Make Up Deficiencies in the Debt Service Fund
Debt Service	For Payment of Principal and Interest on Bonds When Due
Capitalized Interest	Transfer to Debt Service Fund on Interest Payment Dates

4. Land Held for Resale

Land held for resale consists of land and improvements and is valued at cost of acquisition, demolition and site improvements. Properties include both land intended for resale and land designated as a public area. Land held for resale is recorded at the lower of cost or market value.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION (CONTINUED)

A. Component Units (Continued)

Redevelopment Authority (Continued)

5. Capital Assets

Capital asset activity for the year ended December 31, 2024 for the Redevelopment Authority was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Appleton Redevelopment Authority:				
Capital Assets, Nondepreciable:				
Land	\$ 2,060,000	\$ -	\$ -	\$ 2,060,000
Capital Assets, Depreciable:				
Buildings and Improvements	32,451,767	-	-	32,451,767
Machinery and Equipment	10,250	-	-	10,250
Subtotals	32,462,017	-	-	32,462,017
Less Accumulated Depreciation for:				
Buildings and Improvements	5,948,997	1,081,726	-	7,030,723
Machinery and Equipment	4,613	1,025	-	5,638
Subtotals	5,953,610	1,082,751	-	7,036,361
Total Capital Assets, Depreciable, Net	26,508,407	(1,082,751)	-	25,425,656
Governmental Activities Capital Assets, Net	\$ 28,568,407	\$ (1,082,751)	\$ -	27,485,656
Less: Capital Related Debt				28,240,000
Net Investment in Capital Assets				\$ (754,344)

6. Taxable Lease Revenue Bonds

On May 1, 2018, the Redevelopment Authority issued \$31,865,000 of Taxable Lease Revenue Bonds, Series 2018, in order to reimburse the City of Appleton for construction costs related to the Fox Cities Exhibition Center. Changes in the taxable lease revenue bonds follows:

	Beginning Balance	Issued	Retired	Ending Balance	Due Within One Year
Taxable Lease Revenue Bonds	\$ 29,660,000	\$ -	\$ 1,420,000	\$ 28,240,000	\$ 225,000

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION (CONTINUED)

A. Component Units (Continued)

Redevelopment Authority (Continued)

6. Taxable Lease Revenue Bonds (Continued)

Interest paid by the Redevelopment Authority on these Taxable Lease Revenue Bonds during the year totaled \$1,188,351.

Details of this outstanding obligation of the Redevelopment Authority as of December 31, 2024 are as follows:

	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance 12/31/24</u>
Taxable Lease Revenue Bonds	05/01/18	10/01/51	2.80-4.28%	\$ 31,865,000	\$ 28,240,000

Annual principal and interest maturities of the outstanding taxable lease revenue bonds of \$29,660,000 on December 31, 2024 are detailed below:

<u>Year Ending December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 225,000	\$ 1,160,930	\$ 1,385,930
2026	270,000	1,152,355	1,422,355
2027	315,000	1,141,915	1,456,915
2028	360,000	1,129,518	1,489,518
2029	410,000	1,114,991	1,524,991
2030 - 2034	3,010,000	5,270,895	8,280,895
2035 - 2039	5,085,000	4,451,047	9,536,047
2040 - 2044	7,135,000	3,216,049	10,351,049
2045 - 2049	10,355,000	1,392,828	11,747,828
2050	1,075,000	23,005	1,098,005
Total	<u>\$ 28,240,000</u>	<u>\$ 20,053,532</u>	<u>\$ 48,293,532</u>

B. Tax Incremental Financing Districts

The City has established separate capital projects funds and one special revenue fund for 13 Tax Incremental Districts (TID) created by the City in accordance with Section 66.1105 of the Wisconsin Statutes, with 8 TID's currently active. At the time each District was created, the property tax base within the District was "frozen" and incremental taxes resulting from increases to the property tax base are used to finance District improvements, including principal and interest on long-term debt issued by the City to finance such improvements. Except for certain exceptions under Section 66.1105(6)(am)1, the Statutes allow five years prior to the termination date for a tax incremental district to incur project costs eligible for financing from tax increments. It is the intention of the City to recover all project costs and debt service payments due prior to termination of the respective districts.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION (CONTINUED)

C. Tax Abatements

The City has created tax incremental financing districts (the Districts) in accordance with Wisconsin State Statute 66.1105, *Tax Increment Law*. As part of the project plan for the Districts, the City entered into agreements with developers for a creation of tax base within the Districts. The agreements require the City to make annual repayments of property taxes collected within the Districts to the developers, based upon the terms of the agreements. As tax abatements, those developer payments and the related property tax revenues are not reported as revenues or expenditures in the financial statements.

For the year ended December 31, 2024 the City abated property taxes totaling \$1,743,729 under this program, including the following tax abatement agreements that each exceeded 10% of the total amount abated:

- A property tax abatement of \$376,205 to a developer within Tax Incremental District No. 7.
- A property tax abatement of \$1,353,285 to a developer within Tax Incremental District No. 8.
- A property tax abatement of \$368,796 to a developer within Tax Incremental District No. 11.

D. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters, environmental pollution, injuries to employees and workers' compensation. The City is self-insured for health and dental coverage and for workers' compensation. The cost of providing these risk management services is allocated by charging a "premium" to each fund based on historical estimates of the amounts needed to pay prior and current year claims and administration costs. The charge considers recent trends in actual claims experience of the City as a whole and makes provision for losses relating to catastrophes. "Premiums" are allocated by fund based on estimated current-year payroll, property values and other appropriate factors.

Risk Management Fund

All funds of the City participate in the Risk Management Fund. For 2024, the Risk Management Fund provided coverage for up to \$500,000 for each worker's compensation claim; \$200,000 for each general, automobile, police professional or public officials liability claim up to \$800,000 in a year; and \$1,000-10,000 for each property damage claim. Deductibles range from \$1,000 to \$25,000 based on coverage. The City purchases commercial insurance for claims in excess of coverage provided by the fund and other risks of loss. Settled claims have not exceeded this commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION (CONTINUED)

D. Risk Management (Continued)

Risk Management Fund (Continued)

A total reserve for claims losses at December 31, 2024 of \$2,422,694 has been recorded and is expected to be paid within one year. The reserve liability includes expenses and losses expected to arise from claims outstanding as of December 31, 2024 and amounts expected to arise from claims which have been incurred but have not been reported to the City as of December 31, 2024. The reserve is based on management's analysis and actual claims activity in recent years. A liability for a claim is established if information indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss is reasonably estimable. The City does not allocate overhead costs or other nonincremental costs to the claims liability. The study took into account settled claims, the frequency of claims, industry averages and other economic and social factors. Because actual claims liabilities depend on such complex factors as inflation and damage awards, the process used to compute claims liability does not necessarily result in an exact amount. At December 31, 2024, the City has a net position of \$1,193,192 in the risk management fund.

Changes in the claims payable follow:

	<u>Liability January 1</u>	<u>Current Year Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Liability December 31</u>
2023	\$ 2,422,694	\$ 819,384	\$ 819,384	\$ 2,422,694
2024	2,422,694	825,891	825,891	2,422,694

Health Care

The City provides health and dental care benefits to employees through a self-funded plan with specific insurance coverage. The plans are administered by UMR and Delta Dental. Insurance premiums, based on historical cost, are paid into the general fund from all other City funds and are available to pay claims, administrative costs, and stop loss insurance.

Under this program, the City pays up to a maximum of \$250,000 annually for each covered employee's and each covered dependent's health care costs. The City has purchased excess loss insurance for claims in excess of this amount. Expected claims are calculated at the end of each plan year by the third party administrator based on the number of single and family contracts covered and the expected claims. Administrative costs for 2024 totaled approximately \$561,993.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION (CONTINUED)

D. Risk Management (Continued)

Health Care (Continued)

The estimated liability for self-funded losses is based on reported claims for the year and those received subsequent to year-end. The City does not allocate overhead costs or other nonincremental costs to the claims liability. The estimated liability for self-insured losses for this program, which is expected to be paid within one year, consisted of the following at December 31, 2024:

Reported and Known Claims	\$	867,690
Incurred but not Reported Claims		2,069,310
Total		\$ 2,937,000

Changes in the claims payable follow:

	Liability January 1	Current Year Claims and Changes in Estimates	Claims Payments	Liability December 31
2023	\$ 2,937,000	\$ 9,851,898	\$ 9,851,898	\$ 2,937,000
2024	2,937,000	10,124,338	10,124,338	2,937,000

Transit Mutual Insurance Corporation of Wisconsin (TMi)

Transit Mutual Insurance Corporation of Wisconsin (TMi) is a municipal mutual insurance corporation, which insures auto liability and vehicle physical damage for municipally-owned transit systems in Wisconsin. Each insured property is an owner of the mutual insurance corporation. The City insures its transit systems' auto liability and physical damage with TMi and is an owner of the corporation.

In 2023, TMi issued to the City an auto liability insurance policy with a \$250,000 per person policy limit and a \$7,000,000 per accident policy limit. Of the per accident policy limit, TMi insures \$2,500,000 and reinsures \$4,500,000 with Great American Insurance. In addition, the City's policy provides for \$25,000 per person and \$50,000 per accident in uninsured motorist insurance.

The physical damage policy issued by TMi to the City provides collision and comprehensive coverage for the lesser of the agreed value or the cost of repairs minus a \$500 per accident deductible for private passenger and service units and a \$1,000 per accident deductible for bus units.

Management of TMi consists of a board of directors comprised of one representative for each member. The City does not exercise any control over the activities of the corporation beyond its representation on the board of directors.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION (CONTINUED)

D. Risk Management (Continued)

Transit Mutual Insurance Corporation of Wisconsin (TMI)

Premiums are determined in advance of each premium year, which begins on January 1. TMI is an assessable mutual; accordingly, the board of directors may require that supplemental contributions be made by members to ensure adequate funds are available to meet the obligations applicable to the premium year. Members are required by Wisconsin statute and TMI bylaws to fund any deficit attributable to a premium year during which they were a member. TMI was incorporated in 1985 and began issuing insurance policies in 1986; there has never been a member assessment beyond the annual premiums. In 2024 and 2023, Transit Mutual returned surplus to Valley Transit pursuant to its surplus management policy; in addition, dividends were paid to Valley Transit in 2023.

The City's share of this corporation is 6.98% for auto liability and 7.15% of physical damage liability. A list of the other members and their share of participation is available in the TMI report which is available from TMI, PO Box 1135, Appleton, WI 54912-1135 or by email from maureen@transitmutal.com.

Municipal Mutual Insurance

- Wisconsin Municipal Insurance Commission (WMIC)
- Cities and Villages Mutual Insurance Company (CVMIC)

CVMIC is a municipal mutual insurance company established on September 14, 1987 under Section 611.23 of the Wisconsin Statutes. CVMIC provides liability insurance coverage to the cities and villages which make up the membership of the WMIC that was established under Section 66.30 of the Wisconsin Statutes governing intergovernmental cooperation commissions.

CVMIC insures the municipalities up to \$5,000,000 per occurrence above the self-insured retention amount selected by each individual city or village. CVMIC also provides excess insurance of \$5,000,000 over the CVMIC layer thru a group purchase program paid proportionately by members for a total limit of \$10,000,000 per occurrence. Members pay premiums based on their self-insured retention amount, claims experience and population.

Management of CVMIC and WMIC consists of a board of directors and officers elected by the membership from each class of participants based on population. The board of directors hires the company executive director who in turn hires the management staff of CVMIC. The City does not exercise any control over the activities of CVMIC and WMIC beyond the election of the officer and board.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION (CONTINUED)

D. Risk Management (Continued)

Municipal Mutual Insurance (Continued)

Financial statements of CVMIC can be obtained directly from CVMIC's offices. The City's Mutual Member Participation Calculation for 2024 is calculated at 3.935%. This calculation is based on premiums, claims and self-insured retention of the City as compared to the entire membership. The City's participation portion of available funds would be distributed upon dissolution. WMIC is not required to have an audit.

The City pays an annual premium to CVMIC for its general liability insurance as noted. The City's self-insured retention amount annually is \$200,000 per occurrence and \$800,000 in the aggregate.

The City's equity portion of available funds in CVMIC will be distributed only upon CVMIC's dissolution. The original investment is reported at \$2,020,950 in the insurance internal service fund. This investment has been fully repaid (both principal and interest) by CVMIC.

E. Commitments and Contingencies

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments is only reported in governmental fund types if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

From time to time, the City is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the City Attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

The City and the utilities have active construction projects as of December 31, 2024. Work that has been completed but not yet paid for (including contract retainages) is reflected as accounts payable and expenses.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION (CONTINUED)

E. Commitments and Contingencies (Continued)

The City has the following encumbrance outstanding at year-end expected to be honored upon performance by the vendor:

Enterprise Funds:	
Water Utility	\$ 979,478
Wastewater Utility	8,433,294
Stormwater Utility	1,411,544
Valley Transit Utility	582,265
Parking Utility	848,604
Special Revenue Funds:	
Sanitation	14,500
Subdivision	4,000
Capital Project Funds:	
TIF No. 11	24,457
TIF No. 13	803,652
Information Technology	394,434
CEA Replacement	1,386,297
Facilities Capital Projects	576,316
Public Works	461,580
General Fund	509,015
Total	<u>\$ 16,429,436</u>

The City has issued municipal revenue obligations as part of developer agreements. The obligations are payable solely to the developer from tax increments collected on specific portions of the development in the City's TIF districts. The obligation does not constitute a charge upon any funds of the City. In the event that future tax increments are not sufficient to pay off the obligation, the obligation terminates with no further liability to the City. Since the amount of future payments is contingent on the collection of future TIF increments, the obligation is not reported as a liability in the accompanying financial statements.

**CITY OF APPLETON, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2024**

NOTE 5 OTHER INFORMATION (CONTINUED)

F. Accounting Changes

Change in Fund Presentation from Nonmajor to Major

Facilities Capital Projects Fund previously did not meet the criteria to be reported as a major governmental fund. However, effective January 1, 2024, the fund now meets the criteria to be reported as a major fund and is reported as such for the year ended December 31, 2024. The effect of these changes to or within the financial reporting entity are shown in the table below:

	December 31, 2023 As Previously Reported	Change to or Within the Financial Reporting Entity	December 31, 2023 As Adjusted
Governmental Funds:			
Major Funds:			
General Fund	\$ 29,018,830	\$ -	\$ 29,018,830
Debt Service Fund	1,194,011	-	1,194,011
Facilities Capital Projects Fund	-	20,298,489	20,298,489
Nonmajor Funds	<u>40,832,480</u>	<u>(20,298,489)</u>	<u>20,533,991</u>
Total Governmental Funds	<u>\$ 71,045,321</u>	<u>\$ -</u>	<u>\$ 71,045,321</u>

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF APPLETON, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL – GENERAL FUND
YEAR ENDED DECEMBER 31, 2024

	Budget		Actual	Variance
	Original	Final		Final Budget - Positive (Negative)
REVENUES				
Taxes	\$ 40,477,200	\$ 40,477,200	\$ 40,366,008	\$ (111,192)
Special Assessments	248,000	248,000	251,999	3,999
Intergovernmental	18,945,418	18,945,419	19,385,133	439,714
Licenses and Permits	1,891,575	1,891,575	2,013,114	121,539
Fines and Forfeits	250,000	250,000	338,127	88,127
Public Charges for Services	2,261,335	2,261,335	2,406,958	145,623
Investment Income (Loss)	1,469,605	1,469,605	2,418,909	949,304
Miscellaneous	1,473,413	1,727,945	1,866,382	138,437
Total Revenues	<u>67,016,546</u>	<u>67,271,079</u>	<u>69,046,630</u>	<u>1,775,551</u>
EXPENDITURES				
Current:				
General Government	9,393,770	12,211,040	8,311,852	3,899,188
Public Safety	36,821,749	36,995,707	39,535,440	(2,539,733)
Public Works	13,019,302	13,629,549	13,005,962	623,587
Culture and Recreation	9,238,428	9,455,989	9,399,185	56,804
Conservation and Development	1,773,721	1,798,221	1,796,514	1,707
Debt Service:				
Principal	-	-	144,490	(144,490)
Total Expenditures	<u>70,246,970</u>	<u>74,090,507</u>	<u>72,193,443</u>	<u>1,897,064</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(3,230,424)	(6,819,428)	(3,146,813)	3,672,615
OTHER FINANCING SOURCES (USES)				
Subscription-Based IT Arrangement Issued	-	-	2,250,326	2,250,326
Proceeds from Sale of Capital Assets	5,000	5,000	10,278	5,278
Transfers In	3,975,198	5,975,198	5,780,644	(194,554)
Transfers Out	(749,774)	(2,749,774)	(2,811,012)	(61,238)
Total Other Financing Sources (Uses)	<u>3,230,424</u>	<u>3,230,424</u>	<u>5,230,236</u>	<u>1,999,812</u>
NET CHANGE IN FUND BALANCE	-	(3,589,004)	2,083,423	5,672,427
Fund Balance - Beginning of Year	<u>29,018,830</u>	<u>29,018,830</u>	<u>29,018,830</u>	<u>-</u>
FUND BALANCE - END OF YEAR	<u>\$ 29,018,830</u>	<u>\$ 25,429,826</u>	<u>\$ 31,102,253</u>	<u>\$ 5,672,427</u>

See accompanying Notes to Required Supplementary Information.

CITY OF APPLETON, WISCONSIN
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS
LAST 10 FISCAL YEARS *

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Total OPEB Liability				
Service Cost	\$ 482,101	\$ 237,522	\$ 314,084	\$ 340,470
Interest	191,618	200,658	122,890	106,406
Differences Between Expected and Actual Experience	1,689,752	99,517	(302,211)	-
Changes of Assumptions	618,914	-	(571,917)	(123,680)
Benefit Payments	(403,553)	(402,214)	(335,822)	(413,512)
Other Changes	-	-	-	-
Net Change in Total OPEB Liability	<u>2,578,832</u>	<u>135,483</u>	<u>(772,976)</u>	<u>(90,316)</u>
Total OPEB Liability - Beginning	<u>4,992,216</u>	<u>4,856,733</u>	<u>5,629,709</u>	<u>5,720,025</u>
 Total OPEB Liability - Ending	 <u>\$ 7,571,048</u>	 <u>\$ 4,992,216</u>	 <u>\$ 4,856,733</u>	 <u>\$ 5,629,709</u>
 Covered-Employee Payroll	 \$ 44,576,389	 \$ 42,595,699	 \$ 40,966,416	 \$ 46,130,479
 City's Total OPEB Liability as a Percentage of Covered-Employee Payroll	 16.98%	 11.72%	 11.86%	 12.20%
	<u>2020</u>	<u>2019</u>	<u>2018</u>	
Total OPEB Liability				
Service Cost	\$ 273,356	\$ 287,520	\$ 264,768	
Interest	157,658	169,794	129,126	
Differences Between Expected and Actual Experience	(267,392)	-	807,779	
Changes of Assumptions	591,498	91,479	77,784	
Benefit Payments	(369,524)	(386,226)	(414,239)	
Other Changes	313,529	548	(69,052)	
Net Change in Total OPEB Liability	<u>699,125</u>	<u>163,115</u>	<u>796,166</u>	
Total OPEB Liability - Beginning	<u>5,020,900</u>	<u>4,857,785</u>	<u>4,061,619</u>	
 Total OPEB Liability - Ending	 <u>\$ 5,720,025</u>	 <u>\$ 5,020,900</u>	 <u>\$ 4,857,785</u>	
 Covered-Employee Payroll	 \$ 44,636,757	 \$ 43,662,627	 \$ 39,405,798	
 City's Total OPEB Liability as a Percentage of Covered-Employee Payroll	 12.81%	 11.50%	 12.33%	

* The amounts presented for each fiscal year were determined as of the current fiscal year end. Amounts for prior years were not available.

**CITY OF APPLETON, WISCONSIN
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
WISCONSIN RETIREMENT SYSTEM
LAST 10 MEASUREMENT PERIODS**

Plan Year Ending	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll (Plan Year)	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/14	0.35168290%	\$ (8,638,294)	\$ 39,160,783	22.06%	102.74%
12/31/15	0.35716023%	5,803,784	41,437,908	14.01%	98.20%
12/31/16	0.36096444%	2,975,209	41,016,384	7.25%	99.12%
12/31/17	0.36792471%	(10,924,121)	41,706,138	26.19%	102.93%
12/31/18	0.37183767%	13,228,818	42,848,352	30.87%	96.45%
12/31/19	0.37553971%	(12,109,114)	43,662,657	27.73%	102.96%
12/31/20	0.37635933%	(23,496,635)	44,636,757	52.64%	105.26%
12/31/21	0.37519772%	(30,241,626)	45,283,317	66.78%	106.02%
12/31/22	0.37582531%	19,910,112	46,130,479	43.16%	95.72%
12/31/23	0.37586178%	5,588,280	48,263,624	11.58%	98.85%

**SCHEDULE OF CONTRIBUTIONS
WISCONSIN RETIREMENT SYSTEM
LAST 10 FISCAL YEARS**

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll (Fiscal Year)	Contributions as a Percentage of Covered Payroll
12/31/15	\$ 3,535,167	\$ 3,535,167	\$ -	\$ 41,437,908	8.53%
12/31/16	3,449,998	3,449,998	-	41,016,384	8.41%
12/31/17	3,794,993	3,794,993	-	41,706,138	9.10%
12/31/18	3,887,066	3,887,066	-	42,848,352	9.07%
12/31/19	3,916,087	3,916,087	-	43,662,627	8.97%
12/31/20	4,294,951	4,294,951	-	44,636,757	9.62%
12/31/21	4,382,211	4,382,211	-	45,283,317	9.68%
12/31/22	4,449,166	4,449,166	-	46,130,479	9.64%
12/31/23	5,008,071	5,008,071	-	48,263,624	10.38%
12/31/24	5,387,549	5,387,549	-	49,574,521	10.87%

See accompanying Notes to Required Supplementary Information.

**CITY OF APPLETON, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2024**

NOTE 1 BUDGETARY INFORMATION

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 3.A. of the notes to the basic financial statements. The budget presentations are at the function level, whereas the legal level of control is at the total expenditure level.

NOTE 2 WISCONSIN RETIREMENT SYSTEM

Change in Benefit Terms. There were no changes of benefit terms for any participating employer in the WRS.

Changes of Assumptions. Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-ended December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

The amounts reported for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year. The City is required to present the last 10 fiscal years of data; however accounting standards allow the presentation of as many years as are available until 10 fiscal years are presented.

**CITY OF APPLETON, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2024**

NOTE 3 OTHER POSTEMPLOYMENT BENEFIT PLANS

Single-employer Defined Postemployment Benefit Plan

There were no changes in benefit terms of the Plan. In addition to changes required by GASB Statement No. 75, the updated actuarial valuation increased the discount rate used from 4.00% to 4.28%. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

The City is required to present the last ten fiscal years of data; however, accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

SUPPLEMENTARY INFORMATION

**CITY OF APPLETON, WISCONSIN
GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL REVENUES,
AND OTHER FINANCING SOURCES
YEAR ENDED DECEMBER 31, 2024**

	Budget		Actual	Variance
	Original	Final		Final Budget - Positive (Negative)
Taxes:				
General Property	\$ 39,131,000	\$ 39,131,000	\$ 39,071,000	\$ (60,000)
Payment in Lieu of Taxes	446,200	446,200	436,960	(9,240)
Sales Tax	900,000	900,000	858,048	(41,952)
Total Taxes	40,477,200	40,477,200	40,366,008	(111,192)
Special Assessments:				
Snow Removal	145,000	145,000	136,308	(8,692)
Weed Cutting	16,000	16,000	25,714	9,714
Street Light Revenue	86,000	86,000	86,916	916
Miscellaneous	1,000	1,000	3,061	2,061
Total Special Assessments	248,000	248,000	251,999	3,999
Intergovernmental:				
Federal	-	-	192,088	192,088
State:				
State Shared Taxes	11,979,841	11,979,841	11,869,078	(110,763)
Tax Exempt Computer Aid	440,000	440,000	445,944	5,944
Highway Aid - Connection Streets	287,375	287,375	327,610	40,235
State Tax Disparity Act	1,369,614	1,369,614	1,381,705	12,091
Local Streets Aid	3,115,080	3,115,080	3,129,937	14,857
Fire Insurance Dues	325,000	325,000	360,119	35,119
Miscellaneous State Aids	250,480	250,481	498,530	248,049
Local:				
Miscellaneous Local Aids	11,800	11,800	11,800	-
Library Grants and Aids	1,166,028	1,166,028	1,166,028	-
Health Grants	200	200	2,294	2,094
Total Intergovernmental	18,945,418	18,945,419	19,385,133	439,714
Licenses and Permits:				
Licenses:				
Amusement Devices	8,200	8,200	12,450	4,250
Cigarette	5,500	5,500	6,500	1,000
Health	349,865	349,865	364,159	14,294
Heating	100	100	-	(100)
Liquor and Malt Beverages	125,000	125,000	140,512	15,512
Operators	48,000	48,000	54,422	6,422
Commercial Solicitation	4,000	4,000	4,015	15
Taxi Cab/Limousine	700	700	690	(10)
Taxi Driver	1,050	1,050	350	(700)
Sundry	4,850	4,850	4,804	(46)
Secondhand/Pawnbroker	2,000	2,000	1,485	(515)
Special Events	25,000	25,000	32,659	7,659
Dog	20,000	20,000	10,456	(9,544)
Cat	5,000	5,000	3,518	(1,482)
Weights and Measures	93,310	93,310	75,379	(17,931)

**CITY OF APPLETON, WISCONSIN
GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL REVENUES,
AND OTHER FINANCING SOURCES (CONTINUED)
YEAR ENDED DECEMBER 31, 2024**

	Budget		Actual	Variance
	Original	Final		Final Budget - Positive (Negative)
Permits:				
Building	\$ 501,000	\$ 501,000	\$ 625,069	\$ 124,069
Electrical	171,000	171,000	183,487	12,487
Heating	95,000	95,000	105,180	10,180
Plumbing and Sewer	85,000	85,000	109,863	24,863
Burning	30,000	30,000	23,212	(6,788)
Trailer Parking	12,000	12,000	11,214	(786)
State Building	4,000	4,000	5,120	1,120
Signs	12,500	12,500	14,668	2,168
Street Occupancy	10,000	10,000	10,693	693
Street Excavating and Patching	270,000	270,000	204,524	(65,476)
Sundry	8,500	8,500	8,685	185
Total Licenses and Permits	1,891,575	1,891,575	2,013,114	121,539
Fines and Forfeits:				
Court Fines and Penalties	250,000	250,000	338,127	88,127
Public Charges for Services:				
Legal Services	1,100	1,100	1,226	126
Finance	4,000	4,000	5,312	1,312
Library	-	-	499	499
Community Development	300	300	222	(78)
Parks and Recreation	1,105,932	1,105,932	1,064,003	(41,929)
Public Works:				
Street Division	18,250	18,250	99,832	81,582
Traffic	115,150	115,150	84,942	(30,208)
Inspection Department	66,000	66,000	75,942	9,942
Health Department	109,340	109,340	107,387	(1,953)
Police Department	808,763	808,763	833,686	24,923
Fire Department	32,500	32,500	133,907	101,407
Total Public Charges for Services	2,261,335	2,261,335	2,406,958	145,623
Investment Income:				
Investment Income	1,359,605	1,359,605	2,301,628	942,023
Interest on Taxes	110,000	110,000	117,281	7,281
Total Investment Income	1,469,605	1,469,605	2,418,909	949,304

**CITY OF APPLETON, WISCONSIN
GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL REVENUES,
AND OTHER FINANCING SOURCES (CONTINUED)
YEAR ENDED DECEMBER 31, 2024**

	Budget		Actual	Variance
	Original	Final		Final Budget - Positive (Negative)
Miscellaneous:				
Fees and Commissions	\$ 610,980	\$ 610,980	\$ 503,753	\$ (107,227)
Zoning and Subdivision Fees	34,000	34,000	32,440	(1,560)
Property Inquiry Fees	67,600	67,600	65,073	(2,527)
Miscellaneous Revenue	95,650	102,781	116,450	13,669
Rental of City Property	95,545	95,545	84,873	(10,672)
Donation and Memorials	53,850	149,557	139,699	(9,858)
Damage to City Property	76,000	76,000	87,168	11,168
Other Reimbursements	319,600	471,294	745,978	274,684
Leases	114,188	114,188	88,148	(26,040)
Board of Appeals	6,000	6,000	2,800	(3,200)
Total Miscellaneous	<u>1,473,413</u>	<u>1,727,945</u>	<u>1,866,382</u>	<u>138,437</u>
Total Revenues	67,016,546	67,271,079	69,046,630	1,775,551
Other Financing Sources:				
Subscription-Based IT Arrangement Issued	-	-	2,253,760	2,253,760
Proceeds from Sale of Capital Assets	5,000	5,000	10,278	5,278
Transfers In	3,975,198	5,975,198	5,780,644	(194,554)
Total Other Financing Sources	<u>3,980,198</u>	<u>5,980,198</u>	<u>8,044,682</u>	<u>2,064,484</u>
Total Revenues and Other Financing Sources	<u>\$ 70,996,744</u>	<u>\$ 73,251,277</u>	<u>\$ 77,091,312</u>	<u>\$ 3,840,035</u>

**CITY OF APPLETON, WISCONSIN
GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL EXPENDITURES,
AND OTHER FINANCING USES
YEAR ENDED DECEMBER 31, 2024**

	Budget		Actual	Variance
	Original	Final		Final Budget - Positive (Negative)
General Government:				
Common Council	\$ 150,735	\$ 150,735	\$ 144,445	\$ 6,290
Mayor	508,948	521,748	494,381	27,367
Legal Service	1,248,722	1,259,522	1,161,891	97,631
Finance	970,075	970,075	964,704	5,371
Information Technology	2,666,780	3,007,780	2,575,223	432,557
Human Resources	811,850	833,130	833,131	(1)
Other General Government	3,036,660	5,468,050	2,138,077	3,329,973
Total General Government	<u>9,393,770</u>	<u>12,211,040</u>	<u>8,311,852</u>	<u>3,899,188</u>
Public Safety:				
Health Services	1,325,639	1,333,958	1,330,467	3,491
Police	21,041,500	21,141,479	23,316,459	(2,174,980)
Fire	14,454,610	14,520,270	14,888,514	(368,244)
Total Public Safety	<u>36,821,749</u>	<u>36,995,707</u>	<u>39,535,440</u>	<u>(2,539,733)</u>
Public Works	13,019,302	13,629,549	13,005,962	623,587
Culture and Recreation:				
Library	4,768,505	4,964,020	5,105,809	(141,789)
Parks and Recreation	4,469,923	4,491,969	4,293,376	198,593
Total Culture and Recreation	<u>9,238,428</u>	<u>9,455,989</u>	<u>9,399,185</u>	<u>56,804</u>
Conservation and Development	1,773,721	1,798,221	1,796,514	1,707
Debt Service: Principal	<u>-</u>	<u>-</u>	<u>144,490</u>	<u>(144,490)</u>
Total Expenditures	70,246,970	74,090,506	72,193,443	1,897,063
Other Financing Uses:				
Transfers Out	<u>749,774</u>	<u>2,749,774</u>	<u>2,811,012</u>	<u>(61,238)</u>
Total Expenditures and Other Financing Uses	<u>\$ 70,996,744</u>	<u>\$ 76,840,280</u>	<u>\$ 75,004,455</u>	<u>\$ 1,835,825</u>

**CITY OF APPLETON, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2024**

	Special Revenue Funds	Capital Projects Funds	Total Nonmajor Governmental Funds
ASSETS			
Cash and Investments	\$ 12,374,218	\$ 23,284,864	\$ 35,659,082
Receivables:			
Taxes and Special Charges	1,891,888	1,068,906	2,960,794
Accounts	316,126	69,176	385,302
Special Assessments	-	124,350	124,350
Housing Loans, Net	6,340,240	-	6,340,240
Other	206,168	-	206,168
Due from Other Funds	62,678	-	62,678
Due from Other Governments	587,322	-	587,322
Prepaid Items	-	420	420
	<u>\$ 21,778,640</u>	<u>\$ 24,547,716</u>	<u>\$ 46,326,356</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES			
Liabilities:			
Accounts Payable	\$ 323,077	\$ 447,131	\$ 770,208
Other Accrued Liabilities	64,993	14,810	79,803
Due to Other Funds	378,139	-	378,139
Advance from Other Funds	-	517,202	517,202
Unearned Revenues	5,609,492	-	5,609,492
Total Liabilities	<u>6,375,701</u>	<u>979,143</u>	<u>7,354,844</u>
Deferred Inflows of Resources:			
Unearned and Unavailable Revenue	9,065,614	1,571,574	10,637,188
Total Deferred Inflows of Resources	<u>9,065,614</u>	<u>1,571,574</u>	<u>10,637,188</u>
Fund Balances:			
Restricted	3,536,800	9,505,162	13,041,962
Committed	2,818,946	-	2,818,946
Assigned	-	12,491,837	12,491,837
Unassigned	(18,421)	-	(18,421)
Total Fund Balances	<u>6,337,325</u>	<u>21,996,999</u>	<u>28,334,324</u>
	<u>\$ 21,778,640</u>	<u>\$ 24,547,716</u>	<u>\$ 46,326,356</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 21,778,640</u>	<u>\$ 24,547,716</u>	<u>\$ 46,326,356</u>

**CITY OF APPLETON, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2024**

	Special Revenue						
	Community Development Block Grant	Sanitation & Recycling Program	Tax Incremental District No. 3	Health Grants	COVID-19 Response	Police Grants	Hazardous Materials Level A
ASSETS							
Cash and Investments	\$ -	\$ 3,118,836	\$ 931,911	\$ 109,314	\$ 2,211	\$ -	\$ 271,496
Receivables:							
Taxes and Special Charges	-	1,451,731	438,072	-	-	-	-
Accounts	-	212,326	25,000	500	-	-	-
Special Assessments	-	-	-	-	-	-	-
Housing Loans, Net	-	-	-	-	-	-	-
Other	-	206,168	-	-	-	-	-
Due from Other Funds	-	62,678	-	-	-	-	-
Due from Other Governments	194,538	-	-	82,948	750	50,308	11,269
Prepaid Items	-	-	-	-	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Assets	<u>\$ 194,538</u>	<u>\$ 5,051,739</u>	<u>\$ 1,394,983</u>	<u>\$ 192,762</u>	<u>\$ 2,961</u>	<u>\$ 50,308</u>	<u>\$ 282,765</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
LIABILITIES							
Accounts Payable	\$ 3,405	\$ 99,297	\$ -	\$ -	\$ 200	\$ 3,050	\$ 2,818
Other Accrued Liabilities	3,820	44,496	-	6,196	2,760	-	1,096
Due to Other Funds	140,322	-	-	-	-	44,258	-
Advance from Other Funds	-	-	-	-	-	-	-
Unearned Revenues	-	-	-	135,666	-	-	-
Total Liabilities	<u>147,547</u>	<u>143,793</u>	<u>-</u>	<u>141,862</u>	<u>2,960</u>	<u>47,308</u>	<u>3,914</u>
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue	-	2,089,000	630,373	-	-	3,000	-
FUND BALANCES							
Restricted	46,991	-	764,610	50,900	-	-	278,851
Committed	-	2,818,946	-	-	-	-	-
Assigned	-	-	-	-	-	-	-
Unassigned	-	-	-	-	1	-	-
Total Fund Balances	<u>46,991</u>	<u>2,818,946</u>	<u>764,610</u>	<u>50,900</u>	<u>1</u>	<u>-</u>	<u>278,851</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 194,538</u>	<u>\$ 5,051,739</u>	<u>\$ 1,394,983</u>	<u>\$ 192,762</u>	<u>\$ 2,961</u>	<u>\$ 50,308</u>	<u>\$ 282,765</u>

**CITY OF APPLETON, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)
DECEMBER 31, 2024**

	Special Revenue						
	Room Tax	Wheel Tax	Continuum of Care	HOME Homeowner	Housing Rehabilitation Grant	Business and Neighborhood Revitalization Grant	Emergency Shelter
ASSETS							
Cash and Investments	\$ -	\$ -	\$ -	\$ 182,590	\$ 80,854	\$ 3,121	\$ -
Receivables:							
Taxes and Special Charges	-	-	-	-	-	2,085	-
Accounts	78,250	-	-	-	50	-	-
Special Assessments	-	-	-	-	-	-	-
Housing Loans, Net	-	-	-	791,888	5,368,747	-	-
Other	-	-	-	-	-	-	-
Due from Other Funds	-	-	-	-	-	-	-
Due from Other Governments	-	120,145	69,191	-	28,050	-	30,123
Prepaid Items	-	-	-	-	-	-	-
	<u>\$ 78,250</u>	<u>\$ 120,145</u>	<u>\$ 69,191</u>	<u>\$ 974,478</u>	<u>\$ 5,477,701</u>	<u>\$ 5,206</u>	<u>\$ 30,123</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
LIABILITIES							
Accounts Payable	\$ 68,043	\$ -	\$ 15,007	\$ 12,914	\$ 30	\$ -	\$ 26,663
Other Accrued Liabilities	-	-	1,324	317	2,532	-	837
Due to Other Funds	1,974	120,145	71,282	-	-	-	158
Advance from Other Funds	-	-	-	-	-	-	-
Unearned Revenues	-	-	-	-	-	-	-
Total Liabilities	<u>70,017</u>	<u>120,145</u>	<u>87,613</u>	<u>13,231</u>	<u>2,562</u>	<u>-</u>	<u>27,658</u>
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue	-	-	-	791,889	5,368,747	3,000	-
FUND BALANCES							
Restricted	8,233	-	-	169,358	106,392	2,206	2,465
Committed	-	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-
Unassigned	-	-	(18,422)	-	-	-	-
Total Fund Balances	<u>8,233</u>	<u>-</u>	<u>(18,422)</u>	<u>169,358</u>	<u>106,392</u>	<u>2,206</u>	<u>2,465</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 78,250</u>	<u>\$ 120,145</u>	<u>\$ 69,191</u>	<u>\$ 974,478</u>	<u>\$ 5,477,701</u>	<u>\$ 5,206</u>	<u>\$ 30,123</u>

**CITY OF APPLETON, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)
DECEMBER 31, 2024**

	Special Revenue					
	Lead Hazard Control Grant	Peabody Estate	Lutz Park	Park Purpose Open Space	Union Spring Park	Project City Park
ASSETS						
Cash and Investments	\$ 22,270	\$ 75,134	\$ 156,560	\$ 194,996	\$ 20	\$ 6,827
Receivables:						
Taxes and Special Charges	-	-	-	-	-	-
Accounts	-	-	-	-	-	-
Special Assessments	-	-	-	-	-	-
Housing Loans, Net	179,605	-	-	-	-	-
Other	-	-	-	-	-	-
Due from Other Funds	-	-	-	-	-	-
Due from Other Governments	-	-	-	-	-	-
Prepaid Items	-	-	-	-	-	-
	<u>\$ 201,875</u>	<u>\$ 75,134</u>	<u>\$ 156,560</u>	<u>\$ 194,996</u>	<u>\$ 20</u>	<u>\$ 6,827</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES						
LIABILITIES						
Accounts Payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Other Accrued Liabilities	-	-	-	-	-	-
Due to Other Funds	-	-	-	-	-	-
Advance from Other Funds	-	-	-	-	-	-
Unearned Revenues	-	-	-	-	-	-
Total Liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES						
Unavailable Revenue	179,605	-	-	-	-	-
FUND BALANCES						
Restricted	22,270	75,134	156,560	194,996	20	6,827
Committed	-	-	-	-	-	-
Assigned	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-
Total Fund Balances	<u>22,270</u>	<u>75,134</u>	<u>156,560</u>	<u>194,996</u>	<u>20</u>	<u>6,827</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 201,875</u>	<u>\$ 75,134</u>	<u>\$ 156,560</u>	<u>\$ 194,996</u>	<u>\$ 20</u>	<u>\$ 6,827</u>

**CITY OF APPLETON, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)
DECEMBER 31, 2024**

	Special Revenue				Total Nonmajor Special Revenue Funds
	Miracle League Baseball	Library Grant	ARPA Grant	Ellen Kort Peace Park	
ASSETS					
Cash and Investments	\$ 27,359	\$ 18,876	\$ 7,074,958	\$ 96,885	\$ 12,374,218
Receivables:					
Taxes and Special Charges	-	-	-	-	1,891,888
Accounts	-	-	-	-	316,126
Special Assessments	-	-	-	-	-
Housing Loans, Net	-	-	-	-	6,340,240
Other	-	-	-	-	206,168
Due from Other Funds	-	-	-	-	62,678
Due from Other Governments	-	-	-	-	587,322
Prepaid Items	-	-	-	-	-
	<u>\$ 27,359</u>	<u>\$ 18,876</u>	<u>\$ 7,074,958</u>	<u>\$ 96,885</u>	<u>\$ 21,778,640</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES					
LIABILITIES					
Accounts Payable	\$ -	\$ -	\$ 91,650	\$ -	\$ 323,077
Other Accrued Liabilities	-	1,615	-	-	64,993
Due to Other Funds	-	-	-	-	378,139
Advance from Other Funds	-	-	-	-	-
Unearned Revenues	-	-	5,473,826	-	5,609,492
Total Liabilities	<u>-</u>	<u>1,615</u>	<u>5,565,476</u>	<u>-</u>	<u>6,375,701</u>
DEFERRED INFLOWS OF RESOURCES					
Unavailable Revenue	-	-	-	-	9,065,614
FUND BALANCES					
Restricted	27,359	17,261	1,509,482	96,885	3,536,800
Committed	-	-	-	-	2,818,946
Assigned	-	-	-	-	-
Unassigned	-	-	-	-	(18,421)
Total Fund Balances	<u>27,359</u>	<u>17,261</u>	<u>1,509,482</u>	<u>96,885</u>	<u>6,337,325</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 27,359</u>	<u>\$ 18,876</u>	<u>\$ 7,074,958</u>	<u>\$ 96,885</u>	<u>\$ 21,778,640</u>

**CITY OF APPLETON, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECTS FUNDS
DECEMBER 31, 2024**

	Capital Projects					
ASSETS	Subdivision Development Projects	Industrial Park Land	Tax Incremental District No. 6	Tax Incremental District No. 7	Tax Incremental District No. 8	Tax Incremental District No. 9
Cash and Investments	\$ 437,903	\$ 2,766,923	\$ -	\$ 2,026,551	\$ 1,391,837	\$ 956,126
Receivables:						
Taxes and Special Charges	68,671	-	-	33,490	604,918	2,745
Accounts	69,176	-	-	-	-	-
Special Assessments	124,350	-	-	-	-	-
Housing Loans, Net	-	-	-	-	-	-
Other	-	-	-	-	-	-
Due from Other Funds	-	-	-	-	-	-
Due from Other Governments	-	-	-	-	-	-
Prepaid Items	-	420	-	-	-	-
	<u>700,100</u>	<u>2,767,343</u>	<u>-</u>	<u>2,060,041</u>	<u>1,996,755</u>	<u>958,871</u>
Total Assets	\$ 700,100	\$ 2,767,343	\$ -	\$ 2,060,041	\$ 1,996,755	\$ 958,871
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES						
LIABILITIES						
Accounts Payable	\$ 179,622	\$ 420	\$ -	\$ -	\$ -	\$ -
Other Accrued Liabilities	4,957	-	-	-	390	-
Due to Other Funds	-	-	-	-	-	-
Advance from Other Funds	-	-	-	-	-	-
Unearned Revenues	-	-	-	-	-	-
Total Liabilities	<u>184,579</u>	<u>420</u>	<u>-</u>	<u>-</u>	<u>390</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES						
Unavailable Revenue	124,350	-	-	45,758	870,459	3,950
FUND BALANCES						
Restricted	-	-	-	2,014,283	1,125,906	954,921
Committed	-	-	-	-	-	-
Assigned	391,171	2,766,923	-	-	-	-
Unassigned	-	-	-	-	-	-
Total Fund Balances	<u>391,171</u>	<u>2,766,923</u>	<u>-</u>	<u>2,014,283</u>	<u>1,125,906</u>	<u>954,921</u>
	<u>700,100</u>	<u>2,767,343</u>	<u>-</u>	<u>2,060,041</u>	<u>1,996,755</u>	<u>958,871</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 700,100	\$ 2,767,343	\$ -	\$ 2,060,041	\$ 1,996,755	\$ 958,871

**CITY OF APPLETON, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECTS FUNDS (CONTINUED)
DECEMBER 31, 2024**

	Capital Projects						
	Tax Incremental District No. 10	Tax Incremental District No. 11	Tax Incremental District No. 12	Tax Incremental District No. 13	Public Safety Facilities	CEA Replacement	Community Development
ASSETS							
Cash and Investments	\$ 371,222	\$ 1,514,299	\$ 702,287	\$ 2,206,305	\$ 72,552	\$ 6,333,945	\$ 83,052
Receivables:							
Taxes and Special Charges	-	38,842	-	320,240	-	-	-
Accounts	-	-	-	-	-	-	-
Special Assessments	-	-	-	-	-	-	-
Housing Loans, Net	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-
Due from Other Funds	-	-	-	-	-	-	-
Due from Other Governments	-	-	-	-	-	-	-
Prepaid Items	-	-	-	-	-	-	-
Total Assets	<u>\$ 371,222</u>	<u>\$ 1,553,141</u>	<u>\$ 702,287</u>	<u>\$ 2,526,545</u>	<u>\$ 72,552</u>	<u>\$ 6,333,945</u>	<u>\$ 83,052</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES							
LIABILITIES							
Accounts Payable	\$ -	\$ -	\$ -	\$ 80,772	\$ -	\$ -	\$ -
Other Accrued Liabilities	-	472	499	865	-	-	-
Due to Other Funds	-	-	-	-	-	-	-
Advance from Other Funds	-	517,202	-	-	-	-	-
Unearned Revenues	-	-	-	-	-	-	-
Total Liabilities	<u>-</u>	<u>517,674</u>	<u>499</u>	<u>81,637</u>	<u>-</u>	<u>-</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue	-	55,892	-	471,165	-	-	-
FUND BALANCES							
Restricted	371,222	979,575	701,788	1,973,743	-	-	-
Committed	-	-	-	-	-	-	-
Assigned	-	-	-	-	72,552	6,333,945	83,052
Unassigned	-	-	-	-	-	-	-
Total Fund Balances	<u>371,222</u>	<u>979,575</u>	<u>701,788</u>	<u>1,973,743</u>	<u>72,552</u>	<u>6,333,945</u>	<u>83,052</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 371,222</u>	<u>\$ 1,553,141</u>	<u>\$ 702,287</u>	<u>\$ 2,526,545</u>	<u>\$ 72,552</u>	<u>\$ 6,333,945</u>	<u>\$ 83,052</u>

**CITY OF APPLETON, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECTS FUNDS (CONTINUED)
DECEMBER 31, 2024**

	Capital Projects			Total Nonmajor Capital Projects Funds
	City Center Facilities	Public Works Equipment	Information Technology	
ASSETS				
Cash and Investments	\$ 623	\$ 3,504,446	\$ 916,793	\$ 23,284,864
Receivables:				
Taxes and Special Charges	-	-	-	1,068,906
Accounts	-	-	-	69,176
Special Assessments	-	-	-	124,350
Housing Loans, Net	-	-	-	-
Other	-	-	-	-
Due from Other Funds	-	-	-	-
Due from Other Governments	-	-	-	-
Prepaid Items	-	-	-	420
	<u>\$ 623</u>	<u>\$ 3,504,446</u>	<u>\$ 916,793</u>	<u>\$ 24,547,716</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES				
LIABILITIES				
Accounts Payable	\$ -	\$ 184,837	\$ 1,480	\$ 447,131
Other Accrued Liabilities	-	7,627	-	14,810
Due to Other Funds	-	-	-	-
Advance from Other Funds	-	-	-	517,202
Unearned Revenues	-	-	-	-
Total Liabilities	<u>-</u>	<u>192,464</u>	<u>1,480</u>	<u>979,143</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable Revenue	-	-	-	1,571,574
FUND BALANCES				
Restricted	623	1,112,166	270,935	9,505,162
Committed	-	-	-	-
Assigned	-	2,199,816	644,378	12,491,837
Unassigned	-	-	-	-
Total Fund Balances	<u>623</u>	<u>3,311,982</u>	<u>915,313</u>	<u>21,996,999</u>
	<u>\$ 623</u>	<u>\$ 3,504,446</u>	<u>\$ 916,793</u>	<u>\$ 24,547,716</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 623</u>	<u>\$ 3,504,446</u>	<u>\$ 916,793</u>	<u>\$ 24,547,716</u>

**CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Special Revenue Funds	Capital Projects Funds	Total Nonmajor Governmental Funds
	<u> </u>	<u> </u>	<u> </u>
REVENUES			
Taxes	\$ 5,377,712	\$ 3,599,516	\$ 8,977,228
Special Assessments	-	525,448	525,448
Intergovernmental	7,966,946	1,779,144	9,746,090
Public Charges for Services	2,075,143	13,936	2,089,079
Investment Income (Loss)	835,157	890,760	1,725,917
Miscellaneous	254,645	4,143,333	4,397,978
Total Revenues	<u>16,509,603</u>	<u>10,952,137</u>	<u>27,461,740</u>
EXPENDITURES			
Current:			
General Government	1,384,865	62,665	1,447,530
Public Safety	3,481,008	-	3,481,008
Public Works	3,679,013	-	3,679,013
Culture and Recreation	110,248	-	110,248
Conservation and Development	1,764,339	170,157	1,934,496
Debt Service:			
Interest and Fiscal Charges	-	28,360	28,360
Capital Outlay	29,245	13,492,275	13,521,520
Total Expenditures	<u>10,448,718</u>	<u>13,753,457</u>	<u>24,202,175</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	6,060,885	(2,801,320)	3,259,565
OTHER FINANCING SOURCES (USES)			
Long-Term Debt Issued	-	9,451,000	9,451,000
Transfers In	-	865,598	865,598
Transfers Out	(4,581,695)	(1,194,135)	(5,775,830)
Total Other Financing Sources (Uses)	<u>(4,581,695)</u>	<u>9,122,463</u>	<u>4,540,768</u>
NET CHANGE IN FUND BALANCES	1,479,190	6,321,143	7,800,333
Fund Balances - Beginning of Year As Originally Reported	4,858,135	35,974,345	40,832,480
Change Within Financial Reporting Entity: Nonmajor to Major Fund	<u>-</u>	<u>(20,298,489)</u>	<u>(20,298,489)</u>
Fund Balances, Beginning of Year, As Adjusted	<u>4,858,135</u>	<u>15,675,856</u>	<u>20,533,991</u>
FUND BALANCES - END OF YEAR	<u>\$ 6,337,325</u>	<u>\$ 21,996,999</u>	<u>\$ 28,334,324</u>

CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
YEAR ENDED DECEMBER 31, 2024

	Special Revenue						
	Community Development Block Grant	Sanitation & Recycling Program	Tax Incremental District No. 3	Health Grants	COVID-19 Response	Police Grants	Hazardous Materials Level A
REVENUES							
Taxes	\$ -	\$ 2,089,000	\$ 1,642,127	\$ -	\$ -	\$ -	\$ -
Special Assessments	-	-	-	-	-	-	-
Intergovernmental	469,377	88	8,734	228,030	580,819	314,499	78,274
Public Charges for Services	-	2,052,492	-	-	-	-	5,151
Investment Income (Loss)	-	131,528	71,937	-	-	-	12,005
Miscellaneous	-	391	-	-	-	-	-
Total Revenues	<u>469,377</u>	<u>4,273,499</u>	<u>1,722,798</u>	<u>228,030</u>	<u>580,819</u>	<u>314,499</u>	<u>95,430</u>
EXPENDITURES							
Current:							
General Government	-	-	1,547	-	-	-	-
Public Safety	-	-	-	223,818	528,082	314,499	115,558
Public Works	-	3,665,443	-	-	-	-	-
Culture and Recreation	-	-	-	-	-	-	-
Conservation and Development	469,377	-	-	-	-	-	-
Debt Service:							
Interest and Fiscal Charges	-	-	-	-	-	-	-
Capital Outlay	-	-	-	-	-	-	-
Total Expenditures	<u>469,377</u>	<u>3,665,443</u>	<u>1,547</u>	<u>223,818</u>	<u>528,082</u>	<u>314,499</u>	<u>115,558</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	608,056	1,721,251	4,212	52,737	-	(20,128)
OTHER FINANCING SOURCES (USES)							
Long-Term Debt Issued	-	-	-	-	-	-	-
Proceeds from Sale of Capital Assets	-	-	-	-	-	-	-
Transfers In	-	-	-	-	-	-	-
Transfers Out	-	-	(1,150,000)	(4,212)	(52,734)	-	-
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>(1,150,000)</u>	<u>(4,212)</u>	<u>(52,734)</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	-	608,056	571,251	-	3	-	(20,128)
Fund Balances - Beginning of Year, As Originally Reported	46,991	2,210,890	193,359	50,900	(2)	-	298,979
Change Within Financial Reporting Entity: Nonmajor to Major Fund	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balances - Beginning of Year, As Adjusted	<u>46,991</u>	<u>2,210,890</u>	<u>193,359</u>	<u>50,900</u>	<u>(2)</u>	<u>-</u>	<u>298,979</u>
FUND BALANCES - END OF YEAR	<u>\$ 46,991</u>	<u>\$ 2,818,946</u>	<u>\$ 764,610</u>	<u>\$ 50,900</u>	<u>\$ 1</u>	<u>\$ -</u>	<u>\$ 278,851</u>

CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
NONMAJOR SPECIAL REVENUE FUNDS
YEAR ENDED DECEMBER 31, 2024

	Special Revenue						
	Room Tax	Wheel Tax	Continuum of Care	HOME Homeowner	Housing Rehabilitation Grant	Business and Neighborhood Revitalization Grant	Emergency Shelter
REVENUES							
Taxes	\$ 309,136	\$ 1,334,449	\$ -	\$ -	\$ -	\$ 3,000	\$ -
Special Assessments	-	-	-	-	-	-	-
Intergovernmental	-	-	356,282	-	122,105	63,828	317,784
Public Charges for Services	-	-	-	-	-	-	-
Investment Income (Loss)	-	-	-	-	4,078	-	-
Miscellaneous	-	-	-	38,322	179,984	-	-
Total Revenues	<u>309,136</u>	<u>1,334,449</u>	<u>356,282</u>	<u>38,322</u>	<u>306,167</u>	<u>66,828</u>	<u>317,784</u>
EXPENDITURES							
Current:							
General Government	268,814	-	-	-	-	-	-
Public Safety	-	-	-	-	-	-	-
Public Works	-	-	-	-	-	-	-
Culture and Recreation	-	-	-	-	-	-	-
Conservation and Development	-	-	356,282	211,448	344,057	65,391	317,784
Debt Service:							
Interest and Fiscal Charges	-	-	-	-	-	-	-
Capital Outlay	-	-	-	-	-	-	-
Total Expenditures	<u>268,814</u>	<u>-</u>	<u>356,282</u>	<u>211,448</u>	<u>344,057</u>	<u>65,391</u>	<u>317,784</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	40,322	1,334,449	-	(173,126)	(37,890)	1,437	-
OTHER FINANCING SOURCES (USES)							
Long-Term Debt Issued	-	-	-	-	-	-	-
Proceeds from Sale of Capital Assets	-	-	-	-	-	-	-
Transfers In	-	-	-	-	-	-	-
Transfers Out	(40,300)	(1,334,449)	-	-	-	-	-
Total Other Financing Sources (Uses)	<u>(40,300)</u>	<u>(1,334,449)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	22	-	-	(173,126)	(37,890)	1,437	-
Fund Balances - Beginning of Year, As Originally Reported	8,211	-	(18,422)	342,484	144,282	769	2,465
Change Within Financial Reporting Entity: Nonmajor to Major Fund	-	-	-	-	-	-	-
Fund Balances - Beginning of Year, As Adjusted	<u>8,211</u>	<u>-</u>	<u>(18,422)</u>	<u>342,484</u>	<u>144,282</u>	<u>769</u>	<u>2,465</u>
FUND BALANCES - END OF YEAR	<u>\$ 8,233</u>	<u>\$ -</u>	<u>\$ (18,422)</u>	<u>\$ 169,358</u>	<u>\$ 106,392</u>	<u>\$ 2,206</u>	<u>\$ 2,465</u>

**CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
NONMAJOR SPECIAL REVENUE FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Special Revenue					
	Lead Hazard Control Grant	Peabody Estate	Lutz Park	Park Purpose Open Space	Union Spring Park	Project City Park
REVENUES						
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Special Assessments	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-
Public Charges for Services	-	-	-	17,500	-	-
Investment Income (Loss)	-	3,258	6,789	7,361	11	296
Miscellaneous	-	-	-	13,500	-	-
Total Revenues	<u>-</u>	<u>3,258</u>	<u>6,789</u>	<u>38,361</u>	<u>11</u>	<u>296</u>
EXPENDITURES						
Current:						
General Government	-	-	-	-	-	-
Public Safety	-	-	-	-	-	-
Public Works	-	-	-	-	-	-
Culture and Recreation	-	-	-	-	220	-
Conservation and Development	-	-	-	-	-	-
Debt Service:						
Interest and Fiscal Charges	-	-	-	-	-	-
Capital Outlay	-	-	-	27,000	-	-
Total Expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>27,000</u>	<u>220</u>	<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	3,258	6,789	11,361	(209)	296
OTHER FINANCING SOURCES (USES)						
Long-Term Debt Issued	-	-	-	-	-	-
Proceeds from Sale of Capital Assets	-	-	-	-	-	-
Transfers In	-	-	-	-	-	-
Transfers Out	-	-	-	-	-	-
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	-	3,258	6,789	11,361	(209)	296
Fund Balances - Beginning of Year, As Originally Reported	22,270	71,876	149,771	183,635	229	6,531
Change Within Financial Reporting Entity: Nonmajor to Major Fund	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balances - Beginning of Year, As Adjusted	<u>22,270</u>	<u>71,876</u>	<u>149,771</u>	<u>183,635</u>	<u>229</u>	<u>6,531</u>
FUND BALANCES - END OF YEAR	<u>\$ 22,270</u>	<u>\$ 75,134</u>	<u>\$ 156,560</u>	<u>\$ 194,996</u>	<u>\$ 20</u>	<u>\$ 6,827</u>

CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
NONMAJOR SPECIAL REVENUE FUNDS
YEAR ENDED DECEMBER 31, 2024

	Special Revenue				Total Nonmajor Special Revenue Funds
	Miracle League Baseball	Library Grant	ARPA Grant	Ellen Kort Peace Park	
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 5,377,712
Special Assessments	-	-	-	-	-
Intergovernmental	-	-	5,427,126	-	7,966,946
Public Charges for Services	-	-	-	-	2,075,143
Investment Income (Loss)	1,277	-	592,672	3,945	835,157
Miscellaneous	-	19,448	-	3,000	254,645
Total Revenues	<u>1,277</u>	<u>19,448</u>	<u>6,019,798</u>	<u>6,945</u>	<u>16,509,603</u>
EXPENDITURES					
Current:					
General Government	-	-	1,114,504	-	1,384,865
Public Safety	-	-	2,299,051	-	3,481,008
Public Works	-	-	13,570	-	3,679,013
Culture and Recreation	-	110,028	-	-	110,248
Conservation and Development	-	-	-	-	1,764,339
Debt Service:					
Interest and Fiscal Charges	-	-	-	-	-
Capital Outlay	2,245	-	-	-	29,245
Total Expenditures	<u>2,245</u>	<u>110,028</u>	<u>3,427,125</u>	<u>-</u>	<u>10,448,718</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(968)	(90,580)	2,592,673	6,945	6,060,885
OTHER FINANCING SOURCES (USES)					
Long-Term Debt Issued	-	-	-	-	-
Proceeds from Sale of Capital Assets	-	-	-	-	-
Transfers In	-	-	-	-	-
Transfers Out	-	-	(2,000,000)	-	(4,581,695)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>(2,000,000)</u>	<u>-</u>	<u>(4,581,695)</u>
NET CHANGE IN FUND BALANCES	(968)	(90,580)	592,673	6,945	1,479,190
Fund Balances - Beginning of Year, As Originally Reported	28,327	107,841	916,809	89,940	4,858,135
Change Within Financial Reporting Entity: Nonmajor to Major Fund	-	-	-	-	-
Fund Balances - Beginning of Year, As Adjusted	<u>28,327</u>	<u>107,841</u>	<u>916,809</u>	<u>89,940</u>	<u>4,858,135</u>
FUND BALANCES - END OF YEAR	<u>\$ 27,359</u>	<u>\$ 17,261</u>	<u>\$ 1,509,482</u>	<u>\$ 96,885</u>	<u>\$ 6,337,325</u>

CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
NONMAJOR CAPITAL PROJECTS FUNDS
YEAR ENDED DECEMBER 31, 2024

	Capital Projects					
	Subdivision Development Projects	Industrial Park Land	Tax Incremental District No. 6	Tax Incremental District No. 7	Tax Incremental District No. 8	Tax Incremental District No. 9
REVENUES						
Taxes	\$ -	\$ -	-	\$ 246,422	\$ 799,022	\$ 110,322
Special Assessments	525,448	-	-	-	-	-
Intergovernmental	-	-	-	66,184	5,706	110,288
Public Charges for Services	-	-	-	-	-	-
Investment Income (Loss)	17,857	119,999	786	93,145	80,163	38,861
Miscellaneous	(6,435)	16,144	-	-	-	-
Total Revenues	<u>536,870</u>	<u>136,143</u>	<u>786</u>	<u>405,751</u>	<u>884,891</u>	<u>259,471</u>
EXPENDITURES						
Current:						
General Government	-	-	-	6,146	14,998	1,548
Public Safety	-	-	-	-	-	-
Public Works	-	-	-	-	-	-
Culture and Recreation	-	-	-	-	-	-
Conservation and Development	-	-	-	2,804	13,160	531
Debt Service:						
Interest and Fiscal Charges	-	-	-	-	-	-
Capital Outlay	622,257	27,604	-	-	-	-
Total Expenditures	<u>622,257</u>	<u>27,604</u>	<u>-</u>	<u>8,950</u>	<u>28,158</u>	<u>2,079</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(85,387)	108,539	786	396,801	856,733	257,392
OTHER FINANCING SOURCES (USES)						
Long-Term Debt Issued	-	-	-	-	-	-
Proceeds from Sale of Capital Assets	-	-	-	-	-	-
Transfers In	-	-	-	-	-	-
Transfers Out	-	-	-	-	(97,025)	-
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(97,025)</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	(85,387)	108,539	786	396,801	759,708	257,392
Fund Balances - Beginning of Year, As Originally Reported	476,558	2,658,384	(786)	1,617,482	366,198	697,529
Change Within Financial Reporting Entity: Nonmajor to Major Fund	-	-	-	-	-	-
Fund Balances - Beginning of Year, As Adjusted	<u>476,558</u>	<u>2,658,384</u>	<u>(786)</u>	<u>1,617,482</u>	<u>366,198</u>	<u>697,529</u>
FUND BALANCES - END OF YEAR	<u>\$ 391,171</u>	<u>\$ 2,766,923</u>	<u>\$ -</u>	<u>\$ 2,014,283</u>	<u>\$ 1,125,906</u>	<u>\$ 954,921</u>

CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
NONMAJOR CAPITAL PROJECTS FUNDS
YEAR ENDED DECEMBER 31, 2024

	Capital Projects						
	Tax Incremental District No. 10	Tax Incremental District No. 11	Tax Incremental District No. 12	Tax Incremental District No. 13	Public Safety Facilities	CEA Replacement	Community Development
REVENUES							
Taxes	\$ 206,228	\$ 1,770,719	\$ 466,803	\$ -	\$ -	\$ -	\$ -
Special Assessments	-	-	-	-	-	-	-
Intergovernmental	5,163	-	-	-	1,513,354	-	-
Public Charges for Services	-	-	-	13,936	-	-	-
Investment Income (Loss)	14,522	115,941	29,959	22,276	4,129	233,283	3,602
Miscellaneous	-	-	-	-	-	4,030,101	-
Total Revenues	<u>225,913</u>	<u>1,886,660</u>	<u>496,762</u>	<u>36,212</u>	<u>1,517,483</u>	<u>4,263,384</u>	<u>3,602</u>
EXPENDITURES							
Current:							
General Government	1,547	1,545	1,547	35,334	-	-	-
Public Safety	-	-	-	-	-	-	-
Public Works	-	-	-	-	-	-	-
Culture and Recreation	-	-	-	-	-	-	-
Conservation and Development	-	50,952	30,796	71,914	-	-	-
Debt Service:							
Interest and Fiscal Charges	-	28,360	-	-	-	-	-
Capital Outlay	-	50,982	-	3,222,477	2,098,870	3,787,906	-
Total Expenditures	<u>1,547</u>	<u>131,839</u>	<u>32,343</u>	<u>3,329,725</u>	<u>2,098,870</u>	<u>3,787,906</u>	<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	224,366	1,754,821	464,419	(3,293,513)	(581,387)	475,478	3,602
OTHER FINANCING SOURCES (USES)							
Long-Term Debt Issued	-	-	-	4,721,700	273,900	-	-
Proceeds from Sale of Capital Assets	-	-	-	-	-	-	-
Transfers In	-	-	-	-	-	865,598	-
Transfers Out	-	(1,097,110)	-	-	-	-	-
Total Other Financing Sources (Uses)	<u>-</u>	<u>(1,097,110)</u>	<u>-</u>	<u>4,721,700</u>	<u>273,900</u>	<u>865,598</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	224,366	657,711	464,419	1,428,187	(307,487)	1,341,076	3,602
Fund Balances - Beginning of Year, As Originally Reported	146,856	321,864	237,369	545,556	380,039	4,992,869	79,450
Change Within Financial Reporting Entity: Nonmajor to Major Fund	-	-	-	-	-	-	-
Fund Balances - Beginning of Year, As Adjusted	<u>146,856</u>	<u>321,864</u>	<u>237,369</u>	<u>545,556</u>	<u>380,039</u>	<u>4,992,869</u>	<u>79,450</u>
FUND BALANCES - END OF YEAR	<u>\$ 371,222</u>	<u>\$ 979,575</u>	<u>\$ 701,788</u>	<u>\$ 1,973,743</u>	<u>\$ 72,552</u>	<u>\$ 6,333,945</u>	<u>\$ 83,052</u>

CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (CONTINUED)
NONMAJOR CAPITAL PROJECTS FUNDS
YEAR ENDED DECEMBER 31, 2024

	Capital Projects				Total Nonmajor Capital Projects Funds
	Facilities Capital Projects	City Center Facilities	Public Works Equipment	Information Technology	
REVENUES					
Taxes	\$ -	\$ -	\$ -	\$ -	\$ 3,599,516
Special Assessments	-	-	-	-	525,448
Intergovernmental	-	-	78,449	-	1,779,144
Public Charges for Services	-	-	-	-	13,936
Investment Income (Loss)	-	-	79,727	36,510	890,760
Miscellaneous	-	-	103,523	-	4,143,333
Total Revenues	<u>-</u>	<u>-</u>	<u>261,699</u>	<u>36,510</u>	<u>10,952,137</u>
EXPENDITURES					
Current:					
General Government	-	-	-	-	62,665
Public Safety	-	-	-	-	-
Public Works	-	-	-	-	-
Culture and Recreation	-	-	-	-	-
Conservation and Development	-	-	-	-	170,157
Debt Service:					
Interest and Fiscal Charges	-	-	-	-	28,360
Capital Outlay	-	-	3,582,148	100,031	13,492,275
Total Expenditures	<u>-</u>	<u>-</u>	<u>3,582,148</u>	<u>100,031</u>	<u>13,753,457</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	-	(3,320,449)	(63,521)	(2,801,320)
OTHER FINANCING SOURCES (USES)					
Long-Term Debt Issued	-	-	4,305,400	150,000	9,451,000
Proceeds from Sale of Capital Assets	-	-	-	-	-
Transfers In	-	-	-	-	865,598
Transfers Out	-	-	-	-	(1,194,135)
Total Other Financing Sources (Uses)	<u>-</u>	<u>-</u>	<u>4,305,400</u>	<u>150,000</u>	<u>9,122,463</u>
NET CHANGE IN FUND BALANCES	-	-	984,951	86,479	6,321,143
Fund Balances - Beginning of Year, As Originally Reported	20,298,489	623	2,327,031	828,834	35,974,345
Change Within Financial Reporting Entity: Nonmajor to Major Fund	<u>(20,298,489)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(20,298,489)</u>
Fund Balances - Beginning of Year, As Adjusted	<u>-</u>	<u>623</u>	<u>2,327,031</u>	<u>828,834</u>	<u>15,675,856</u>
FUND BALANCES - END OF YEAR	<u>\$ -</u>	<u>\$ 623</u>	<u>\$ 3,311,982</u>	<u>\$ 915,313</u>	<u>\$ 21,996,999</u>

**CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF NET POSITION
NONMAJOR ENTERPRISE FUNDS
DECEMBER 31, 2024**

	Parking Utility	Reid Municipal Golf Course	Total Nonmajor Enterprise Funds
ASSETS			
Current Assets:			
Cash and Investments	\$ 5,371,002	\$ 1,008,130	\$ 6,379,132
Receivables:			
Customer Accounts	248,786	-	248,786
Leases		892,120	892,120
Prepaid Items	1,300	-	1,300
Total Current Assets	<u>5,621,088</u>	<u>1,900,250</u>	<u>7,521,338</u>
Capital Assets:			
Nondepreciable	2,611,073	390,763	3,001,836
Depreciable	5,207,453	720,075	5,927,528
Total Capital Assets	<u>7,818,526</u>	<u>1,110,838</u>	<u>8,929,364</u>
 Total Assets	 13,439,614	 3,011,088	 16,450,702
DEFERRED OUTFLOWS OF RESOURCES			
Pension Related Amounts	318,080	129,123	447,203
Other Postemployment Related Amounts	31,406	25,308	56,714
 Total Deferred Outflows of Resources	 349,486	 154,431	 503,917
LIABILITIES			
Current Liabilities:			
Accounts Payable	434,667	30,966	465,633
Other Accrued Liabilities	25,888	9,245	35,133
Accrued Interest Payable	3,350	150	3,500
Compensated Absences	9,459	12,821	22,280
Unearned Revenue	60,765	42,502	103,267
Current Portion of Long-Term Debt	150,000	20,000	170,000
Total Current Liabilities	<u>684,129</u>	<u>115,684</u>	<u>799,813</u>
Long-Term Obligations, Less Current Portion:			
Advance from Other Funds	-	240,000	240,000
General Obligation Debt	370,000	-	370,000
Compensated Absences	37,837	51,285	89,122
Net Pension Liability	35,343	14,183	49,526
Other Postemployment Benefits	77,982	62,840	140,822
Total Long-Term Liabilities	<u>521,162</u>	<u>368,308</u>	<u>889,470</u>
 Total Liabilities	 1,205,291	 483,992	 1,689,283
DEFERRED INFLOWS OF RESOURCES			
Pension Related Amounts	188,792	75,764	264,556
Other Postemployment Related Amounts	10,612	8,552	19,164
Leases	-	892,120	892,120
 Total Deferred Inflows of Resources	 199,404	 976,436	 1,175,840
NET POSITION			
Net Investment in Capital Assets	7,237,332	1,065,632	8,302,964
Unrestricted	5,147,073	639,459	5,786,532
 Total Net Position	 <u>\$ 12,384,405</u>	 <u>\$ 1,705,091</u>	 <u>\$ 14,089,496</u>

**CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
NONMAJOR ENTERPRISE FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Parking Utility	Reid Municipal Golf Course	Total Nonmajor Enterprise Funds
	<u> </u>	<u> </u>	<u> </u>
OPERATING REVENUES			
Charges for Services	\$ 2,430,726	\$ 1,237,183	\$ 3,667,909
Other	659,418	94,860	754,278
Total Operating Revenues	<u>3,090,144</u>	<u>1,332,043</u>	<u>4,422,187</u>
OPERATING EXPENSES			
Operation and Maintenance	1,678,468	1,095,214	2,773,682
Depreciation and Amortization	421,968	63,775	485,743
Total Operating Expenses	<u>2,100,436</u>	<u>1,158,989</u>	<u>3,259,425</u>
OPERATING INCOME	989,708	173,054	1,162,762
NONOPERATING REVENUES (EXPENSES)			
Investment Income	153,728	32,316	186,044
Net Increase (Decrease) in the Fair Value of Investments	40,330	9,264	49,594
Interest and Fiscal Charges	<u>(14,450)</u>	<u>(1,163)</u>	<u>(15,613)</u>
Total Nonoperating Revenues (Expenses)	<u>179,608</u>	<u>40,417</u>	<u>220,025</u>
INCOME BEFORE CONTRIBUTIONS AND TRANSFERS	1,169,316	213,471	1,382,787
Transfers In	1,150,000	-	1,150,000
Transfers Out	<u>(13,956)</u>	<u>(26,856)</u>	<u>(40,812)</u>
CHANGE IN NET POSITION	2,305,360	186,615	2,491,975
Net Position - Beginning of Year	<u>10,079,045</u>	<u>1,518,476</u>	<u>11,597,521</u>
NET POSITION - END OF YEAR	<u>\$ 12,384,405</u>	<u>\$ 1,705,091</u>	<u>\$ 14,089,496</u>

**CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF CASH FLOWS
NONMAJOR ENTERPRISE FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Parking Utility	Reid Municipal Golf Course	Total Nonmajor Enterprise Funds
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash Received from Customers	\$ 2,859,272	\$ 1,328,599	\$ 4,187,871
Cash Paid for Employee Wages and Benefits	(783,584)	(500,802)	(1,284,386)
Cash Paid to Suppliers	(515,779)	(514,670)	(1,030,449)
Net Cash Provided by Operating Activities	<u>1,559,909</u>	<u>313,127</u>	<u>1,873,036</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Transfer In	1,150,000	-	1,150,000
Transfer Out	(13,956)	(26,856)	(40,812)
Net Cash Provided (Used) by Noncapital Financing Activities	<u>1,136,044</u>	<u>(26,856)</u>	<u>1,109,188</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Acquisition of Capital Assets	(1,560,249)	-	(1,560,249)
Principal Paid on Long-Term Debt	(140,000)	(75,000)	(215,000)
Interest Paid on Long-Term Debt	(15,500)	(1,726)	(17,226)
Net Cash Used by Capital and Related Financing Activities	<u>(1,715,749)</u>	<u>(76,726)</u>	<u>(1,792,475)</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Pooled Cash Income (Loss)	<u>194,058</u>	<u>41,580</u>	<u>235,638</u>
CHANGE IN CASH AND CASH EQUIVALENTS			
	1,174,262	251,125	1,425,387
Cash and Cash Equivalents - Beginning of Year	<u>4,196,740</u>	<u>757,005</u>	<u>4,953,745</u>
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 5,371,002</u>	<u>\$ 1,008,130</u>	<u>\$ 6,379,132</u>
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES			
Operating Income	\$ 989,708	\$ 173,054	\$ 1,162,762
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:			
Depreciation	421,968	63,775	485,743
Change in Pension Related Activities:			
Pension Asset/Liability	(87,757)	(32,172)	(119,929)
Deferred Outflows of Resources	144,935	46,146	191,081
Deferred Inflows of Resources	(68,861)	(21,260)	(90,121)
Change in Other Postemployment Related Activities:			
Total OPEB Liability	27,061	28,893	55,954
Deferred Outflows of Resources	(20,349)	(17,937)	(38,286)
Deferred Inflows of Resources	(279)	1,291	1,012
Change in Operating Assets and Liabilities:			
Accounts Receivables	(188,860)	3,247	(185,613)
Inventories and Prepaid Items	(1,300)	-	(1,300)
Accounts Payable	386,998	26,038	413,036
Other Accrued Liabilities	(75)	47	(28)
Unearned Revenue	(42,012)	(6,691)	(48,703)
Compensated Absences	(1,268)	48,696	47,428
Net Cash Provided by Operating Activities	<u>\$ 1,559,909</u>	<u>\$ 313,127</u>	<u>\$ 1,873,036</u>

**CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
DECEMBER 31, 2024**

	Central Equipment Agency	Risk Management	Facilities Management	Total Internal Service Funds
ASSETS				
Current Assets:				
Cash and Investments	\$ 939,897	\$ 1,595,034	\$ 195,279	\$ 2,730,210
Receivables:				
Accounts	6,552	-	12,421	18,973
Due from Other Governments	13,497	-	-	13,497
Prepaid Items	92,115	-	2,111	94,226
Total Current Assets	<u>1,052,061</u>	<u>1,595,034</u>	<u>209,811</u>	<u>2,856,906</u>
Other Assets:				
Deposit In CVMIC	-	2,020,950	-	2,020,950
Capital Assets:				
Nondepreciable	1,011,350	-	-	1,011,350
Depreciable	17,447,245	-	-	17,447,245
Total Capital Assets	<u>18,458,595</u>	<u>-</u>	<u>-</u>	<u>18,458,595</u>
Total Assets	19,510,656	3,615,984	209,811	23,336,451
DEFERRED OUTFLOWS OF RESOURCES				
Pension Related Amounts	659,331	182,028	611,104	1,452,463
Other Postemployment Related Amounts	61,897	16,465	43,603	121,965
Total Deferred Outflows of Resources	<u>721,228</u>	<u>198,493</u>	<u>654,707</u>	<u>1,574,428</u>
LIABILITIES				
Current Liabilities:				
Accounts Payable	30,024	277	38,744	69,045
Other Accrued Liabilities	50,120	10,640	28,109	88,869
Claims Payable	-	2,422,694	-	2,422,694
Accrued Interest Payable	4,063	-	-	4,063
Compensated Absences	58,674	2,336	30,304	91,315
Current Portion of Long-Term Debt	36,625	-	-	36,625
Total Current Liabilities	<u>179,506</u>	<u>2,435,947</u>	<u>97,157</u>	<u>2,712,611</u>
Long-Term Obligations, Less Current Portion:				
General Obligation Debt	38,375	-	-	38,375
Compensated Absences	234,698	9,343	121,218	365,258
Net Pension Liability	74,002	20,428	68,888	163,318
Other Postemployment Benefits	153,691	40,884	108,265	302,840
Total Noncurrent Liabilities	<u>500,766</u>	<u>70,655</u>	<u>298,371</u>	<u>869,791</u>
Total Liabilities	680,272	2,506,602	395,528	3,582,402
DEFERRED INFLOWS OF RESOURCES				
Pension Related Amounts	395,299	109,119	367,980	872,398
Other Postemployment Related Amounts	20,916	5,564	14,734	41,214
Total Deferred Inflows of Resources	<u>416,215</u>	<u>114,683</u>	<u>382,714</u>	<u>913,612</u>
NET POSITION				
Net Investment in Capital Assets	18,383,595	-	-	18,383,595
Unrestricted	751,802	1,193,192	86,276	2,031,270
Total Net Position	<u>\$ 19,135,397</u>	<u>\$ 1,193,192</u>	<u>\$ 86,276</u>	<u>\$ 20,414,865</u>

**CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
INTERNAL SERVICE FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Central Equipment Agency	Risk Management	Facilities Management	Total Internal Service Funds
OPERATING REVENUES				
Charges for Services	\$ 3,373,137	\$ 1,950,960	\$ 3,083,947	\$ 8,408,044
Other	26,783	59,425	100,226	186,434
Total Operating Revenues	<u>3,399,920</u>	<u>2,010,385</u>	<u>3,184,173</u>	<u>8,594,478</u>
OPERATING EXPENSES				
Operation and Maintenance	3,389,372	1,986,645	3,152,306	8,528,323
Depreciation and Amortization	3,367,103	-	-	3,367,103
Total Operating Expenses	<u>6,756,475</u>	<u>1,986,645</u>	<u>3,152,306</u>	<u>11,895,426</u>
OPERATING INCOME (LOSS)	(3,356,555)	23,740	31,867	(3,300,948)
NONOPERATING REVENUES (EXPENSES)				
Investment Income	39,742	44,565	5,028	89,335
Net Increase (Decrease) in the Fair Value of Investments	9,361	10,892	(122)	20,131
Gain on Disposal of Capital Assets	365,598	-	-	365,598
Interest and Fiscal Charges	(20,853)	-	-	(20,853)
Other	-	-	12,607	12,607
Total Nonoperating Revenues (Expenses)	<u>393,848</u>	<u>55,457</u>	<u>17,513</u>	<u>466,818</u>
Income (Loss) Before Contributions and Transfers	(2,962,707)	79,197	49,380	(2,834,130)
Capital Contributions	3,774,652	-	-	3,774,652
Transfers Out	(365,598)	-	(5,000)	(370,598)
CHANGE IN NET POSITION	446,347	79,197	44,380	569,924
Net Position - Beginning of Year	<u>18,689,050</u>	<u>1,113,995</u>	<u>41,896</u>	<u>19,844,941</u>
NET POSITION - END OF YEAR	<u>\$ 19,135,397</u>	<u>\$ 1,193,192</u>	<u>\$ 86,276</u>	<u>\$ 20,414,865</u>

**CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Central Equipment Agency	Risk Management	Facilities Management	Total Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash Received from Customers	\$ 3,412,801	\$ 2,010,385	\$ 3,184,423	\$ 8,607,609
Cash Paid for Services Provided	-	-	(2,111)	(2,111)
Cash Paid for Employee Wages and Benefits	(1,428,331)	(461,149)	(995,699)	(2,885,179)
Cash Paid to Suppliers	(1,908,869)	(1,526,932)	(2,082,967)	(5,518,768)
Net Cash Provided (Used) By Operating Activities	75,601	22,304	103,646	201,551
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Nonoperating Revenues	1,601	-	12,607	14,208
Transfer in (Out)	(365,598)	-	(5,000)	(370,598)
Net Cash Provided (Used) by Noncapital Financing Activities	(363,997)	-	7,607	(356,390)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition of Capital Assets	(256,341)	-	-	(256,341)
Sale of Capital Assets	621,938	-	-	621,938
Principal Paid on Long-Term Debt	(36,625)	-	-	(36,625)
Interest Paid on Long-Term Debt	(17,481)	-	-	(17,481)
Net Cash Provided by Capital and Related Financing Activities	311,491	-	-	311,491
CASH FLOWS FROM INVESTING ACTIVITIES				
Pooled Cash Income (Loss)	49,103	55,457	4,906	109,466
CHANGE IN CASH AND CASH EQUIVALENTS				
Cash and Cash Equivalents - Beginning of Year	867,699	1,517,273	79,120	2,464,092
CASH AND CASH EQUIVALENTS - END OF YEAR				
	<u>\$ 939,897</u>	<u>\$ 1,595,034</u>	<u>\$ 195,279</u>	<u>\$ 2,730,210</u>

**CITY OF APPLETON, WISCONSIN
COMBINING STATEMENT OF CASH FLOWS (CONTINUED)
INTERNAL SERVICE FUNDS
YEAR ENDED DECEMBER 31, 2024**

	Central Equipment Agency	Risk Management	Facilities Management	Total Internal Service Funds
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES				
Operating Income (Loss)	\$ (3,356,555)	\$ 23,740	\$ 31,867	\$ (3,300,948)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	3,367,103	-	-	3,367,103
Change in Pension Related Activities:				
Pension Asset/Liability	(181,093)	(45,229)	(191,551)	(417,873)
Deferred Outflows of Resources	299,156	66,484	356,958	722,598
Deferred Inflows of Resources	(138,627)	(28,303)	(177,131)	(344,061)
Change in Other Postemployment Related Activities:				
Total OPEB Liability	55,345	13,427	40,372	109,144
Deferred Outflows of Resources	(40,543)	(10,503)	(28,861)	(79,907)
Deferred Inflows of Resources	(118)	(309)	213	(214)
Change in Operating Assets and and Liabilities:				
Accounts Receivables	12,881	-	250	13,131
Inventories and Prepaid Items	(7,395)	10,823	(2,111)	1,317
Accounts Payable	13,291	(7,805)	7,183	12,669
Other Accrued Liabilities	2,163	(207)	(733)	1,223
Compensated Absences	49,993	186	67,190	117,369
Net Cash Provided (Used) by Operating Activities	\$ 75,601	\$ 22,304	\$ 103,646	\$ 201,551
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES				
Contributed Capital Assets	\$ 3,774,652	\$ -	\$ -	\$ 3,774,652

STATISTICAL SECTION

**STATISTICAL
SECTION**

STATISTICAL SECTION

Schedule 1
City of Appleton
Net Position by Component
(accrual basis of accounting)

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Governmental Activities										
Invested in Capital Assets, net of related debt	\$ 317,294,433	\$ 337,111,131	\$ 356,166,240	\$ 319,649,060	\$ 315,259,309	\$ 314,847,490	\$ 315,796,455	\$ 320,172,032	\$ 325,768,448	\$ 316,403,385
Restricted	16,722,531	10,875,022	10,380,712	19,443,354	12,912,845	19,402,361	26,983,901	33,703,586	7,943,094	11,999,998
Unrestricted	<u>37,652,618</u>	<u>26,628,614</u>	<u>36,158,999</u>	<u>27,569,613</u>	<u>34,363,829</u>	<u>35,862,383</u>	<u>40,048,745</u>	<u>38,872,335</u>	<u>63,941,505</u>	<u>63,717,725</u>
Total Governmental Activities Net Position	371,669,582	374,614,767	402,705,951	366,662,027	362,535,983	370,112,234	382,829,101	392,747,953	397,653,047	392,121,108
Business-type Activities										
Invested in Capital Assets, net of related debt	201,093,139	213,741,324	211,019,686	217,488,772	240,476,049	241,797,026	256,784,008	261,798,119	286,696,074	334,364,040
Restricted	10,372,275	9,183,575	10,767,596	22,216,720	18,689,728	25,089,068	25,880,654	31,397,088	19,414,373	9,198,358
Unrestricted	<u>45,777,259</u>	<u>40,669,152</u>	<u>52,208,684</u>	<u>44,135,015</u>	<u>41,397,513</u>	<u>43,485,615</u>	<u>45,829,513</u>	<u>53,560,461</u>	<u>53,811,912</u>	<u>63,061,766</u>
Total Business-type Activities Net Position	257,242,673	263,594,051	273,995,966	283,840,507	300,563,290	310,371,709	328,494,175	346,755,668	359,922,359	406,624,164
Primary Government										
Invested in Capital Assets, net of related debt	518,126,723	518,126,723	567,185,926	537,137,832	555,735,358	556,644,516	572,580,463	581,970,151	612,464,522	650,767,425
Restricted	27,094,806	27,094,806	21,148,308	41,660,074	31,602,573	44,491,429	52,864,555	65,100,674	27,357,467	21,198,356
Unrestricted	<u>83,690,726</u>	<u>83,690,726</u>	<u>88,367,683</u>	<u>71,704,628</u>	<u>75,761,342</u>	<u>79,347,998</u>	<u>85,878,258</u>	<u>92,432,796</u>	<u>117,753,417</u>	<u>126,779,491</u>
Total Primary Government Net Position	<u>\$ 628,912,255</u>	<u>\$ 628,912,255</u>	<u>\$ 676,701,917</u>	<u>\$ 650,502,534</u>	<u>\$ 663,099,273</u>	<u>\$ 680,483,943</u>	<u>\$ 711,323,276</u>	<u>\$ 739,503,621</u>	<u>\$ 757,575,406</u>	<u>\$ 798,745,272</u>

Schedule 2
City of Appleton
Changes in Net Position
(accrual basis of accounting)

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Expenses										
Governmental Activities:										
General Government	\$ 9,888,959	\$ 8,555,458	\$ 9,000,938	\$ 8,351,464	\$ 7,936,268	\$ 7,437,182	\$ 7,957,567	\$ 10,087,014	\$ 8,914,982	\$ 12,032,410
Public Safety	29,359,348	32,408,683	33,166,391	33,196,999	34,942,204	34,829,391	29,957,432	32,634,285	41,761,490	41,468,117
Public Works	19,143,986	16,603,103	16,478,718	20,954,662	22,879,095	22,041,260	22,068,563	20,318,784	21,617,794	47,812,326
Education & Recreation	8,367,690	9,045,104	11,292,369	13,334,961	14,679,174	11,668,689	11,352,944	11,831,356	11,925,399	12,853,112
Community Development	4,126,206	7,183,902	7,589,648	36,202,163	6,396,448	4,109,547	4,348,254	5,142,325	10,223,508	7,146,092
Interest	1,602,888	861,000	902,403	1,047,481	1,264,672	1,441,981	1,428,939	1,854,550	2,051,758	2,512,101
Total Governmental Activities	<u>72,489,077</u>	<u>74,657,250</u>	<u>78,410,467</u>	<u>113,087,730</u>	<u>88,097,861</u>	<u>81,528,050</u>	<u>77,113,699</u>	<u>81,868,314</u>	<u>96,494,931</u>	<u>123,824,158</u>
Business-type Activities										
Water	15,713,959	16,270,281	14,627,223	14,699,970	15,006,641	15,108,556	14,949,500	15,597,675	15,734,170	16,097,900
Wastewater	10,578,004	10,387,814	10,788,112	11,098,233	11,361,843	11,414,045	11,337,623	14,301,717	13,787,990	13,745,068
Valley Transit	9,121,137	9,220,991	9,587,671	9,879,574	10,302,594	8,794,362	9,275,951	9,410,487	10,433,651	10,816,562
Stormwater	7,533,937	7,771,485	7,576,951	7,004,763	7,621,500	8,150,321	7,412,284	8,600,482	7,701,832	11,008,571
Other non-major enterprise funds	2,729,519	2,656,613	2,784,861	3,130,681	3,055,119	2,775,308	2,589,627	2,689,946	2,923,845	3,339,258
Total Business-type Activities	<u>45,676,556</u>	<u>46,307,184</u>	<u>45,364,818</u>	<u>45,813,221</u>	<u>47,347,697</u>	<u>46,242,592</u>	<u>45,564,985</u>	<u>50,600,307</u>	<u>50,581,488</u>	<u>55,007,359</u>
Total - Primary Government	<u>\$ 118,165,633</u>	<u>\$ 120,964,434</u>	<u>\$ 123,775,285</u>	<u>\$ 158,900,951</u>	<u>\$ 135,445,558</u>	<u>\$ 127,770,642</u>	<u>\$ 122,678,684</u>	<u>\$ 132,468,621</u>	<u>\$ 147,076,419</u>	<u>\$ 178,831,517</u>
Program Revenues										
Governmental Activities:										
Charges for Service	\$ 8,178,939	\$ 10,707,541	\$ 6,757,109	\$ 8,365,514	\$ 10,026,804	\$ 8,356,886	\$ 9,887,373	\$ 9,986,625	\$ 10,158,654	\$ 11,363,671
Operating Grants & Contributions	4,759,479	5,544,498	5,777,912	5,941,653	6,945,575	9,513,273	7,921,916	10,699,098	9,532,791	9,532,682
Capital Grants & Contributions	3,732,097	756,451	31,749,588	1,333,280	611,585	1,958,429	3,143,565	1,473,815	344,828	12,600,989
Total Governmental Activities	<u>16,670,515</u>	<u>17,008,490</u>	<u>44,284,609</u>	<u>15,640,447</u>	<u>17,583,964</u>	<u>19,828,588</u>	<u>20,952,854</u>	<u>22,159,538</u>	<u>20,036,273</u>	<u>33,497,342</u>
Business-type Activities										
Charges for Service										
Water	20,994,942	21,523,370	21,015,480	21,047,773	20,270,742	20,053,605	20,231,241	20,272,404	20,506,808	20,503,529
Wastewater	11,163,377	11,613,454	12,144,187	12,798,908	12,476,128	10,713,333	12,992,845	13,505,939	14,535,552	16,155,788
Valley Transit	1,593,398	1,612,259	1,572,511	1,639,401	1,613,029	1,011,981	1,173,753	1,135,044	1,209,906	1,088,489
Stormwater	9,207,428	9,608,937	9,600,003	9,708,955	10,970,967	11,069,263	11,205,953	11,379,165	11,299,256	11,602,229
Other non-major enterprise funds	3,299,997	3,254,263	3,549,496	3,404,224	3,489,189	2,404,143	2,777,358	3,195,192	3,849,788	4,421,487
Operating Grants & Contributions	6,423,200	6,443,052	6,908,975	7,608,663	10,699,679	8,795,406	9,339,299	10,095,498	9,539,980	10,795,223
Capital Grants & Contributions	1,614,633	1,063,521	3,060,842	1,827,395	4,242,061	1,623,129	8,028,366	8,709,321	814,901	34,521,029
Total Business-type Activities	<u>54,296,975</u>	<u>55,118,856</u>	<u>57,851,494</u>	<u>58,035,319</u>	<u>63,761,795</u>	<u>55,670,860</u>	<u>65,748,815</u>	<u>68,292,563</u>	<u>61,756,191</u>	<u>99,087,774</u>
Total - Primary Government	<u>\$ 70,967,490</u>	<u>\$ 72,127,346</u>	<u>\$ 102,136,103</u>	<u>\$ 73,675,766</u>	<u>\$ 81,345,759</u>	<u>\$ 75,499,448</u>	<u>\$ 86,701,669</u>	<u>\$ 90,452,101</u>	<u>\$ 81,792,464</u>	<u>\$ 132,585,116</u>
Net (Expense)/Revenue										
Governmental Activities	(55,818,562)	(57,648,760)	(34,125,858)	(97,447,283)	(70,513,897)	(61,699,462)	(56,160,845)	(59,708,776)	(76,458,658)	(90,326,816)
Business-Type Activities	8,620,419	8,811,672	12,486,676	12,222,098	16,414,098	9,428,268	20,183,830	17,692,256	11,174,703	44,080,415
Total Primary Government Net Position	<u>\$ (47,198,143)</u>	<u>\$ (48,837,088)</u>	<u>\$ (21,639,182)</u>	<u>\$ (85,225,185)</u>	<u>\$ (54,099,799)</u>	<u>\$ (52,271,194)</u>	<u>\$ (35,977,015)</u>	<u>\$ (42,016,520)</u>	<u>\$ (65,283,955)</u>	<u>\$ (46,246,401)</u>

Schedule 2 (cont)
City of Appleton
Changes in Net Position
(accrual basis of accounting)

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
General Revenues & Other Changes in Net Position										
Governmental Activities:										
Taxes										
Property Taxes	42,370,280	42,580,102	43,643,932	45,392,038	47,576,341	49,901,044	52,489,737	52,600,146	58,866,748	59,917,530
Other Taxes	2,221,892	2,843,219	2,899,637	2,176,780	1,870,383	2,296,548	2,596,734	2,815,450	2,867,103	2,963,593
Intergovernmental revenues not restricted to specific programs	12,128,645	11,403,088	11,498,209	11,569,281	11,841,396	11,969,608	11,926,527	11,980,281	12,007,668	15,892,802
Investment income (loss)	1,564,038	687,460	891,771	1,326,962	2,387,491	2,501,491	(300,437)	-	5,290,394	4,489,846
Gain(Loss) on the sale of assets	581,314	87,399	179,507	166,055	363,288	840,164	367,964	1,018,254	636,385	376,661
Miscellaneous	109,739	139,077	482,150	382,032	220,751	202,536	219,092	283,260	354,117	271,508
Transfers	2,761,647	2,853,600	2,621,836	2,464,686	2,128,203	1,564,322	1,578,095	930,237	1,347,837	882,937
Total general revenues and transfers	<u>61,737,555</u>	<u>60,593,945</u>	<u>62,217,042</u>	<u>63,477,834</u>	<u>66,387,853</u>	<u>69,275,713</u>	<u>68,877,712</u>	<u>69,627,628</u>	<u>81,370,252</u>	<u>84,794,877</u>
Business-type Activities										
Investment income (loss)	487,109	374,788	519,177	872,251	2,407,323	1,897,133	(510,045)	1,159,568	3,666,147	3,482,440
Gain(Loss) on the sale of assets	16,203	-	-	-	(15,235)	14,867	6,367	20,947	(91,610)	1,806
Miscellaneous	18,906	18,518	17,898	7,706	44,800	32,473	20,409	18,959	65,288	20,081
Transfers	(2,761,647)	(2,853,600)	(2,621,836)	(2,464,686)	(2,128,203)	(1,564,322)	(1,578,095)	(930,237)	(1,347,837)	(882,937)
Total Business-type Activities	<u>(2,239,429)</u>	<u>(2,460,294)</u>	<u>(2,084,761)</u>	<u>(1,584,729)</u>	<u>308,685</u>	<u>380,151</u>	<u>(2,061,364)</u>	<u>269,237</u>	<u>2,291,988</u>	<u>2,621,390</u>
Total Primary Government	<u>\$ 59,498,126</u>	<u>\$ 58,133,651</u>	<u>\$ 60,132,281</u>	<u>\$ 61,893,105</u>	<u>\$ 66,696,538</u>	<u>\$ 69,655,864</u>	<u>\$ 66,816,348</u>	<u>\$ 69,896,865</u>	<u>\$ 83,662,240</u>	<u>\$ 87,416,267</u>
Change in Net Position										
Governmental Activities:	\$ 5,918,993	\$ 2,945,185	\$ 28,091,184	\$ (33,969,449)	\$ (4,126,044)	\$ 7,576,251	\$ 12,716,867	\$ 9,918,852	\$ 4,911,594	\$ (5,531,939)
Business-type Activities	<u>6,380,990</u>	<u>6,351,378</u>	<u>10,401,915</u>	<u>10,637,369</u>	<u>16,722,783</u>	<u>9,808,419</u>	<u>18,122,466</u>	<u>17,961,493</u>	<u>13,466,691</u>	<u>46,701,805</u>
Total Primary Government	<u>\$ 12,299,983</u>	<u>\$ 9,296,563</u>	<u>\$ 38,493,099</u>	<u>\$ (23,332,080)</u>	<u>\$ 12,596,739</u>	<u>\$ 17,384,670</u>	<u>\$ 30,839,333</u>	<u>\$ 27,880,345</u>	<u>\$ 18,378,285</u>	<u>\$ 41,169,866</u>

Schedule 3
City of Appleton
Program Revenues by Function/Program
(accrual basis of accounting)

Function/Program	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Governmental Activities:										
General Government	\$ 1,310,772	\$ 2,976,458	\$ 1,318,594	\$ 2,993,168	\$ 3,008,046	\$ 3,026,870	\$ 2,899,792	\$ 5,556,747	\$ 4,818,016	\$ 4,600,906
Public Safety	1,964,252	1,909,582	1,874,656	1,885,285	1,901,242	3,768,578	2,911,193	2,792,082	3,471,584	7,890,687
Public Works	10,321,293	7,411,155	7,083,475	6,412,725	7,491,608	9,487,098	9,929,175	8,574,679	7,405,506	8,136,316
Education & Recreation	2,081,152	2,218,534	2,339,327	2,567,121	3,712,948	1,765,716	2,190,724	3,122,666	2,809,112	10,979,462
Community Development	993,046	2,492,761	31,668,557	1,782,148	1,470,120	1,780,326	3,021,970	2,113,364	1,532,055	1,889,971
Total Governmental Activities	<u>16,670,515</u>	<u>17,008,490</u>	<u>44,284,609</u>	<u>15,640,447</u>	<u>17,583,964</u>	<u>19,828,588</u>	<u>20,952,854</u>	<u>22,159,538</u>	<u>20,036,273</u>	<u>33,497,342</u>
Business-type Activities										
Water	21,494,126	21,879,177	21,752,383	21,458,700	20,761,137	20,295,843	23,089,102	22,923,913	20,620,296	21,643,174
Wastewater	11,772,261	11,905,485	12,609,743	13,198,363	13,163,732	11,360,615	15,656,170	16,339,438	14,696,725	17,102,885
Valley Transit	8,016,598	8,054,604	9,552,071	9,245,794	12,311,056	9,804,804	10,510,875	10,724,560	10,748,276	13,138,738
Stormwater	9,713,993	10,024,620	10,384,606	10,725,968	13,493,522	11,787,052	13,713,133	15,105,790	11,839,496	42,780,790
Other non-major enterprise funds	3,299,997	3,254,970	3,552,691	3,406,494	4,032,348	2,422,546	2,779,535	3,198,862	3,851,398	4,422,187
Total Business-type Activities	<u>54,296,975</u>	<u>55,118,856</u>	<u>57,851,494</u>	<u>58,035,319</u>	<u>63,761,795</u>	<u>55,670,860</u>	<u>65,748,815</u>	<u>68,292,563</u>	<u>61,756,191</u>	<u>99,087,774</u>
Total - Primary Government	<u>\$ 70,967,490</u>	<u>\$ 72,127,346</u>	<u>\$ 102,136,103</u>	<u>\$ 73,675,766</u>	<u>\$ 81,345,759</u>	<u>\$ 75,499,448</u>	<u>\$ 86,701,669</u>	<u>\$ 90,452,101</u>	<u>\$ 81,792,464</u>	<u>\$ 132,585,116</u>

Schedule 4
City of Appleton
Fund Balances, Governmental Funds
(modified accrual basis of accounting)

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
General Fund										
Nonspendable	\$ 8,342,254	\$ 9,084,808	\$ 9,766,708	\$ 8,669,423	\$ 7,819,413	\$ 6,106,703	\$ 3,338,419	\$ 3,177,575	\$ 2,505,426	\$ 2,423,138
Committed	-	-	-	81,918	310,537	-	-	-	-	-
Assigned	11,828,526	9,286,118	11,700,563	13,160,600	13,550,732	15,204,222	14,675,803	16,110,033	16,310,683	15,958,112
Unassigned (Deficit)	<u>11,429,020</u>	<u>13,210,316</u>	<u>8,711,055</u>	<u>9,737,733</u>	<u>12,126,963</u>	<u>18,117,582</u>	<u>16,528,711</u>	<u>8,738,955</u>	<u>10,202,721</u>	<u>12,721,003</u>
Total General Fund	<u>\$ 31,599,800</u>	<u>\$ 31,581,242</u>	<u>\$ 30,178,326</u>	<u>\$ 31,649,674</u>	<u>\$ 33,807,645</u>	<u>\$ 39,428,507</u>	<u>\$ 34,542,933</u>	<u>\$ 28,026,563</u>	<u>\$ 29,018,830</u>	<u>\$ 31,102,253</u>
All Other Governmental Funds										
Nonspendable	-	-	-	-	-	595	-	-	-	-
Restricted	3,478,831	11,424,576	7,526,119	9,097,900	6,342,476	4,542,342	9,308,683	13,344,114	19,488,765	13,041,962
Committed	1,276,478	1,485,193	1,447,054	1,228,173	1,482,253	1,574,278	1,720,639	1,877,932	2,210,890	2,818,946
Assigned	5,652,454	6,769,421	5,919,162	4,541,521	6,466,558	8,763,645	13,824,895	19,076,005	19,351,186	13,693,830
Unassigned (Deficit)	<u>(16,001,465)</u>	<u>(15,412,048)</u>	<u>(14,792,960)</u>	<u>(11,397,873)</u>	<u>(8,996,821)</u>	<u>(6,199,557)</u>	<u>(2,795,018)</u>	<u>(1,588,262)</u>	<u>(218,361)</u>	<u>(18,421)</u>
Total All Other Governmental Funds	<u>(5,593,702)</u>	<u>4,267,142</u>	<u>99,375</u>	<u>3,469,721</u>	<u>5,294,466</u>	<u>8,681,303</u>	<u>22,059,199</u>	<u>32,709,789</u>	<u>40,832,480</u>	<u>29,536,317</u>
Total Governmental Funds	<u>\$ 26,006,098</u>	<u>\$ 35,848,384</u>	<u>\$ 30,277,701</u>	<u>\$ 35,119,395</u>	<u>\$ 39,102,111</u>	<u>\$ 48,109,810</u>	<u>\$ 56,602,132</u>	<u>\$ 60,736,352</u>	<u>\$ 69,851,310</u>	<u>\$ 60,638,570</u>

Schedule 5
City of Appleton
Changes in Fund Balances, Governmental Funds
(modified accrual basis of accounting)

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
REVENUES										
Taxes	\$ 44,592,173	\$ 45,423,321	\$ 46,543,569	\$ 47,568,818	\$ 49,446,724	\$ 52,197,592	\$ 55,086,471	\$ 55,415,596	\$ 61,733,851	\$ 62,881,123
Intergovernmental	16,970,682	19,481,564	47,099,618	17,813,074	17,504,414	21,612,150	19,893,937	22,756,881	21,023,868	29,131,223
Licenses and permits	1,147,980	1,145,640	1,202,535	1,116,996	1,139,475	1,247,183	1,672,652	1,901,509	1,790,717	2,013,114
Fines and forfeitures	273,814	264,084	255,440	265,875	241,090	214,691	222,993	218,300	264,236	338,127
Special assessments	1,314,048	1,031,961	703,144	825,661	555,091	646,968	795,080	792,608	510,330	777,447
Investment income	1,806,564	2,388,774	2,620,393	3,077,349	4,213,598	4,290,257	1,227,690	(715,276)	5,565,039	4,376,093
Charges for services	2,775,829	2,774,166	2,842,908	2,865,795	3,566,981	2,566,133	3,640,941	3,823,047	4,055,653	4,496,037
Other	5,694,327	4,546,476	6,249,706	5,517,097	8,046,130	6,000,743	6,082,758	6,088,969	6,534,825	14,362,326
Total Revenues	<u>74,575,417</u>	<u>77,055,986</u>	<u>107,517,313</u>	<u>79,050,665</u>	<u>84,713,503</u>	<u>88,775,717</u>	<u>88,622,522</u>	<u>90,281,634</u>	<u>101,478,519</u>	<u>118,375,490</u>
EXPENDITURES										
Current:										
General government	7,501,218	7,839,058	8,330,045	7,444,191	7,582,272	7,629,387	7,949,960	8,466,327	8,925,226	9,759,382
Public safety	28,919,211	29,772,547	31,068,651	31,283,439	31,628,314	32,977,187	34,008,842	36,238,193	38,091,431	43,016,448
Public works	16,170,161	16,623,060	17,454,222	16,315,108	16,194,024	15,252,175	15,878,043	16,464,515	16,775,282	16,684,975
Education and recreation	7,806,647	8,043,834	8,437,946	8,400,206	8,625,880	7,724,610	8,517,767	9,294,626	9,179,679	9,509,433
Community development	4,098,287	3,713,108	3,125,873	3,223,934	3,264,563	3,966,207	4,432,017	4,196,182	6,527,523	3,731,010
Capital Outlay	13,292,522	19,460,632	49,999,793	17,268,503	25,635,735	20,569,671	15,508,136	17,724,128	20,679,860	46,996,249
Debt Service:										
Principal retirement	4,287,333	4,046,082	5,582,624	6,577,249	7,077,500	7,339,875	8,774,375	10,072,566	12,443,309	12,852,865
Interest and fiscal charges	1,676,117	1,757,116	2,125,377	2,051,359	2,362,260	2,582,211	2,536,749	2,614,388	2,732,136	3,209,723
Total Expenditures	<u>83,751,496</u>	<u>91,255,437</u>	<u>126,124,531</u>	<u>92,563,989</u>	<u>102,370,548</u>	<u>98,041,323</u>	<u>97,605,889</u>	<u>105,070,925</u>	<u>115,354,446</u>	<u>145,760,085</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(9,176,079)</u>	<u>(14,199,451)</u>	<u>(18,607,218)</u>	<u>(13,513,324)</u>	<u>(17,657,045)</u>	<u>(9,265,606)</u>	<u>(8,983,367)</u>	<u>(14,789,291)</u>	<u>(13,875,927)</u>	<u>(27,384,595)</u>
OTHER FINANCING SOURCES (USES)										
Debt issued	5,775,000	18,920,000	14,170,000	13,840,000	17,805,000	15,000,000	14,500,000	15,530,000	20,200,000	13,500,000
Premium on debt issued	222,457	1,527,653	790,738	1,256,719	979,653	861,170	769,949	1,067,759	1,231,403	1,383,887
Payments to escrow agents	-	-	(4,994,438)	-	-	-	-	-	-	-
Capital Lease Proceeds	-	-	-	-	-	-	-	224,475	208,253	2,250,326
Sale of city properties	21,139	411,886	260,140	470,848	479,942	583,726	1,571,069	713,673	821,040	10,278
Transfers in	8,314,715	6,811,499	7,412,128	7,616,719	5,849,258	4,451,107	8,390,170	9,053,881	6,530,619	9,840,377
Transfers out	(5,238,775)	(3,629,301)	(4,602,033)	(4,829,268)	(3,474,092)	(2,622,698)	(7,755,499)	(7,672,777)	(4,799,919)	(8,586,842)
Total Other Financing Sources (Uses)	<u>9,094,536</u>	<u>24,041,737</u>	<u>13,036,535</u>	<u>18,355,018</u>	<u>21,639,761</u>	<u>18,273,305</u>	<u>17,475,689</u>	<u>18,917,011</u>	<u>24,191,396</u>	<u>18,398,026</u>
Net Change in Fund Balances	(81,543)	9,842,286	(5,570,683)	4,841,694	3,982,716	9,007,699	8,492,322	4,127,720	10,315,469	(8,986,569)
FUND BALANCES - BEGINNING	<u>26,087,641</u>	<u>26,006,098</u>	<u>35,848,384</u>	<u>30,277,701</u>	<u>35,119,395</u>	<u>39,102,111</u>	<u>48,109,810</u>	<u>56,602,132</u>	<u>60,729,852</u>	<u>71,045,321</u>
FUND BALANCES - ENDING	<u>\$ 26,006,098</u>	<u>\$ 35,848,384</u>	<u>\$ 30,277,701</u>	<u>\$ 35,119,395</u>	<u>\$ 39,102,111</u>	<u>\$ 48,109,810</u>	<u>\$ 56,602,132</u>	<u>\$ 60,729,852</u>	<u>\$ 71,045,321</u>	<u>\$ 62,058,752</u>
Debt service as a percent of non-capital expenditures	9.9%	9.2%	11.5%	12.2%	12.5%	14.2%	15.7%	16.4%	17.9%	18.8%

**Schedule 6
City of Appleton
Assessed Value and Estimated Actual Value (Equalized Value) of Taxable Property**

<u>Levy Year</u>	<u>Fiscal Year</u>	<u>Residential Property</u>	<u>Commercial Property</u>	<u>Industrial Property</u>	<u>Agricultural Property</u>	<u>Personal Property</u>	<u>Total Taxable Assessed Value</u> ^A	<u>Total Direct Tax Rate</u> ^B	<u>Estimated Actual Taxable Value</u> ^C	<u>Assessed as Percent of Estimated Actual Value</u> ^D
2015	2016	3,359,819,300	1,167,546,000	138,362,500	1,480,400	124,635,400	4,791,843,600	8.3950	4,816,754,800	99.48%
2016	2017	3,392,464,300	1,226,865,500	144,629,500	1,452,200	126,431,000	4,891,842,500	8.6205	4,938,725,300	99.05%
2017	2018	3,415,037,700	1,243,345,400	138,818,900	1,443,600	138,130,400	4,936,776,000	8.9200	5,222,923,900	94.52%
2018	2019	3,444,164,600	1,350,465,600	142,152,100	1,442,600	105,485,300	5,043,710,200	9.1618	5,443,435,200	92.66%
2019	2020	4,120,205,000	1,378,721,300	158,799,300	1,394,900	107,574,200	5,766,694,700	8.3531	5,855,356,700	98.49%
2020	2021	4,147,501,800	1,413,640,200	161,657,600	1,343,400	110,506,800	5,834,649,800	8.7730	6,200,311,200	94.10%
2021	2022	4,189,585,800	1,435,313,700	156,618,200	1,345,800	105,784,800	5,888,648,300	8.8976	6,688,360,800	88.04%
2022	2023	4,236,751,400	1,478,051,400	152,098,300	1,327,100	97,041,100	5,965,269,300	9.4814	7,511,516,400	79.41%
2023	2024	6,027,173,600	1,863,507,500	189,488,700	1,301,400	126,757,600	8,208,228,800	7.0360	8,640,805,200	94.99%
2024	2025	6,091,457,100	1,929,204,000	200,041,500	1,318,900	-	8,222,021,500	6.8174	8,656,544,800	94.98%

Notes:

^{A.} Source: Wisconsin Department of Revenue, Final Statement of Assessment. The values shown include TIF districts.

^{B.} Source: City of Appleton Budget and Service Plan. The rate shown is for properties in Outagamie County and served by the Appleton Area School District.

^{C.} Source: Wisconsin Department of Revenue, Statement of Changes in Equalized Value.

^{D.} Property in the City of Appleton is reassessed every four to five years on average, with the goal of assessing it at 100% of market value. Between major reassessments, property values are updated based on sales of comparable properties.

**Schedule 7
CITY OF APPLETON
PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS**

Last Ten Fiscal Years

OUTAGAMIE COUNTY/APPLETON AREA SCHOOL DISTRICT

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Appleton Direct Rate ⁽¹⁾	Appleton School District	FVTC	Outagamie County	State of Wisconsin	Gross Tax Rate	State Tax Credits	Net Tax Rate
2015	2016	\$ 7.77	\$ 0.63	\$ 8.40	\$ 9.65	\$ 1.12	\$ 4.72	\$ 0.17	\$ 24.06	\$ 1.64	\$ 22.43 *
2016	2017	7.80	0.82	8.62	9.15	1.13	4.71	0.17	23.78	1.61	22.16 *
2017	2018	7.82	1.10	8.92	9.29	1.15	4.87	-	24.23	1.76	22.47
2018	2019	7.82	1.34	9.16	9.38	1.14	4.92	-	24.60	1.71	22.88 *
2019	2020	6.91	1.44	8.35	8.46	1.04	3.72	-	21.57	1.49	20.09 *
2020	2021	6.99	1.78	8.77	8.45	1.06	3.71	-	21.99	1.47	20.52
2021	2022	6.97	1.93	8.90	8.67	1.02	3.79	-	22.38	1.44	20.94
2022	2023	7.09	2.39	9.48	8.95	1.01	3.85	-	23.29	1.42	21.87
2023	2024	5.30	1.74	7.04	6.88	0.78	2.88	-	17.57	1.32	16.25
2024	2025	5.11	1.71	6.82	6.42	0.75	2.81	-	16.80	1.43	15.37 *

OUTAGAMIE COUNTY/MENASHA SCHOOL DISTRICT

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Appleton Direct Rate ⁽¹⁾	Menasha School District	FVTC	Outagamie County	State of Wisconsin	Gross Tax Rate	State Tax Credits	Net Tax Rate
2015	2016	\$ 7.77	\$ 0.63	\$ 8.40	\$ 11.29	\$ 1.12	\$ 4.72	\$ 0.17	\$ 25.70	\$ 1.64	\$ 24.07 *
2016	2017	7.80	0.82	8.62	11.38	1.13	4.71	0.17	26.01	1.61	24.39 *
2017	2018	7.82	1.10	8.92	12.07	1.15	4.87	-	27.01	1.76	25.25
2018	2019	7.82	1.34	9.16	12.33	1.14	4.92	-	27.55	1.71	25.84
2019	2020	6.91	1.44	8.35	11.64	1.04	3.72	-	24.75	1.49	23.27 *
2020	2021	6.99	1.78	8.77	12.24	1.06	3.71	-	25.78	1.47	24.31
2021	2022	6.97	1.93	8.90	13.21	1.02	3.79	-	26.92	1.44	25.48
2022	2023	7.09	2.39	9.48	14.70	1.01	3.85	-	29.04	1.42	27.63 *
2023	2024	5.30	1.74	7.04	12.59	0.78	2.88	-	23.29	1.32	21.97
2024	2025	5.11	1.71	6.82	10.82	0.75	2.81	-	21.20	1.43	19.77 *

* Net tax rate not equal to sum of components due to rounding.

(Continued)

**Schedule 7
CITY OF APPLETON
PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS (Continued)**

Last Ten Fiscal Years

OUTAGAMIE COUNTY/FREEDOM SCHOOL DISTRICT

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Appleton Direct Rate ⁽¹⁾	Freedom School District	FVTC	Outagamie County	State of Wisconsin	Gross Tax Rate	State Tax Credits	Net Tax Rate
2015	2016	\$ 7.77	\$ 0.63	\$ 8.40	\$ 8.74	\$ 1.12	\$ 4.72	\$ 0.17	\$ 23.15	\$ 1.64	\$ 21.52 *
2016	2017	7.80	0.82	8.62	8.53	1.13	4.71	0.17	23.16	1.61	21.55
2017	2018	7.82	1.10	8.92	7.56	1.15	4.87	-	22.50	1.76	20.75 *
2018	2019	7.82	1.34	9.16	7.30	1.14	4.92	-	22.52	1.71	20.81
2019	2020	6.91	1.44	8.35	7.19	1.04	3.72	-	20.30	1.49	18.82 *
2020	2021	6.99	1.78	8.77	7.39	1.06	3.71	-	20.93	1.47	19.46
2021	2022	6.97	1.93	8.90	6.73	1.02	3.79	-	20.44	1.44	19.00
2022	2023	7.09	2.39	9.48	6.38	1.01	3.85	-	20.72	1.42	19.31 *
2023	2024	5.30	1.74	7.04	5.74	0.78	2.88	-	16.44	1.32	15.12
2024	2025	5.11	1.71	6.82	7.05	0.75	2.81	-	17.43	1.43	16.00 *

OUTAGAMIE COUNTY/HORTONVILLE SCHOOL DISTRICT

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Appleton Direct Rate ⁽¹⁾	Hortonville School District	FVTC	Outagamie County	State of Wisconsin	Gross Tax Rate	State Tax Credits	Net Tax Rate
2015	2016	\$ 7.77	\$ 0.63	\$ 8.40	\$ 9.85	\$ 1.12	\$ 4.72	\$ 0.17	\$ 24.26	\$ 1.64	\$ 22.63 *
2016	2017	7.80	0.82	8.62	9.29	1.13	4.71	0.17	23.92	1.61	22.31
2017	2018	7.82	1.10	8.92	8.91	1.15	4.87	-	23.85	1.76	22.09
2018	2019	7.82	1.34	9.16	8.90	1.14	4.92	-	24.12	1.71	22.41
2019	2020	6.91	1.44	8.35	9.43	1.04	3.72	-	22.54	1.49	21.06 *
2020	2021	6.99	1.78	8.77	8.60	1.06	3.71	-	22.14	1.47	20.66 *
2021	2022	6.97	1.93	8.90	9.04	1.02	3.79	-	22.75	1.44	21.31
2022	2023	7.09	2.39	9.48	8.34	1.01	3.85	-	22.68	1.42	21.27 *
2023	2024	5.30	1.74	7.04	9.04	0.78	2.88	-	19.73	1.32	18.41
2024	2025	5.11	1.71	6.82	6.06	0.75	2.81	-	16.44	1.43	15.01 *

* Net tax rate not equal to sum of components due to rounding.

**Schedule 7
CITY OF APPLETON
PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS (Continued)**

Last Ten Fiscal Years

CALUMET COUNTY/APPLETON AREA SCHOOL DISTRICT

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Appleton Direct Rate ⁽¹⁾	Appleton School District	FVTC	Calumet County	State of Wisconsin	Gross Tax Rate	State Tax Credits	Net Tax Rate
2015	2016	\$ 7.76	\$ 0.63	\$ 8.39	\$ 9.65	\$ 1.12	\$ 4.46	\$ 0.17	\$ 23.79	\$ 1.43	\$ 22.37 *
2016	2017	7.83	0.82	8.65	9.18	1.13	4.64	0.17	23.77	1.43	22.35 *
2017	2018	7.82	1.10	8.92	9.28	1.15	5.17	-	24.52	1.55	22.97
2018	2019	7.81	1.34	9.15	9.37	1.14	5.22	-	24.88	1.49	23.38 *
2019	2020	6.86	1.43	8.29	8.20	1.03	4.80	-	22.32	1.28	21.04
2020	2021	7.01	1.79	8.80	8.47	1.06	4.84	-	23.17	1.27	21.90
2021	2022	7.14	1.98	9.12	8.88	1.05	4.74	-	23.79	1.25	22.53 *
2022	2023	7.08	2.38	9.46	8.93	1.01	4.83	-	24.23	1.25	22.98
2023	2024	5.23	1.72	6.95	6.55	0.77	3.55	-	17.82	1.16	16.66
2024	2025	5.11	1.71	6.82	6.43	0.75	3.43	-	17.43	1.31	16.12

CALUMET COUNTY/KIMBERLY AREA SCHOOL DISTRICT

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Appleton Direct Rate ⁽¹⁾	Kimberly School District	FVTC	Calumet County	State of Wisconsin	Gross Tax Rate	State Tax Credits	Net Tax Rate
2015	2016	\$ 7.76	\$ 0.63	\$ 8.39	\$ 9.76	\$ 1.12	\$ 4.46	\$ 0.17	\$ 23.90	\$ 1.43	\$ 22.48 *
2016	2017	7.83	0.82	8.65	9.62	1.13	4.64	0.17	24.21	1.43	22.79 *
2017	2018	7.82	1.10	8.92	8.82	1.15	5.17	-	24.06	1.55	22.51
2018	2019	7.81	1.34	9.15	8.38	1.14	5.22	-	23.89	1.49	22.40
2019	2020	6.86	1.43	8.29	8.29	1.03	4.80	-	22.41	1.28	21.13
2020	2021	7.01	1.79	8.80	8.00	1.06	4.84	-	22.70	1.27	21.43
2021	2022	7.14	1.98	9.12	7.03	1.05	4.74	-	21.94	1.25	20.68 *
2022	2023	7.08	2.38	9.46	6.99	1.01	4.83	-	22.29	1.25	21.04
2023	2024	5.23	1.72	6.95	6.85	0.77	3.55	-	18.12	1.16	16.96
2024	2025	5.11	1.71	6.82	5.57	0.75	3.43	-	16.58	1.31	15.27

* Net tax rate not equal to sum of components due to rounding.

**Schedule 7
CITY OF APPLETON
PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS (Continued)**

Last Ten Fiscal Years

WINNEBAGO COUNTY/APPLETON AREA SCHOOL DISTRICT

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Appleton Direct Rate ⁽¹⁾	Appleton School District	FVTC	Winnebago County	State of Wisconsin	Gross Tax Rate	State Tax Credits	Net Tax Rate
2015	2016	\$ 7.74	\$ 0.63	\$ 8.37	\$ 9.62	\$ 1.12	\$ 5.28	\$ 0.17	\$ 24.56	\$ 1.59	\$ 22.97
2016	2017	7.67	0.81	8.48	9.00	1.11	5.20	0.17	23.96	1.54	22.42
2017	2018	7.67	1.08	8.75	9.11	1.13	5.30	-	24.29	1.67	22.61 *
2018	2019	7.31	1.27	8.58	8.78	1.07	4.97	-	23.40	1.64	21.77 *
2019	2020	6.97	1.45	8.42	7.87	1.05	4.85	-	22.19	1.60	20.58 *
2020	2021	7.09	1.80	8.89	8.57	1.07	4.97	-	23.50	1.68	21.82
2021	2022	6.85	1.90	8.75	8.52	1.00	4.84	-	23.11	1.71	21.40
2022	2023	6.91	2.33	9.24	8.72	0.99	4.86	-	23.81	1.80	22.00 *
2023	2024	4.92	1.61	6.53	6.01	0.81	3.95	-	17.31	1.82	15.49
2024	2025	5.47	1.83	7.30	6.29	0.74	3.40	-	17.73	1.90	15.82

WINNEBAGO COUNTY/MENASHA JOINT SCHOOL DISTRICT

Per \$1,000 of Assessed Value

Levy Year	Collection Year	Basic Rate	G.O. Debt Service	City of Appleton Direct Rate ⁽¹⁾	Menasha School District	FVTC	Winnebago County	State of Wisconsin	Gross Tax Rate	State Tax Credits	Net Tax Rate
2015	2016	\$ 7.74	\$ 0.63	\$ 8.37	\$ 11.30	\$ 1.12	\$ 5.28	\$ 0.17	\$ 26.24	\$ 1.59	\$ 24.64 *
2016	2017	7.67	0.81	8.48	11.19	1.11	5.20	0.17	26.15	1.54	24.61
2017	2018	7.67	1.08	8.75	11.81	1.13	5.30	-	26.99	1.67	25.32
2018	2019	7.31	1.27	8.58	11.54	1.07	4.97	-	26.16	1.64	24.53 *
2019	2020	6.97	1.45	8.42	11.99	1.05	4.85	-	26.31	1.60	24.71
2020	2021	7.09	1.80	8.89	12.42	1.07	4.97	-	27.35	1.68	25.68 *
2021	2022	6.85	1.90	8.75	13.00	1.00	4.84	-	27.59	1.71	25.88
2022	2023	6.91	2.33	9.24	14.34	0.99	4.86	-	29.43	1.80	27.63
2023	2024	4.92	1.61	6.53	12.04	0.81	3.95	-	23.34	1.82	21.52
2024	2025	5.47	1.83	7.30	10.59	0.74	3.40	-	22.03	1.90	20.13

* Net tax rate not equal to sum of components due to rounding.

(1) The City of Appleton has had a local ordinance that imposes restraints on the total City levy since 1997. The Tax Levy Ordinance limits the increase in the City's tax levy to the rate of change in the Consumer Price Index (CPI) plus an allowance for growth, adjusted for services transferred to other funding sources, new revenues and one time grant awards. In 2011 the State of Wisconsin imposed levy limitations on all units of local government. This limit is similar in many respects to the Tax Levy Ordinance, though not identical. The current limitation is net new construction, with no allowance for changes in the CPI. Furthermore, the State of Wisconsin, through its Expenditure Restraint Program, distributes a pool of money annually to local governments that meet certain restrictions on the growth of General Fund expenditures. In general, the Expenditure Restraint Program limits the growth of General Fund expenditures to 60% of the percentage of growth in equalized value, up to a maximum of 2%, plus the change in the CPI.

**Schedule 9
CITY OF APPLETON
PROPERTY TAX LEVIES AND COLLECTIONS**

Last Ten Fiscal Years

Collection Year	Total Tax Levy	Collections Prior to Transfer of Roll on August 1	Percent of Levy Collected	Total Tax Collections as of December 31	Total Collections as Percent of Current Levy	Outstanding Delinquent Taxes ^(A)	Outstanding Delinquent Taxes as Percent of Current Levy
2015	\$ 38,418,146	\$ 38,049,056	99.04 %	\$ 38,396,347	99.94 %	\$ 21,799	0.06 %
2016	38,953,797	38,588,046	99.06	38,929,518	99.94	24,279	0.06
2017	40,741,852	40,405,500	99.17	40,720,723	99.95	21,129	0.05
2018	42,425,098	42,138,202	99.32	42,405,553	99.95	19,545	0.05
2019	44,173,508	43,812,873	99.18	44,144,486	99.93	29,022	0.07
2020	46,183,245	45,886,250	99.36	46,136,254	99.90	46,991	0.10
2021	48,543,874	48,274,876	99.45	48,455,747	99.82	88,127	0.18
2022	50,046,291	49,738,255	99.38	50,035,846	99.98	10,445	0.02
2023	53,354,408	53,038,827	99.41	53,328,894	99.95	25,514	0.05
2024	54,700,887	54,362,460	99.38	54,684,524	99.97	16,363	0.03

^(A) The amount of outstanding taxes represents uncollected personal property taxes at the end of the year. The portion of the delinquent taxes attributable to overlapping jurisdictions is charged back to those jurisdictions in the subsequent year. Beginning in 2012, the City can only charge back the uncollected taxes for businesses that ceased operations during the year.

**Schedule 10
City of Appleton
Direct and Overlapping Sales Tax Rates**

	<u>City Direct Rate</u>	<u>Outagamie County Direct Rate</u>	<u>Calumet County Direct Rate</u>	<u>Winnebago County Direct Rate</u>	<u>Wisconsin</u>
2015	0.0	0.0	0.0	0.0	5.0 %
2016	0.0	0.0	0.0	0.0	5.0
2017	0.0	0.0	0.0	0.0	5.0
2018	0.0	0.0	0.5	0.0	5.0
2019	0.0	0.0	0.5	0.0	5.0
2020	0.0	0.5	0.5	0.0	5.0
2021	0.0	0.5	0.5	0.0	5.0
2022	0.0	0.5	0.5	0.0	5.0
2023	0.0	0.5	0.5	0.0	5.0
2024	0.0	0.5	0.5	0.0	5.0

Note: Counties in Wisconsin have the option of levying a 0.5% sales tax, which Calumet and Outagamie counties have chosen to do. Cities do not have the option of levying any sales tax.

**Schedule 11
City of Appleton
Outstanding Debt by Type**

Fiscal Year	Governmental Activities		Business-type Activities			Total Primary Government	Percentage of Personal Income	Per Capita
	General Obligation Bonds	General Obligation Bonds for Business-type Activities	Water Revenue Bonds	Wastewater Revenue Bonds	Stormwater Revenue Bonds			
2015	\$ 30,900,000	\$ 635,000	\$ 66,810,000	\$ 14,615,000	\$ 46,515,000	\$ 159,475,000	5.94%	\$ 2,163
2016	45,770,000	1,280,000	61,470,000	13,785,000	45,285,000	167,590,000	5.98%	2,256
2017	49,445,000	1,160,000	54,570,000	12,925,000	47,665,000	165,765,000	5.92%	2,222
2018	56,705,000	1,040,000	47,985,000	11,665,000	47,430,000	164,825,000	5.68%	2,205
2019	67,595,000	1,620,000	41,185,000	10,775,000	44,115,000	165,290,000	5.44%	2,212
2020	75,260,000	1,400,000	41,315,000	17,585,000	43,635,000	179,195,000	5.87%	2,406
2021	80,990,000	1,180,000	40,665,000	22,900,000	40,060,000	185,795,000	5.62%	2,456
2022	86,650,000	970,000	37,100,000	33,115,000	36,570,000	194,405,000	5.63%	2,571
2023	94,795,000	755,000	33,405,000	31,190,000	32,980,000	193,125,000	5.30%	2,551
2024	95,564,267	540,000	29,585,000	41,820,000	29,540,000	197,049,267	N/A	2,601

* N/A = Not Available.

**Schedule 12
City of Appleton
General Obligation Debt**

Fiscal Year	General Obligation Bonds ⁽¹⁾	Less Assets Restricted for Debt Service	Total Net Debt	Percentage of Actual Taxable Value of Property ⁽²⁾	Per Capita ⁽³⁾
2015	\$ 31,535,000	\$ (1,695,673)	\$ 29,839,327	0.62	\$ 405
2016	47,050,000	(1,419,419)	45,630,581	0.92	614
2017	50,605,000	(1,345,594)	49,259,406	0.94	660
2018	57,745,000	(1,701,196)	56,043,804	1.03	750
2019	69,215,000	(1,588,068)	67,626,932	1.15	905
2020	76,660,000	(1,301,947)	75,358,053	1.22	1,012
2021	82,170,000	(1,139,411)	81,030,589	1.21	1,071
2022	87,620,000	(859,872)	86,760,128	1.16	1,148
2023	95,550,000	(1,194,010)	94,355,990	1.09	1,246
2024	96,104,267	(1,420,182)	94,684,085	1.09	1,250

- (1) Includes general obligation debt for business-type activities (see table 11).
Details on the City's outstanding debt can be found in the notes to the financial statements.
- (2) See Schedule 6 for property value data.
- (3) See Schedule 16 for population data.

**TABLE 13
CITY OF APPLETON
COMPUTATION OF DIRECT AND OVERLAPPING
GENERAL OBLIGATION DEBT**

Jurisdiction	Net Debt Outstanding	Percentage Applicable to City of Appleton	Amount Applicable to City of Appleton
City of Appleton ^(A)	\$ 94,684,085	100.0000 %	<u>\$ 94,684,085</u>
<u>Overlapping Debt</u>			
Appleton Area School District	88,520,217	64.5700	57,157,504
Menasha Joint School District	81,790,644	3.5800	2,928,105
Kimberly Area School District	4,550,000	6.3000	286,650
Freedom Area School District	14,500,000	13.2800	1,925,600
Hortonville Area School District	39,230,000	0.0006	245
Fox Valley Technical College	80,110,000	13.7819	11,040,704
Outagamie County	66,430,000	28.0000	18,600,400
Calumet County	37,015,000	17.3000	6,403,595
Winnebago County	30,714,755	0.4254	<u>130,673</u>
Total Overlapping Debt			<u>98,473,476</u>
Total Direct And Overlapping Debt			<u><u>\$ 193,157,561</u></u>

^(A) Debt is shown net of amounts available for debt service.

**Schedule 14
City of Appleton
Legal Debt Margin Calculation**

Legal Debt Margin Calculation for Fiscal Year 2024:

Equalized Value of Real & Personal Property	<u>\$ 8,656,544,800</u>
Outagamie County	7,298,760,600
Calumet County	1,256,147,700
Winnebago County	101,636,500
 Legal Debt Limit (5% of equalized value)	 <u>\$ 432,827,240</u>
 Amount of Debt Applicable to Debt Limitation:	
Total General Obligation Bonds and Notes Outstanding at December 31, 2024	 \$ 96,104,267
 Less: Assets in Government Fund Types Available for Debt Service	 <u>(1,420,182)</u>
 Amount of Debt Applicable to Debt Limit	 <u>94,684,085</u>
 Remaining Legal Debt Margin	 <u>\$ 338,143,155</u>

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	Fiscal Year									
	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Debt Limit	\$ 240,837,740	\$ 246,936,265	\$ 261,146,195	\$ 272,171,760	\$ 292,767,835	\$ 310,015,560	\$ 334,418,040	\$ 375,575,820	\$ 432,040,260	\$ 432,827,240
Total net debt applicable to limit	<u>29,839,327</u>	<u>45,630,581</u>	<u>49,259,406</u>	<u>56,043,804</u>	<u>67,626,932</u>	<u>75,358,053</u>	<u>81,030,589</u>	<u>86,760,128</u>	<u>94,355,990</u>	<u>94,684,085</u>
Legal Debt Margin	<u>\$ 210,998,413</u>	<u>\$ 201,305,684</u>	<u>\$ 211,886,789</u>	<u>\$ 216,127,956</u>	<u>\$ 225,140,903</u>	<u>\$ 234,657,507</u>	<u>\$ 253,387,451</u>	<u>\$ 288,815,692</u>	<u>\$ 337,684,270</u>	<u>\$ 338,143,155</u>
 Total net debt applicable to limit as a percentage of debt limit	 12.39%	 18.48%	 18.86%	 20.59%	 23.10%	 24.31%	 24.23%	 23.10%	 21.84%	 21.88%

**Schedule 15
CITY OF APPLETON
MORTGAGE REVENUE BOND COVERAGE - WATER UTILITY**

Last Ten Fiscal Years

Fiscal Year	Gross Revenues ⁽¹⁾	Direct Operating Expenses ⁽²⁾	Net Revenue Available for Debt Service	Maximum Debt Service Requirements			Coverage
				Principal	Interest	Total	
2015	\$ 21,151,756	\$ 8,078,526	\$ 13,073,230	\$ 6,575,000	\$ 2,587,434	\$ 9,162,434	1.43
2016	21,336,649	8,370,020	12,966,629	6,900,000	2,064,390	8,964,390	1.45
2017	21,193,216	8,373,876	12,819,340	6,900,000	2,064,390	8,964,390	1.43
2018	21,326,522	8,255,383	13,071,139	6,585,000	1,885,715	8,470,715	1.54
2019	20,986,076	8,713,971	12,272,105	6,800,000	1,663,965	8,463,965	1.45
2020	20,592,205	8,646,593	11,945,612	6,735,000	1,559,282	8,294,282	1.44
2021	20,368,672	8,411,418	11,957,254	3,565,000	1,317,624	4,882,624	2.45
2022	20,607,437	9,559,453	11,047,984	3,695,000	1,184,624	4,879,624	2.26
2023	21,141,341	9,929,901	11,211,440	3,820,000	1,041,754	4,861,754	2.31
2024	21,045,896	10,966,479	10,079,417	3,960,000	903,480	4,863,480	2.07

(Continued)

(1) Includes total operating revenues and investment income.
(2) Includes total operating expenses less depreciation and payment in lieu of taxes.

Schedule 15 (Continued)
CITY OF APPLETON
MORTGAGE REVENUE BOND COVERAGE - WASTEWATER UTILITY

Last Ten Fiscal Years

Fiscal Year	Gross Revenues ⁽¹⁾	Direct Operating Expenses ⁽²⁾	Net Revenue Available for Debt Service	Maximum Debt Service Requirements			Coverage
				Principal	Interest	Total	
2015	\$ 11,364,104	\$ 6,781,627	\$ 4,582,477	\$ 860,000	\$ 559,084	\$ 1,419,084	3.23
2016	11,751,822	6,878,487	4,873,335	860,000	559,084	1,419,084	3.43
2017	12,318,949	7,494,136	4,824,813	1,000,000	418,365	1,418,365	3.40
2018	13,091,105	7,417,075	5,674,030	890,000	463,981	1,353,981	4.19
2019	13,358,628	7,828,505	5,530,123	1,050,000	309,056	1,359,056	4.07
2020	11,441,533	7,606,730	3,834,803	1,230,000	587,188	1,817,188	2.11
2021	13,176,690	7,314,261	5,862,429	1,495,000	727,213	2,222,213	2.64
2022	14,018,037	8,364,583	5,653,454	1,925,000	1,182,219	3,107,219	1.82
2023	15,680,419	9,106,581	6,573,838	2,000,000	1,102,763	3,102,763	2.12
2024	17,175,179	8,604,616	8,570,563	2,080,000	1,699,620	3,779,620	2.27

(Continued)

⁽¹⁾ Includes total operating revenues and investment income.

⁽²⁾ Includes total operating expenses less depreciation.

Schedule 15 (Continued)
CITY OF APPLETON
MORTGAGE REVENUE BOND COVERAGE - STORMWATER UTILITY

Last Ten Fiscal Years

Fiscal Year	Gross Revenues ⁽¹⁾	Direct Operating Expenses ⁽²⁾	Net Revenue Available for Debt Service	Maximum Debt Service Requirements			Coverage
				Principal	Interest	Total	
2015	\$ 9,325,369	\$ 3,155,156	\$ 6,170,213	\$ 3,105,000	\$ 1,694,558	\$ 4,799,558	1.29
2016	9,517,647	3,291,148	6,226,499	3,160,000	1,719,601	4,879,601	1.28
2017	9,745,561	3,608,192	6,137,369	3,370,000	1,877,764	5,247,764	1.17
2018	9,952,937	2,944,035	7,008,902	3,490,000	1,991,464	5,481,464	1.28
2019	11,662,263	3,361,827	8,300,436	3,490,000	1,991,464	5,481,464	1.51
2020	11,586,253	3,905,440	7,680,813	3,575,000	1,544,177	5,119,177	1.50
2021	11,370,099	3,429,350	7,940,749	3,490,000	2,059,896	5,549,896	1.43
2022	11,669,520	3,629,922	8,039,598	3,590,000	1,277,152	4,867,152	1.65
2023	12,033,209	3,904,139	8,129,070	3,440,000	1,148,803	4,588,803	1.77
2024	12,387,242	6,817,225	5,570,017	3,310,000	1,023,775	4,333,775	1.29

⁽¹⁾ Includes total operating revenues and investment income.

⁽²⁾ Includes total operating expenses less depreciation.

**Schedule 16
CITY OF APPLETON
DEMOGRAPHIC STATISTICS**

Last Ten Fiscal Years

Fiscal Year	Appleton Population ⁽¹⁾	Personal Income ⁽²⁾	AGI Per Return ⁽³⁾	School System Enrollment ⁽⁴⁾	Total Employment ⁽⁵⁾	Annual Average Unemployment Rate ⁽⁵⁾
2015	73,737	\$ 2,685,661,219	\$ 57,588	16,300	38,217	3.9
2016	74,286	2,800,934,090	59,817	16,407	38,953	3.6
2017	74,598	2,801,696,751	59,707	16,304	39,243	3.2
2018	74,734	2,900,651,453	60,659	16,302	38,786	2.9
2019	74,739	3,040,380,527	62,442	16,067	38,412	2.9
2020	74,465	3,050,374,387	61,439	15,710	37,294	5.9
2021	75,644	3,305,042,858	67,057	15,217	38,567	3.2
2022	75,605	3,455,711,103	70,100	15,270	38,560	2.6
2023	75,700	3,641,324,579	73,234	15,230	39,077	2.8
2024	75,745	N/A *	N/A *	14,994	40,291	2.7

- (1) Wisconsin Dept. of Administration estimates.
- (2) Wisconsin Department of Revenue. Adjusted Gross Income for all returns filed for Appleton residents.
- (3) Wisconsin Department of Revenue. Adjusted Gross Income per return.
- (4) Wisconsin Department of Public Instruction.
- (5) Wisconsin Department of Workforce Development; unemployment rates are annual rates for City of Appleton, not seasonally adjusted.

* N/A = Not Available

**Schedule 17
CITY OF APPLETON
PRINCIPAL EMPLOYERS
Current Year and Nine Years Prior**

<u>Company Name</u>	<u>Product or Service</u>	<u>2024</u>			<u>2015</u>		
		<u>Number of Employees *</u>	<u>Rank</u>	<u>Percentage of Total City Employment</u>	<u>Number of Employees *</u>	<u>Rank</u>	<u>Percentage of Total City Employment</u>
ThedaCare	General medical and surgical hospita	6,700	1	16.6 %			%
Affinity Health Sys./ St. Elizabeth Hosp	Medical & Health Care Facility	3,900	2	9.7	5,744	1	15.0
US Venture Inc.	Petroleum bulk stations/terminals	2,500	3	6.2			
The Boldt Company	Nonresidential Construction	2,001	4	5.0	1,300	6	3.4
Thrivent Financial	Direct life insurance carriers Plastics and plastic products	2,000	5	5.0	1,800	2	4.7
Presto Products Co.	manufacturer	1,981	6	4.9			
Appleton Area School District	Education	1,918	7	4.8	1,668	3	4.4
Miller Electric Manufacturing	Welding and soldering equipment manufacturing	1,800	8	4.5	1,575	4	
Pierce Manufacturing	Fire apparatus manufacturer	1,500	9	3.7			
Dixon Ticonderoga Co.	Lead pencils/crayons manufacturer	1,400	10	3.5			
Appleton Medical Center	Medical & Health Care Facility				1,500	5	3.9
Outagamie County	Government				1,200	7	3.1
Appvion, Inc. (Appleton Papers)	Paper Products Manufacturing				1,000	8	2.6
West Business Services	Communications Services				1,000	9	2.6
Valley Packaging Industries	Hi-speed Packager				750	10	2.0
Total		19,000		47.2 %	17,537		41.8
Total Employment		40,291			38,217		

* Includes Full- and Part-Time employees
 ** Appleton Medical Center only, part of ThedaCare group, which includes Appleton and Theda Clark Medical Centers, New London Hospital, and various clinics, home care, and rehabilitation facilities and has approximately 6,800 employees throughout the Fox River Valley.
 Sources: Current - Infogroup (www.salesgenie.com), direct employer contacts and City of Appleton; Historic - Direct employer contacts and Wisconsin Manufacturers & Services Directory. Total employment from Wisconsin Department of Workforce Development.

**Schedule 18
CITY OF APPLETON
Budgeted Full-Time-Equivalent Personnel Positions**

<u>DEPARTMENT</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
General Government										
Legal Services	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00	10.00
Finance Department	14.00	14.00	14.00	14.00	14.00	14.00	14.00	14.00	15.00	15.00
Human Resources	8.80	8.80	8.80	8.80	8.80	8.80	8.80	8.80	8.80	8.80
Information Technology	11.00	11.00	11.00	11.00	11.00	10.00	10.00	10.20	10.20	10.20
Mayor's Office	3.00	3.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00
Facilities Management	10.65	11.65	11.93	11.93	11.93	11.93	11.93	11.93	11.93	11.93
Total - General Government	57.45	58.45	59.73	59.73	59.73	58.73	58.73	58.93	59.93	59.93
Community Development (1)	19.13	19.13	18.13	18.13	18.20	19.20	19.20	19.20	27.95	28.95
Recreation/Library/Transit										
Parks & Recreation	18.93	19.27	18.99	19.08	19.08	19.08	19.08	19.08	19.08	19.46
Library	46.50	46.00	46.50	46.50	46.50	45.50	45.50	45.50	45.50	45.50
Valley Transit	54.35	54.35	56.20	56.85	58.85	60.10	60.10	61.10	61.10	61.10
Total - Recreation/Library/Transit	119.78	119.62	121.69	122.43	124.43	124.68	124.68	125.68	125.68	126.06
Public Works	154.13	154.13	154.33	154.33	154.33	154.33	154.33	156.66	147.90	149.19
Public Health & Safety										
Health Department	14.20	13.70	13.23	13.48	13.48	13.48	13.48	13.48	15.58	16.68
Fire Department										
Firefighters and Officers	84.00	84.00	84.00	84.00	84.00	84.00	84.00	84.00	84.00	84.00
Civilian & Administrative	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00	12.00
Police Department										
Sworn	110.00	110.00	110.00	111.00	113.00	113.00	113.00	113.00	113.00	113.00
Civilian	27.00	27.00	27.00	27.00	27.00	27.00	27.00	27.00	27.00	27.00
Total - Public Health & Safety	247.20	246.70	246.23	247.48	249.48	249.48	249.48	249.48	251.58	252.68
Water & Sewer Utilities	34.00									
Total Regular Employees	<u>631.68</u>	<u>632.03</u>	<u>634.11</u>	<u>636.10</u>	<u>640.16</u>	<u>640.41</u>	<u>640.41</u>	<u>643.94</u>	<u>647.04</u>	<u>650.81</u>

Source: Finance and HR Departments.

Notes:

Full time employment is considered to be 2,080 hours per year. Full time equivalencies are calculated by dividing scheduled hours of work by 2,080.

(1) Inspections moved from Public Works Department to Community Development Department in 2023.

**Schedule 19
City of Appleton
Operating Indicators by Function/Program**

	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024
General Government										
Building permits issued	524	433	407	223	207	238	269	295	259	160
Est. construction value (\$000)	140,806.5	80,795.3	115,948.4	42,437.6	35,507.3	54,265.4	130,096.6	102,622.0	87,104.7	70,434.0
School aged children vaccinated	99.7%	98.9%	99.0%	99.0%	99.0%	99.0%	99.0%	99.0%	99.0%	91.0%
Accurate weights & measures devices	94.2%	96.7%	97.4%	97.7%	97.7%	94.6%	95.0%	96.9%	96.0%	99.1%
Food-borne disease outbreaks	0	0	0	0	0	0	0	0	0	0
Police										
Calls for service	47,694	49,854	51,184	46,056	46,633	45,867	54,942	65,162	64,339	57,580
Reported Group A crimes	4,125	4,363	4,414	3,980	3,691	4,081	4,196	4,347	-	-
Reported Group B crimes	5,664	5,163	5,297	4,454	3,765	4,184	3,482	3,410	-	-
Fire										
Emergency response < 4 min.	63.0%	63.0%	66.0%	68.0%	69.0%	82.0%	73.0%	84.0%	60.0%	65.0%
Fire loss (\$000)	1,187.6	1,293.0	1,378.3	946.4	1,530.4	1,466.2	1,375.7	4,958.5	3,970.7	3,714.3
Fire-related deaths	0	1	0	0	1	1	2	1	0	0
Emergency calls	4,414	4,718	4,705	5,028	5,995	5,909	6,841	7,185	6,993	7,365
Public Works										
Tons of refuse collected	19,934	20,209	19,692	19,493	19,462	20,027	20,543	19,251	19,098	19,617
Tons of recycling collected	6,626	6,792	6,448	6,211	6,017	6,001	5,812	5,642	5,584	5,568
Cu. Yds. of debris - street sweeping	5,565	4,059	5,570	4,186	3,940	5,318	2,989	3,625	4,960	6,314
Cost/ton - residential auto pickup	\$ 86.82	\$ 87.57	\$ 89.14	\$ 89.72	\$ 114.00	\$ 120.42	\$ 118.70	\$ 124.09	\$ 128.59	\$ 135.55
Miles of street reconstructed	2.31	5.73	3.30	2.38	1.37	1.22	1.83	1.22	1.63	1.83
% of trees < 6" dia. pruned annually	50	50	50	50	50	50	-	-	4.00	16.00
Average pruning cycle, trees > 6" dia. ⁽⁵⁾	9.0 yrs	8.0 yrs	8.0 yrs	8.5 yrs	9.0 yrs	9.5 yrs	-	-	-	-
Parks & Recreation										
Sports league participants	3,263	3,400	3,397	3,734	3,786	1,288	1,999	2,479	2,578	2,515
Aquatics program participants ^{(1), (2)}	3,294	6,932	3,678	4,447	3,837	376	1,476	2,068	2,274	2,388
Open swim attendance ⁽²⁾	73,071	68,461	86,600	102,520	75,978	571	56,089	70,276	70,449	60,032
Rounds of golf played ⁽³⁾	33,247	35,888	34,351	30,884	30,069	35,787	39,373	40,142	44,471	47,124
Public Library										
Titles in collection	291,739	292,085	286,602	278,139	286,552	248,531	240,558	189,783	181,134	182,506
Materials circulated	1,166,697	1,081,882	1,015,573	954,043	891,071	215,542	545,754	545,462	584,221	521,953
Annual door count	459,780	487,795	467,884	440,696	408,532	105,816	135,560	165,318	187,974	171,218
Water										
Avg. daily consumption (000 gal.)	8,924	8,803	8,936	9,178	8,809	8,545	9,059	9,070	9,185	9,047
Peak daily consumption (000 gal.)	12,641	12,473	11,877	12,559	13,005	12,211	13,141	12,313	12,852	11,278
Number of invoices per quarter	28,316	28,480	28,640	28,649	28,775	28,874	28,995	29,115	29,252	29,527
Wastewater										
Avg. daily sewage treatment (000 gal.)	11,600	12,800	13,769	12,770	13,980	11,600	10,600	11,075	12,600	14,342
Valley Transit ⁽⁴⁾										
Total route miles	939,354	943,299	944,423	938,611	938,472	904,490	881,177	841,350	839,274	743,099
Passengers	1,055,544	1,006,035	969,379	984,076	944,492	546,701	541,223	647,941	684,013	625,816
Cost per trip	\$ 5.42	\$ 5.73	\$ 6.27	\$ 6.28	\$ 6.04	\$ 11.56	\$ 10.19	\$ 9.01	\$ 9.80	\$ 11.19

(1) Appleton residents only
(2) Not unduplicated
(3) Decrease in 2013 due to construction on course that limited it to 9 holes.
(4) Transit statistics include Downtown Trolley service beginning in 2017.
(5) No longer a performance indicator in 2021.
General: The significant declines in participation numbers in Library and Recreation programs and in Transit ridership in 2020 is due to restrictions imposed in response to the COVID-19 pandemic.

**Schedule 20
City of Appleton
Capital Asset Statistics by Function/Program**

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Vehicles	85	85	85	85	85	85	88	88	88	88
Fire										
Stations	6	6	6	6	6	6	6	6	6	6
Fire suppression units	10	10	11	11	11	11	11	11	12	11
Public Works										
Miles of streets	343.0	343.0	344.0	345.0	347.0	349.0	349.0	352.0	350.5	350.9
Refuse packers	11	11	12	12	12	12	13	15	11	11
Single- and tri-axle dump trucks	27	29	27	31	27	28	25	28	25	25
Other heavy vehicles	37	41	34	34	38	36	36	38	57	57
Parks & Recreation										
Parks	34	34	34	34	34	34	34	34	34	34
Acreage	500.3	500.3	501.7	501.7	501.7	501.7	502.0	502.0	644.5	649.5
Swimming pools (1)	2	2	2	2	2	2	2	2	2	2
Golf courses	1	1	1	1	1	1	1	1	1	1
Water										
Miles of mains	373.3	373.0	375.3	376.2	377.4	378.9	382.9	387.9	389.1	391.3
Storage capacity (000 gallons)	7,300	7,800	12,500	13,000	13,000	13,000	13,250	13,250	13,250	13,250
Wastewater										
Miles of mains	307.3	308.3	308.5	309.0	310.0	311.6	314.0	314.0	312.4	317.1
Stormwater										
Miles of mains	306.8	308.9	308.0	309.6	312.0	315.1	319.3	319.3	321.0	323.0

(1.) In addition to two City-owned pools, the Parks and Recreation department provides programming at three pools owned by the Appleton Area School District.

**ADDITIONAL INDEPENDENT AUDITORS' REPORT
FOR BASIC FINANCIAL STATEMENTS**



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Honorable Mayor and Common Council
City of Appleton, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Appleton, Wisconsin, (the City) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated July 11, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Green Bay, Wisconsin
July 11, 2025

SINGLE AUDIT SECTION

**SINGLE AUDIT
SECTION**

SINGLE AUDIT SECTION



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR
FEDERAL AND STATE PROGRAM AND REPORT ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND THE
*STATE SINGLE AUDIT GUIDELINES***

Honorable Mayor and Common Council
City of Appleton, Wisconsin

Report on Compliance for Each Major Federal and the Major State Program

Opinion on each Major Federal Program and the Major State Program

We have audited the City of Appleton's (the City) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on the City's major federal programs and major state program for the year ended December 31, 2024. The major federal programs and major state program are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each major federal program and the major state program for the year ended December 31, 2024.

Basis for Opinion on Each Major Federal Program and the Major State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines*. Our responsibilities under those standards and the Uniform Guidance and the *State Single Audit Guidelines* are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and the major state program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal and state programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, Uniform Guidance, and the *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program and the major state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines* we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.



CliftonLarsonAllen LLP

Green Bay, Wisconsin
July 11, 2025

**CITY OF APPLETON, WISCONSIN
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED DECEMBER 31, 2024**

Grantor Agency/Federal Program Cluster or Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 1/1/24	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/24	Total Federal Expenditures	Subrecipient Payment
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT								
Community Development Block Grant (CDBG) Cluster								
Entitlement Program	14.218	Direct Program	N/A	\$ (130,351)	\$ 415,814	\$ 261,252	\$ 546,715	\$ 235,450
COVID-19: Coronavirus Relief Fund - CV Round 1 Program Income	14.218	Direct Program	N/A	(23,536)	128,827	3,305	108,596	108,596
Total CDBG Cluster	14.218	Direct Program	N/A	(153,887)	762,947	264,557	873,617	344,046
Emergency Solutions Grant Program (ESG)	14.231	WI Department of Administration	**	(12,406)	172,311	24,830	184,735	161,145
Supportive Housing Program (SHP)	14.235	Direct Program	N/A	(43,581)	357,752	42,111	356,282	295,630
Total U.S. Department of Housing and Urban Development				(209,874)	1,293,010	331,498	1,414,634	800,821
U.S. DEPARTMENT OF JUSTICE								
Internet Crimes Against Children (ICAC)	16.543	Direct Program	N/A	-	3,747	-	3,747	-
Bullet Proof Vest Partnership Program	16.607	Direct Program	N/A	(12,760)	19,480	1,344	8,064	-
Edward Byrne Memorial Justice Assistance Grant 2024	16.738	Direct Program	N/A	-	12,421	10,139	22,560	-
Total U.S. Department of Justice				(12,760)	35,648	11,483	34,371	-
U.S. DEPARTMENT OF TRANSPORTATION								
Federal Transit Cluster								
Federal Transit Formula Grants (Urbanized Area Formula Program)								
2020	20.507	Direct Program	N/A	(275,453)	275,453	-	-	-
2020	20.507	Direct Program	N/A	(1,604,152)	5,421,425	3,622	3,820,895	-
2022	20.507	Direct Program	N/A	-	2,561,581	-	2,561,581	-
2023	20.507	Direct Program	N/A	-	630,367	203,521	833,888	-
Total Federal Transit Cluster				(1,879,605)	8,888,826	207,143	7,216,364	-
Transit Services Programs Cluster								
Enhanced Mobility of Seniors and Individuals with Disabilities								
2022	20.513	Direct Program	WI-2022-042-00	(26,153)	95,785	14,916	84,548	84,548
2021ARPA	20.513	Direct Program	WI-2023-045	-	32,147	-	32,147	-
2021CRRSAA	20.513	Direct Program	WI-2023-044	-	32,146	-	32,146	-
Total Enhanced Mobility of Seniors and Individuals with Disabilities				(26,153)	160,078	14,916	148,841	84,548
Highway Safety Cluster								
State and Community Highway Safety								
OWI	20.600	WI Department of Transportation	FG-2020-OUTAGAMI-05001	(24,695)	150,655	19,461	145,421	-
Speed	20.600	WI Department of Transportation	3950980-40-34	-	52,544	-	52,544	-
Ped/Bike	20.600	WI Department of Transportation	3950981-80-02	-	11,958	-	11,958	-
Total Highway Safety Cluster				(24,695)	215,157	19,461	209,923	-
Hazardous Material Emergency Preparedness								
HMEP Core & Specialized HazMat Training FFY 2023	20.703	WI Department of Military Affairs	2023-HMEP-FED-01-13357	-	8,200	-	8,200	-
Total U.S. Department of Transportation				(1,930,453)	9,272,261	241,520	7,583,328	84,548

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

**CITY OF APPLETON, WISCONSIN
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2024**

Grantor Agency/Federal Program Cluster or Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 1/1/24	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/24	Total Federal Expenditures	Subrecipient Payment
U.S. DEPARTMENT OF TREASURY								
COVID-19: Coronavirus State and Local Fiscal Recovery Funds	21.027	Direct Program	N/A	\$ 10,900,953	\$ -	\$ (5,473,827)	\$ 5,427,126	\$ -
COVID-19: Coronavirus State and Local Fiscal Recovery Funds	21.027	WI Department of Health Services	155811	(69,465)	649,531	-	580,066	-
Total COVID-19: American Rescue Plan Act				10,831,488	649,531	(5,473,827)	6,007,192	-
U.S. DEPARTMENT OF ENERGY								
State Energy Program Formula Grant - Recovery Act	81.041	Public Service Commission of Wisconsin	DE-EE0000163	-	-	498,000	498,000	-
Total U.S. Department of Energy				-	-	498,000	498,000	-
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES								
Refugee and Entrant Assistance - State Administered Programs	93.566	WI Department of Children and Families	437004-116-0000762-000-01	-	2,294	-	2,294	-
Prevention and Public Health Fund (Affordable Care Act) - Immunization Program	93.268	WI Department of Health Services	155809	-	-	750	750	-
ELC Grant	93.323	WI Department of Health Services	155806	(245,658)	245,658	-	-	-
ARRA Immunizations and Vaccines	93.539	WI Department of Health Services	155020	(5,797)	27,587	3,439	25,229	-
Preventative Health and Health Services Block Grant	93.991	WI Department of Health Services	155800	-	16,035	8,229	24,264	-
Maternal and Child Health Services Block Grant to the States	93.994	WI Department of Health Services	159320	(7,411)	26,920	13,377	32,886	-
Public Health Emergency Preparedness	93.069	WI Department of Health Services	155015	(18,126)	59,760	52,484	94,118	-
COVID-19: PH Emergency Preparedness (PHEP) (Health)	93.354	WI Department of Health Services	155801	(42,356)	42,356	-	-	-
Total U.S. Department of Health and Human Services				(319,348)	420,610	78,279	179,541	-
U.S. DEPARTMENT OF HOMELAND SECURITY								
Assistance to Firefighters Grant Program	97.044	Federal Emergency Management Agency	EMW-2021-FG-05536	-	1,513,354	-	1,513,354	-
Assistance to Firefighters Grant Program - Training	97.044	Federal Emergency Management Agency	EMW-2021-FG-01241	-	12,389	-	12,389	-
Total U.S. Department of Homeland Security				-	1,525,743	-	1,525,743	-
TOTAL EXPENDITURES OF FEDERAL AWARDS				\$ 8,359,053	\$ 13,196,803	\$ (4,313,047)	\$ 17,242,809	\$ 885,369

***The City was unable to obtain pass-through number from the respective grantor entity.*

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

**CITY OF APPLETON, WISCONSIN
SCHEDULE OF EXPENDITURES OF STATE AWARDS
YEAR ENDED DECEMBER 31, 2024**

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	(Accrued) Deferred Revenue 1/1/24	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/24	Total Expenditures	Subrecipient Payment
DEPARTMENT OF TRANSPORTATION							
Transit Operating Aids	395.104	Direct Program	\$ -	\$ 2,965,847	\$ -	\$ 2,965,847	\$ -
Paratransit Aids	395.104	Direct Program	-	101,356	-	101,356	-
Total Department of Transportation			-	3,067,203	-	3,067,203	-
DEPARTMENT OF HEALTH SERVICES							
Lead Poisoning	435.157720	Direct Program	(4,450)	10,368	5,419	11,337	-
Total Department of Health Services			(4,450)	10,368	5,419	11,337	-
DEPARTMENT OF MILITARY AFFAIRS							
Regional Emergency Response Team - FEMA	465.305	Direct Program	-	33,806	11,269	45,075	-
Radiological Field Team Services	465.306	Direct Program	(24,999)	24,999	24,999	24,999	-
Total Department of Military Affairs			(24,999)	58,805	36,268	70,074	-
DEPARTMENT OF ADMINISTRATION							
Homeless Prevention Program	505.703B	Direct Program	(6,289)	97,897	41,441	133,049	-
Total Department of Administration			(6,289)	97,897	41,441	133,049	-
DEPARTMENT OF JUSTICE							
Law Enforcement Training Fund - Local Assistance Program	455.231	Direct Program	-	24,000	-	24,000	-
MEG Drug Enforcement	455.231	Direct Program	(4,200)	14,702	3,139	13,641	-
Total Department of Justice			(4,200)	38,702	3,139	37,641	-
TOTAL STATE PROGRAMS			<u>\$ (39,938)</u>	<u>\$ 3,272,975</u>	<u>\$ 86,267</u>	<u>\$ 3,319,304</u>	<u>\$ -</u>

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

CITY OF APPLETON, WISCONSIN
NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS
DECEMBER 31, 2024

NOTE 1 BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal and state awards for the City are presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration.

The schedules of expenditures of federal and state awards include all federal and state awards of the City. Because the schedules present only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

NOTE 2 SIGNIFICANT ACCOUNTING POLICIES

Revenues and expenditures in the schedules are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the City's 2024 fund financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and the *State Single Audit Guidelines*. Under these cost principles, certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the City in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded City expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

The City has elected to charge a de minimis rate of 10% of modified total costs.

NOTE 3 OVERSIGHT AGENCIES

The federal and state oversight agencies for the City are as follows:

Federal	U.S. Department of Transportation - Federal Transit Administration U.S. Department of Housing and Urban Development
State	Wisconsin Department of Transportation Wisconsin Department of Natural Resources Wisconsin Department of Administration

**CITY OF APPLETON, WISCONSIN
NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS
DECEMBER 31, 2024**

NOTE 4 STATE OF WISCONSIN COMMUNITY AIDS REPORTING SYSTEM

The Wisconsin Department of Health Services (DHS) utilizes the Grant Enrollment Application and Reporting System (GEARS) for reimbursing the City for various federal and state program expenditures. The expenditures reported on the Schedules of Expenditures of Federal and State Awards for various DHS programs agree with the expenditures reported on the April 2025 GEARS for the Health Services.

**CITY OF APPLETON, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED DECEMBER 31, 2024**

Section I - Summary of the Auditors' Results

Basic Financial Statements

1. Type of auditors' report issued: Unmodified
2. Internal control over financial reporting:
- Material weakness(es) identified? _____ yes x no
 - Significant deficiency(ies) identified? _____ yes x none reported
3. Noncompliance material to basic financial statements noted? _____ yes x no

Federal Awards

1. Internal control over major program:
- Material weakness(es) identified? _____ yes x no
 - Significant deficiency(ies) identified? _____ yes x none reported
2. Type of auditors' report issued on compliance for major programs: Unmodified
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? _____ yes x no

Identification of Major Federal Programs

Federal Assistance Number	Name of Federal Program/Cluster
21.027	COVID-19 Coronavirus State and Local Fiscal Recovery Funds
97.044	Assistance to Firefighters Grant - SARC

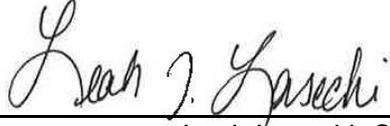
Audit threshold used to distinguish between Type A and Type B programs:
Federal Awards

\$750,000/\$187,500

Auditee qualified as low-risk auditee? _____ yes x no

**CITY OF APPLETON, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED DECEMBER 31, 2024**

Section IV – Other Issues

- | | |
|--|---|
| 1. Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern? | No |
| 2. Does the audit report show audit issues (i.e. material noncompliance, nonmaterial noncompliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue, or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the <i>State Single Audit Guidelines</i> : | |
| Department of Transportation | No |
| Department of Natural Resources | No |
| Department of Administration | No |
| 3. Was a management letter or other document conveying audit comments issued as a result of this audit? | Yes |
| 4. Name and signature of partner | 

Leah Lasecki, CPA |
| 5. Date of report | July 11, 2025 |

**CITY OF APPLETON, WISCONSIN
SETTLEMENT OF DHS COST REIMBURSEMENT AWARD
YEAR ENDED DECEMBER 31, 2024**

	Childhood Lead	Maternal Child Health	Immunization	Preventative Health	
	GEARS Profile	GEARS Profile	GEARS Profile	GEARS Profile	GEARS Profile
DHS Identification Number	157720	159320	155020	159220	155800
Award Amount	\$ 11,337	\$ 32,886	\$ 25,229	\$ 15,097	\$ 11,420
Award Period	1/1/24 - 12/31/24	1/1/24 - 12/31/24	1/1/24 - 12/31/24	10/1/22 - 09/30/25	7/1/23 - 6/30/25
Period of Award Within Audit Period	1/1/24 - 12/31/24	1/1/24 - 12/31/24	1/1/24 - 12/31/24	1/1/24 - 12/31/24	1/1/24 - 12/31/24
Expenditures Reported to DHS for Payment	<u>\$ 11,337</u>	<u>\$ 32,886</u>	<u>\$ 25,229</u>	<u>\$ 12,844</u>	<u>\$ 11,420</u>
Actual Allowable Cost of Reward					
Program Expenses					
Other Salaries and Wages	\$ 10,673	\$ 30,126	\$ 23,052	\$ 2,061	\$ 11,143
Other Program Expenses (Supplies, Training, Etc.)	664	2,760	2,177	10,783	277
Total Program Expenses	<u>11,337</u>	<u>32,886</u>	<u>25,229</u>	<u>12,844</u>	<u>11,420</u>
Less: Program Revenue and Other Offsets to Costs*	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Allowable Costs	<u>\$ 11,337</u>	<u>\$ 32,886</u>	<u>\$ 25,229</u>	<u>\$ 12,844</u>	<u>\$ 11,420</u>

*Other offsets to costs consist of revenues related to the cost of services provided by the City of Appleton to other municipalities and counties for administration of the bioterrorism grants

**CITY OF APPLETON, WISCONSIN
SETTLEMENT OF DHS COST REIMBURSEMENT AWARD (CONTINUED)
YEAR ENDED DECEMBER 31, 2024**

	PH Infrastructure	Bioterrorism	IMM COVID SUPPLE	ARPA COVID Recovery Fund
	GEARS Profile	GEARS Profile	GEARS Profile	GEARS Profile
DHS Identification Number	155015	155015	155809	155811
Award Amount	\$ 155,820	\$ 112,244	\$ 26,636	\$ 678,600
Award Period	233296	7/1/23 - 6/30/25	7/1/24 - 6/30/25	3/1/21 - 12/31/24
Period of Award Within Audit Period	12/1/22 - 11/30/25	1/1/24 - 12/31/24	1/1/24 - 12/31/24	1/1/24 - 12/31/24
	1/1/24 - 12/31/24			
Expenditures Reported to DHS for Payment	<u>\$ 17,788</u>	<u>\$ 94,118</u>	<u>\$ 750</u>	<u>\$ 580,066</u>
Actual Allowable Cost of Reward				
Program Expenses				
Other Salaries and Wages	\$ 16,891	\$ 109,186	\$ -	\$ 184,079
Other Program Expenses (Supplies, Training, Etc.)	897	922	750	395,987
Total Program Expenses	<u>17,788</u>	<u>110,108</u>	<u>750</u>	<u>580,066</u>
Less: Program Revenue and Other Offsets to Costs*		<u>(15,990)</u>	<u>-</u>	<u>-</u>
Total Allowable Costs	<u>\$ 17,788</u>	<u>\$ 94,118</u>	<u>\$ 750</u>	<u>\$ 580,066</u>

*Other offsets to costs consist of revenues related to the cost of services provided by the City of Appleton to other municipalities and counties for administration of the bioterrorism grants